COMMITTEE ON RULES OF PRACTICE AND PROCEDURE
OF THE
JUDICIAL CONFERENCE OF THE UNITED STATES
ADMINISTRATIVE OFFICE OF THE
UNITED STATES COURTS
WASHINGTON, D.C. 20554

TO THE COMMITTEE ON RULES OF PRACTICE AND PROCEDURE:

I have the honor of submitting herewith our Committee's final draft of a proposed amendment of Rule 5).

This proposed amendment is the product of two years of study in which the Committee has had the benefit of the views of many judges, lawyers, and citizens, both by letter and at public hearings in Washington, D.C. and San Francisco, in response to a wide distribution of earlier drafts for criticism and comment.

The Committee proposes to revise Rule 51 to permit the court to instruct a jury either before or after argument by counsel, or both. Instruction before argument is the practice of some states and is favored by some courts as a means of providing a better framework for the arguments of counsel. The Committee believes that this amendment, if adopted, will serve to improve the administration of justice in our federal courts.

The Committee also recommends adoption of the gender-neutralizing amendments to the Civil Rules. These amendments have been reviewed to assure that no change in the meaning of the Civil Rules will result. Their purpose is merely to alter the style of the Rules to eliminate any implication that judges or lawyers are, or should be, male.

Respectfully submitted,

Frank M. Johnson, Jr. Chairman, Civil Rules Committee

PROPOSED AMENDMENTS TO THE FEDERAL RULES OF CIVIL PROCEDURE*

Rule 4. Process

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(b) SAME: FORM. The summons shall be signed by the clerk, 1 2 be under the seal of the court, contain the name of the court and the names of the parties, be directed to the defendant, state the name 3 and address of the plaintiff's attorney, if any, otherwise the plaintiff's address, and the time within which these rules require the defendant to appear and defend, and shall notify him the defendant that in case of his the defendant's failure to do so judgment by default will be rendered against him the defendant for the relief demanded in the complaint. When, under Rule 4(e), service is made 9 10 pursuant to a statute or rule of court of a state, the summons, or 11 notice, or order in lieu of summons shall correspond as nearly as may 12 be to that required by the statute or rule.

13 (d) SUMMONS AND COMPLAINT: PERSON TO BE 14 SERVED. The summons and complaint shall be served together. The

^{*}New matter is underscored; matter to be omitted is lined through.

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RULES OF CIVIL PROCEDURE

plaintiif shall furnish the pers in making service with such copies as are necessary. Service shall be made as follows:

(1) Upon an individual other than an infant or an incompetent person, by delivering a copy of the summons and of the complaint to him the individual personally or by leaving copies thereof at his the individual's dwelling house or usual place of abode with some person of suitable age and discretion then residing therein or by delivering a copy of the summons and of the complaint to an agent authorized by appointment or by law to receive service of process.

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(e) SUMMONS: SERVICE UPON PARTY NOT INHABITANT OF OR FOUND WITHIN STATE. Whenever a statute of the United States or an order of court thereunder provides for service of a summons, or of a notice, or of an order in lieu of summons upon a party not an inhabitant of or found within the state in which the district court is held, service may be made under the circumstances and in the manner prescribed by the statute or order, or, if there is no provision therein prescribing the manner of service, in a manner stated in this rule. Whenever a statute or rule of court of the state in which the district court is held provides (1) for service of a summons, or of a notice, or of an order in lieu of summons upon a party not an inhabitant of or found within the state, or (2) for service upon or notice to him such a party to appear and respond or defend in an action by reason of the attachment or garnishment or

similar seizure of his the party's property located within the state, service may in either case be made under the circumstances and in the manner prescribed in the statute or rule.

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(i) ALTERNATIVE PROVISIONS FOR SERVICE IN A FOREIGN COUNTRY.

(1) Manner. When the federal or state law referred to in subdivision (e) of this rule authorizes service upon a party not an inhabitant of or found within the state in which the district court is held, and service is to be effected upon the party in a foreign country, it is also sufficient if service of the summons and complaint is made: (A) in the manner prescribed by the law of the foreign country for service in that country in an action in any of its courts of general jurisdiction; or (B) as directed by the foreign authority in response to a letter rogatory, when service in either case is reasonably calculated to give actual notice; or (C) upon an individual, by delivery to him the individual personally, and upon a corporation or partnership or association, by delivery to an officer, a managing or general agent; or (D) by any form of mail, requiring a signed receipt, to be addressed and dispatched by the clerk of the court to the party to be served; or (E) as directed by order of the court. Service under (C) or (E) above may be made by any person who is not a party and is not less than 18 years of age or who is designated by order of the district court or by the foreign court. On request, the clerk shall deliver the summons to the plaintiff for

- 63 transmission to the person or the foreign court or officer who will
- 64 make the service.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 5. Service and Filing of Pleadings and Other Papers

(b) SAME: HOW MADE. Whenever under these rules service 1 is required or permitted to be made upon a party represented by an 2 attorney the service shall be made upon the attorney unless service 3 upon the party himself is ordered by the court. Service upon the attorney or upon a party shall be made by delivering a copy to him 5 the attorney or party or by mailing it to him the attorney or party at 6 his the attorney's or party's last known address or, if no address is known, by leaving it with the clerk of the court. Delivery of a copy 8 within this rule means; handing it to the attorney or to the party; or 9 leaving it at his the attorney's or party's office with his a clerk or 10 other person in charge thereof; or, if there is no one in charge, 11 leaving it in a conspicuous place therein; or, if the office is closed or 12 the person to be served has no office, leaving it at $\frac{\text{his}}{\text{the person's}}$ 13 dwelling house or usual place of abode with some person of suitable 14 age and discretion then residing therein. Service by mail is 15 16 complete upon mailing.

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(e) FILING WITH THE COURT DEFINED. The filing of pleadings and other papers with the court as required by these rules shall be made by tiling them with the clerk of the court, except that the judge may permit the papers to be filed with him the judge, in which event he the judge shall note thereon the filing date and forthwith transmit them to the office of the clerk.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 6. Time

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(e) ADDITIONAL TIME AFTER SERVICE BY MAIL. Whenever a party has the right or is required to do some act or take some proceedings within a prescribed period after the service of a notice or other paper upon him the party and the notice or paper is served upon him the party by mail, 3 days shall be added to the prescribed period.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 8. General Rules of Pleading

(a) CLAIMS FOR RELIEF. A pleading which sets forth a claim for relief, whether an original claim, counterclaim, crossclaim, or third-party claim, shall contain (1) a short and plain

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statement of the grounds upon which the court's jurisdiction depends, unless the court already has jurisdiction and the claim needs no new grounds of jurisdiction to support it, (2) a short and plain statement of the claim showing that the pleader is entitled to relief, and (3) a demand for judgment for the relief to which he deems himself entitled the pleader seeks. Relief in the alternative or of several different types may be demanded.

(b) DEFENSES; FORM OF DENIALS. A party shall state in short and plain terms his the party's defenses to each claim asserted and shall admit or deny the averments upon which the adverse party relies. If he a party is without knowledge or information sufficient to form a belief as to the truth of an averment, he the party shall so state and this has the effect of a denial. Denials shall fairly meet the substance of the averments denied. When a pleader intends in good faith to deny only a part or a qualification of an averment, he the pleader shall specify so much of it as is true and material and shall deny only the remainder. Unless the pleader intends in good faith to controvert all the averments of the preceding pleading, he the pleader may make his denials as specific denials of designated averments or paragraphs, or he may generally deny all the averments except such designated averments or paragraphs as he $\underline{\text{the}}$ pleader expressly admits; but, when he the pleader does so intend to controvert all its averments, including averments of the grounds upon which the court's jurisdiction depends, he the pleader may do so by general denial subject to the obligations set forth in Rule 11.

29	(e) PLEADING TO BE CONCISE AND DIRECT;
30	CONSISTENCY.
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31	(2) A party may set forth two or more statements of
32	a claim or defense alternately or hypothetically, either in one
33	count or defense or in separate counts or defenses. When two
34	or more statements are made in the alternative and one of
35	them if made independently would be sufficient, the pleading
36	is not made insufficient by the insufficiency of one or more
37	of the alternative statements. A party may also state as
38	many separate claims or defenses as he the party has
39	regardless of consistency and whether based on legal,
40	equitable, or maritime grounds. All statements shall be made
41	subject to the obligations set forth in Rule 11.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 9. Pleading Special Matters

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(a) CAPACITY. It is not necessary to ever the capacity of a
party to sue or be sued or the authority of a party to sue or be sued
in a representative capacity or the legal existence of an organized
association of persons that is made a party, except to the extent

required to show the jurisdiction of the court. When a party desires to raise an issue as to the legal existence of any party or the capacity of any party to sue or be sued or the authority of a party to sue or be sued in a representative capacity, he the party desiring to raise the issue shall do so by specific negative averment, which shall include such supporting particulars as are peculiarly within the pleader's knowledge.

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COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 11. Signing of Pleadings, Motions, and Other Papers; Sanctions

Every pleading, motion, and other paper of a party represented by an attorney shall be signed by at least one attorney of record in his the attorney's individual name, whose address shall be stated. A party who is not represented by an attorney shall sign his the party's address. Pleading, motion, or other paper and state his the party's address. Except when otherwise specifically provided by rule or statute, pleadings need not be verified or accompanied by affidavit. The rule in equity that the averments of an answer under oath must be overcome by the testimony of two witnesses or of one witness sustained by corroborating circumstances is abolished. The signature of an attorney or party constitutes a certificate by him the signer that he the signer has read the pleading, motion, or other

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paper; that to the best of his the signer's knowledge, information, and belief formed after reasonable inquiry it is well grounded in fact and is warranted by existing law or a good faith argument for the extension, modification, or reversal of existing law, and that it is not interposed for any improper purpose, such as to harass or to cause unnecessary delay or needless increase in the cost of litigation. If a pleading, motion, or other paper is not signed, it shall be stricken unless it is signed promptly after the omission is called to the attention of the pleader or movant. If a pleading, motion, or other paper is signed in violation of this rule, the court, upon motion or upon its own initiative, shall impose upon the person who signed it, a represented party, or both, an appropriate sanction, which may include an order to pay to the other party or parties the amount of the reasonable expenses incurred because of the filing of the pleading, motion, or other paper, including a reasonable attorney's fee.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 12. Defenses and Objections—When and How Presented—By Pleading or Motion—Motion for Judgment on Pleadings

1 (a) WHEN PRESENTED. A defendant shall serve his an
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and complaint upon him that defendant, except when service is made under Rule 4(e) and a different time is prescribed in the order of court under the statute of the United States or in the statute or rule of court of the state. A party served with a pleading stating a cross-claim against him that party shall serve an answer thereto within 20 days after the service upon him that party. The plaintiff shall serve his a reply to a counterclaim in the answer within 20 days after service of the answer, or, if a reply is ordered by the court, within 20 days after service of the order, unless the order otherwise directs. The United States or an officer or agency thereof shall serve an answer to the complaint or to a cross-claim, or a reply to a counterclaim, within 60 days after the service upon the United States attorney of the pleading in which the claim is asserted. The service of a motion permitted under this rule alters these periods of time as follows, unless a different time is fixed by order or the court: (1) if the court denies the motion or postpones its disposition until the trial on the merits, the responsive pleading shall be served within 10 days after notice of the court's action; (2) if the court grants a motion for a more definite statement the responsive pleading shall be served within 10 days after the service of the more definite statement.

(b) HOW PRESENTED. Every defense, in law or fact, to a claim for relief in any pleading, whether a claim, counterclaim, cross-claim, or third-party claim, shall be asserted in the responsive pleading thereto if one is required, except that the following

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defenses may at the option of the pleader be made by motion: (1) lack of jurisdiction over the subject matter, (2) lack of jurisdiction over the person, (3) improper venue, (4) insufficiency of process, (5) insufficiency of service of process, (6) failure to state a claim upon which relief can be granted, (7) failure to join a party under Rule 19. A motion making any of these defenses shall be made before pleading if a further pleading is permitted. No defense or objection is waived by being joined with one or more other defenses or objections in a responsive pleading or motion. If a pleading sets forth a claim for relief to which the adverse party is not required to serve a responsive pleading, he the adverse party may assert at the trial any defense in law or fact to that claim for relief. If, on a motion asserting the defense numbered (6) to dismiss for failure of the pleading to state a claim upon which relief can be granted, matters outside the pleading are presented to and not excluded by the court, the motion shall be treated as one for summary judgment and disposed of as provided in Rule 56, and all parties shall be given reasonable opportunity to present all material made pertinent to such a motion by Rule 56.

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(e) MOTION FOR MORE DEFINITE STATEMENT. If a pleading to which a responsive pleading is permitted is so vague or ambiguous that α party cannot reasonably be required to frame a responsive pleading, he the party may move for a more definite statement before interposing his a responsive pleadings. The motion

 shall point out the defects complained of and the details desired. If the motion is granted and the order of the court is not obeyed within 10 days after notice of the order or within such other time as the court may fix, the court may strike the pleading to which the motion was directed or make such order as it deems just.

(f) MOTION TO STRIKE. Upon motion made by a party before responding to a pleading or, if no responsive pleading is permitted by these rules, upon motion made by a party within 20 days after the service of the pleading upon him the party or upon the court's own initiative at any time, the court may order stricken from any pleading any insufficient defense or any redundant, immaterial, impertinent, or scandalous matter.

(g) CONSOLIDATION OF DEFENSES IN MOTION. A party who makes a motion under this rule may join with it any other motions herein provided for and then available to him the party. If a party makes a motion under this rule but omits therefrom any defense or objection then available to him the party which this rule permits to be raised by motion, he the party shall not thereafter make a motion based on the defense or objection so omitted, except a motion as provided in subdivision (h)(2) hereof on any of the grounds there stated.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 13. Counterclaim and Cross-Claim

state as a counterclaim any claim which at the time of serving the pleading the pleader has against any opposing party, if it arises out of the transaction or occurrence that is the subject matter of the opposing party's claim and does not require for its adjudication the presence of third parties of whom the court cannot acquire jurisdiction. But the pleader need not state the claim if (!) at the time the action was commenced the claim was the subject of another pending action, or (2) the opposing party brought suit upon has the claim by attachment or other process by which the court did not acquire jurisdiction to render a personal judgment on that claim, and the pleader is not stating any counterclaim under this Rule 13.

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- (e) COUNTERCLAIM MATURING OR ACQUIRED AFTER PLEADING. A claim which either matured or was acquired by the pleader after serving his a pleading may, with the permission of the court, be presented as a counterclaim by supplemental pleading.
- (f) OMITTED COUNTERCLAIM. When a pleader fails to set up a counterclaim through oversight, inadvertence, or excusable neglect, or when justice requires he the pleader may by leave of court set up the counterclaim by amendment.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

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RULES OF CIVIL PROCEDURE

Rule 14. Third-Party Practice

(a) WHEN DEFENDANT MAY BRING IN THIRD PARTY. At any time after commencement of the action a defending party, as a third-party plaintiff, may cause a summons and complaint to be served upon a person not a party to the action who is or may be liable to him the third-party plaintiff for all or part of the plaintiff's claim against him the third-party plaintiff. The third-party plaintiff need not obtain leave to make the service if he the third-party plaintiff files the third-party complaint not later than 10 days after he serves his serving the original answer. Otherwise he the thirdparty plaintiff must obtain leave on motion upon notice to all parties to the action. The person served with the summons and third-party complaint, hereinafter called the third-party defendant, shall make his any defenses to the third-party plaintiffs claim as provided in Rule 12 and his any counterclaims against the third-party plaintiff and cross-claims against other third-party defendants as provided in Rule 13. The third-party defendant may assert against the plaintiff any defenses which the third-party plaintiff has to the plaintiff's claim. The third-party defendant may also assert any claim against the plaintiff arising out of the transaction or occurrence that is the subject matter of the plaintiff's claim against the third-party plaintiff. The plaintiff may assert any claim against the third-party defendant arising out of the transaction or occurrence that is the

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 subject matter of the plaintiff's claim against the third-party plaintiff, and the third-party defendant thereupon shall assert his any defenses as provided in Rule 12 and his any counterclaims and cross-claims as provided in Rule 13. Any party may move to strike the third-party claim, or for its severance or separate trial. A third-party defendant may proceed under this rule against any person not a party to the action who is or may be liable to him the third-party defendant for all or part of the claim made in the action against the third-party defendant. The third-party complaint, if within the admiralty and maritime jurisdiction, may be in rem against a vessel, cargo, or other property subject to admiralty or maritime process in rem, in which case references in this rule to the summons include the warrant of arrest, and references to the third-party plaintiff or defendant include, where appropriate, the claimant of the property arrested.

- (b) WHEN PLAINTIFF MAY BRING IN THIRD PARTY. When a counterclaim is asserted against a plaintiff, he the plaintiff may cause a third party to be brought in under circumstances which under this rule would entitle a defendant to do so.
- (c) ADMIRALTY AND MARITIME CLAIMS. When a plaintiff asserts an admiralty or maritime claim within the meaning of Rule 9(h), the defendant or claimant, as a third-party plaintiff, may bring in a third-party defendant who may be wholly or partly liable, either to the plaintiff or to the third-party plaintiff, by way of remedy over, contribution, or otherwise on account of the same transaction.

 occurrence, or series of transactions or occurrences. In such a case the third-party plaintiff may also demand judgment against the third-party defendant in favor of the plaintiff, in which event the third-party defendant shall make his any defenses to the claim of the plaintiff as well as to that of the third-party plaintiff in the manner provided in Rule 12 and the action shall proceed as if the plaintiff had commenced it against the third-party defendant as well as the third-party plaintiff.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 15. Amended and Supplemental Pleadings

(a) AMENDMENTS. A party may amend his the party's pleading once as a matter of course at any time before a responsive pleading is served or, if the pleading is one to which no responsive pleading is permitted and the action has not been placed upon the trial calendar, he the party may so amend it at any time within 20 days after it is served. Otherwise a party may amend his the party's pleading only by leave of court or by written consent of the adverse party; and leave shall be freely given when justice so requires. A party shall plead in response to an amended pleading within the time remaining for response to the original pleading or within 10 days after service of the amended pleading, whichever period may be the longer, unless the court otherwise orders.

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- AMENDMENTS TO CONFORM TO THE EVIDENCE. When issues not raised by the pleadings are tried by express or implied consent of the parties, they shall be treated in all respects as if they had been raised in the pleadings. Such amendment of the pleadings as may be necessary to cause them to conform to the evidence and to raise these issues may be made upon motion of any party at any time, even after judgment; but failure so to amend does not affect the result of the trial of these issues. If evidence is objected to at the trial on the ground that it is not within the issues made by the pleadings, the court may allow the pleadings to be amended and shall do so freely when the presentation of the merits of the action will be subserved thereby and the objecting party fails to satisfy the court that the admission of such evidence would prejudice him the party in maintaining his the party's action or defense upon the merits. The court may grant a continuance to enable the objecting party to meet such evidence.
- (c) RELATION BACK OF AMENDMENTS. Whenever the claim or defense asserted in the amended pleading arose out of the conduct, transaction, or occurrence set forth or attempted to be set forth in the original pleading, the amendment relates back to the date of the original pleading. An amendment changing the party against whom a claim is asserted relates back if the foregoing provision is satisfied and, within the period provided by law for commencing the action against him, the party to be brought in by amendment, that party (1) has received such notice of the

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institution of the action that he the party will not be prejudiced in maintaining his a defense on the merits, and (2) knew or should have known that, but for a mistake concerning the identity of the proper party, the action would have been brought against him the party.

The delivery or mailing of process to the United States Attorney, or his the United States Attorney's designee, or the Attorney General of the United States, or an agency or officer who would have been a proper defendant if named, satisfies the requirement of clauses (1) and (2) hereof with respect to the United States or any agency or officer thereof to be brought into the action as a defendant.

the court may, upon reasonable notice and upon such terms as are just, permit him the party to serve a supplemental pleading setting forth transactions or occurrences or events which have happened since the date of the pleading sought to be supplemented. Permission may be granted even though the original pleading is defective in its statements of a claim for relief or defense. If the court deems it advisable that the adverse party plead to the supplemental pleading, it shall so order, specifying the time therefor.

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The amendments are technical. No substantive change is intended.

Rule 16. Pretrial Conferences; Scheduling; Management

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scheduling or pretrial order, or if no appearance is made on behalf of a party at a scheduling or pretrial conference, or if a party or party's attorney is substantially unprepared to participate in the conference, or if a party or party's attorney fails to participate in good faith, the judge, upon motion or his the judge's own initiative, may make such orders with regard thereto as are just, and among others any of the orders provided in Rule 37(b)(2) (B), (C), (D). In lieu of or in addition to any other sanction, the judge shall require the party or the attorney representing him the party or both to pay the reasonable expenses incurred because of any noncompliance with this rule, including attorney's fees, unless the judge finds that the noncompliance was substantially justified or that other circumstances make an award of expenses unjust.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 17. Parties Plaintiff and Defendant; Capacity

(a) REAL PARTY IN INTEREST. Every action shall be prosecuted in the name of the real party in interest. An executor, administrator, guardian, bailee, trustee of an express trust, a party with whom or in whose name a contract has been made for the benefit of another, or a party authorized by statute may sue in his

that person's own name without joining with him the party for whose benefit the action is brought; and when a statute of the United States so provides, an action for the use or benefit of another shall be brought in the name of the United States. No action shall be dismissed on the ground that it is not prosecuted in the name of the real party in interest until a reasonable time has been allowed after objection for ratification of commencement of the action by, or joinder or substitution of, the real party in interest; and such ratification, joinder, or substitution shall have the same effect as if the action had been commenced in the name of the real party in interest.

(b) CAPACITY TO SUE OR BE SUED. The capacity of an individual, other than one acting in a representative capacity, to sue or be sued shall be determined by the law of his the individual's domicile. The capacity of a corporation to sue or be sued shall be determined by the law under which it was organized. In all other cases capacity to sue or be sued shall be determined by the law of the state in which the district court is held, except (1) that a partnership or other unincorporated association, which has no such capacity by the law of such state, may sue or be sued in its common name for the purpose of enforcing for or against it a substantive right existing under the Constitution or laws of the United States, and (2) that the capacity of a receiver appointed by a court of the United States to sue or be sued in a court of the United States is governed by Title 28, U.S.C., Sections 754 and 959(a).

(c) INFANTS OR INCOMPETENT PERSONS. Whenever an
infant or incompetent person has a representative, such as a general
guardian, committee, conservator, or other like fiduciary, the
representative may sue or defend on behalf of the infant or
incompetent person. If an An infant or incompetent person who does
not have a duly appointed representative he may sue by his \underline{a} next
friend by a guardian ad litem. The court shall appoint a guardian
ad litem for an infant or incompetent person not otherwise
represented in an action or shall make such other order as it deems
proper for the protection of the infant or incompetent person.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 18. Joinder of Claims and Remedies

- (a) JOINDER OF CLAIMS. A party asserting a claim to relief as an original claim, counterclaim, cross-claim, or third-party claim, may join, either as independent or as alternate claims, as many claims, legal, equitaile, or maritime, as he the party has against an opposing party.
- (b) JOINDER OF REMEDIES; FRAUDULENT CONVEYANCES. Whenever a claim is one heretofore cognizable only after another claim has been prosecuted to a conclusion, the two claims may be joined in a single action; but the court shall grant

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relief in that action only in accordance with the relative substantive rights of the parties. In particular, a plaintiff may state a claim for money and a claim to have set aside a conveyance fraudulent as to him that plaintiff, without first having obtained a judgment establishing the claim for money.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 19. Joinder of Persons Needed for Just Adjudication

(a) PERSONS TO BE JOINED IF FEASIBLE. A person who is subject to service of process and whose joinder will not deprive the court of jurisdiction over the subject matter of the action shall be joined as a party in the action if (1) in his the person's absence complete relief cannot be accorded among those already parties, or (2) he the person claims an interest relating to the subject of the action and is so situated that the disposition of the action in $\frac{1}{100}$ the person's absence may (i) as a practical matter impair or impede his the person's ability to protect that interest or (ii) leave any of the persons already parties subject to a substantial risk of incurring double, multiple, or otherwise inconsistent obligations by reason of his the claimed interest. If he the person has not been so joined, the court shall order that he the person be made a party. If he the person should join as a plaintiff but refuses to do so, he the person may be made a defendant, or, in a proper case, an involuntary plaintiff. If the joined party objects to venue and his joinder of that

party would render the venue of the action improper, he that party shall be dismissed from the action.

(b) DETERMINATION BY COURT WHENEVER JOINDER NOT FEASIBLE. If a person as described in subdivision (a)(1)-(2) hereof cannot be made a party, the court shall determine whether in equity and good conscience the action should proceed among the parties before it, or should be dismissed, the absent person being thus regarded as indispensable. The factors to be considered by the court include: first, to what extent a judgment rendered in the person's absence might be prejudicial to him the person or those already parties; second, the extent to which, by protective provisions in the judgment, by the shaping of relief, or other measures, the prejudice can be lessened or avoided; third, whether a judgment rendered in the person's absence will be adequate; fourth, whether the plaintiff will have an adequate remedy if the action is dismissed for nonjoinder.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 20. Permissive Joinder of Parties

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(b) SEPARATE TRIALS. The court may make such orders as will prevent a party from being embarrassed, delayed, or put to

- expense by the inclusion of a party against whom he the party 3 asserts no claim and who asserts no claim against him the party, and may order separate trials or make other orders to prevent delay or 5 6

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 22. Interpleader

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prejudice.

(1) Persons having claims against the plaintiff may be joined as defendants and required to interplead when their claims are such that the plaintiff is or may be exposed to double or multiple liability. It is not ground for objection to the joinder that the claims of the several claimants or the titles on which their claims depend do not have a common origin or are not identical but are adverse to and independent of one another, or that the plaintiff avers that he the plaintiff is not liable in whole or in part to any or all of the claimants. A defendant exposed to similar liability may obtain such interpleader by way of cross-claim or counterclaim. The provisions of this rule supplement and do not in any way limit the joinder of parties permitted in Rule 20.

COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 23. Class Actions

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(c) DETERMINATION BY ORDER WHETHER CLASS ACTION TO BE MAINTAINED; NOTICE; JUDGMENT; ACTIONS CONDUCTED PARTIALLY AS CLASS ACTIONS.

* * * * *

(2) In any class action maintained under subdivision (b)(3), the court shall direct to the members of the class the best notice practicable under the circumstances, including individual notice to all members who can be identified through reasonable effort. The notice shall advise each member that (A) the court will exclude him the member from the class if he the member so requests by a specified date; (B) the judgment, whether favorable or not, will include all members who do not request exclusion; and (C) any member who does not request exclusion may, if he the member desires, enter an appearance through his counsel.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 23.1. Derivative Actions by Shareholders

In a derivative action brought by one or more shareholders or members to enforce a right of a corporation or of an unincorporated

RULES OF CIVIL PROCEDURE

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association, the corporation or association having failed to enforce a right which may properly be asserted by it, the complaint shall be verified and shall allege (1) that the plaintiff was a shareholder or member at the time of the transaction of which he the plaintiff complains or that he the plaintiff's share or membership thereafter devolved on him the plaintiff by operation of law, and (2) that the action is not a collusive one to confer jurisdiction on a court of the United States which it would not otherwise have. The complaint shall also allege with particularity the efforts, if any, made by the plaintiff to obtain the action he the plaintiff desires from the directors or comparable authority and, if necessary, from the shareholders or members, and the reasons for his the plaintiff's failure to obtain the action or for not making the effort. The derivative action may not be maintained if it appears that the plaintiff does not fairly and adequately represent the interests of the shareholders or members similarly situated in enforcing the right of the corporation or association. The action shall not be dismissed or compromised without the approval of the court, and notice of the proposed dismissal or compromise shall be given to shareholders or members in such manner as the court directs.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 24. Intervention

(a) INTERVENTION OF RIGHT. Upon time y application
 anyone shall be permitted to intervene in an action: (1) when a

RULES OF CIVIL PROCEDURE

3	statute of the United States confers an unconditional right to
1	intervene; or (2) when the applicant claims an interest relating to
5	the property or transaction which is the subject of the action and he
5	$\underline{\text{the applicant}}$ is so situated that the disposition of the action may as
7	a practical matter impair or impede his the applicant's ability to
3	protect that interest, unless the applicant's unterest is adequately
)	represented by existing parties.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 25. Substitution of Parties

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(b) INCOMPETENCY. If a party becomes incompetent, the court upon motion served as provided in subdivision (a) of this rule may allow the action to be continued by or against his the party's representative.

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- (d) PUBLIC OFFICERS; DEATH OR SEPARATION FROM OFFICE.
- 7 (1) When a public officer is a party to an action in his
 8 an official capacity and during its pendency dies, resigns, or
 9 otherwise ceases to hold office, the action does not abate and
 10 his the officer's successor is automatically substituted as a

28	RULES OF CIVIL PROCEDURE
11	party. Proceedings following the substitution shall be in the
12	name of the substituted party, but any misnomer not
13	affecting the substantial rights of the parties shall be
14	disregarded. An order of substitution may be entered at any
15	time, but the omission to enter such an order shall not affect
16	the substitution.
17	(2) When a A public officer who sucs or is sued in his
18	an official capacity, he may be described as a party by his the
19	officer's official title rather than by name; but the court may
20	require his the officer's name to be added,
	COMMITTEE NOTE
	The amendments are technical. No substantive change is intended.
	Rule 26. General Provisions Governing Discovery
	* * * *
1	(b) DISCOVERY SCOPE AND LIMITS. Unless otherwise
2	limited by order of the court in accordance with these rules, the
3	scope of discovery is as follows:
	* * * *
4	(3) <u>Trial Preparation: Materials</u> . Subject to the
5	provisions of subdivision (b)(4) of this rule, a party may obtain
6	discovery of documents and tangible things otherwise
7	discoverable under subdivision (b)(1) of this rule and prepared
8	in anticipation of litigation or for trial by or for another

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party or by or for that other party's represent ι tive
(including his the other party's attorney, consultant,
surety, indemnitor, insurer, or agent) only upon a showing
that the party seeking discovery has substantial need of the
materials in the preparation of his the party's case and that
he $\underline{\text{the party}}$ is unable without undue hardship to obtain the
substantial equivalent of the materials by other means. In
ordering discovery of such materials when the required
showing has been made, the court shall protect against
disclosure of the mental impressions, conclusions, opinions, or
legal theories of an attorney or other representative of a
party concerning the litigation.

* * * * *

(e) SUPPLEMENTATION OF RESPONSES. A party who has responded to α request for discovery with a response that was complete when made is under no duty to supplement his the response to include information thereafter acquired, except as follows:

(1) A party is under a duty seasonably to supplement his the response with respect to any question directly addressed to (A) the identity and location of persons having knowledge of discoverable matters, and (B) the identity of each person expected to be called as an expert witness at trial, the subject matter on which he the person is expected to testify, and the substance of his the person's testimony.

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(2) A party is under a duty seasonably to amend a prior response if he the party obtains information upon the basis of which (A) he the party knows that the response was incorrect when made, or (B) he the party knows that the response though correct when made is no longer true and the circumstances are such that a failure to amend the response is in substance a knowing concealment.

(f) DISCOVERY CONFERENCE. At any time after commencement of an action the court may direct the attorneys for the parties to appear before it for a conference on the subject of discovery. The court shall do so upon motion by the attorney for any party if the motion includes:

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(5) A statement showing that the attorney making the motion has made a reasonable effort to reach agreement with opposing attorneys on the matters set forth in the motion. Each party and his each party's attorney are under a duty to participate in good faith in the framing of a discovery plan if a plan is proposed by the attorney for any party. Notice of the motion shall be served on all parties. Objections or additions to matters set forth in the motion shall be served not later than 10 days after service of the motion.

* * * * *

(g) SIGNING OF DISCOVERY REQUESTS, RESPONSES,
AND OBJECTIONS. Every request for discovery or response or
objection thereto made by a party represented by an attorney shall
be signed by at least one attorney of record in his the attorney's
individual name, whose address shall be stated. A party who is not
represented by an attorney shall sign the request, response, or
objection and state his the party's address. The signature of the
attorney or party constitutes a certification that he the signer has
read the request, response, or objection, and that to the best of his
the signer's knowledge, information, and belief formed after a
reasonable inquiry it is: (1) consistent with these rules and
warranted by existing law or a good faith argument for the
extension, modification, or reversal of existing law; (2) not
interposed for any improper purpose, such as to harass or to cause
unnecessary delay or needless increase in the cost of litigation; and
(3) not unreasonable or unduly burdensome or expensive, given the
needs of the case, the discovery already had in the case, the amount
in controversy, and the importance of the issues at stake in the
litigation. If a request, response, or objection is not signed, it shall
be stricken unless it is signed promptly after the omission is called
to the attention of the rarty making the request response, or
objection, and a party shall not be obligated to take any action with
respect to it until it is signed.

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RULES OF CIVIL PROCEDURE

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 27. Depositions Before Action or Pending Appeal

(a) BEFORE ACTION.

(1) Petition. A person who desires to perpetuate his ewn testimeny or that of another person testimony regarding any matter that may be cognizable in any court of the United States may file a verified petition in the United States district court in the district of the residence of any expected adverse party. The petition shall be entitled in the name of the petitioner and shall show: 1, that the petitioner expects to be a party to an action cognizable in a court of the United States but is presently unable to bring it or cause it to be brought, 2, the subject matter of the expected action and his the petitioner's interest therein, 3, the facts which he the petitioner desires to establish by the proposed testimony and his the reasons for desiring to perpetuate it, 4, the names or a description of the persons he the petitioner expects will be adverse parties and their addresses so far as known, and 5, the names and addresses of the persons to be examined and the substance of the testimony which he the petitioner expects to elicit from each, and shall ask for an order authorizing the petitioner to take the depositions of the

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persons to be examined named in the petition, for the purpose of perpetuating their testimony.

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(b) PENDING APPEAL. If an appeal has been taken from a judgment of a district court or before the taking of an appeal if the time therefor has not expired, the district court in which the judgment was rendered may allow the taking of the depositions of witnesses to perpetuate their testimony for use in the event of further proceedings in the district court. In such case the party who desires to perpetuate the testimony may make a motion in the district court for leave to take the depositions, upon the same notice and service thereof as if the action was pending in the district court. The motion shall show (1) the names and addresses of persons to be examined and the substance of the testimony which he the party expects to elicit from each; (2) the reasons for perpetuating their testimony. If the court finds that the perpetuation of the testimony is proper to avoid a failure or delay of justice, it may make an order allowing the depositions to be taken and may make orders of the character provided for by Rules 34 and 35, and thereupon the depositions may be taken and used in the same manner and under the same conditions as are prescribed in these rules for depositions taken in actions pending in the district court.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

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RULES OF CIVIL PROCEDURE

Rule 28. Persons Before Whom Depositions May Be Taken

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(b) IN FOREIGN COUNTRIES. In a foreign country, depositions may be taken (1) on notice before a person authorized to administer oaths in the place in which the examination is held, either by the law thereof or by the law of the United States, or (2) before a person commissioned by the court, and a person so commissioned shall have the power by virtue of his the commission to administer any necessary oath and take testimony, or (3) pursuant to a letter rogatory. A commission or a letter rogatory shall be issued on application and notice and on terms that are just and appropriate. It is not requisite to the issuance of a commission or a letter rogatory that the taking of the deposition in any other manner is impracticable or inconvenient; and both a commission and a letter rogatory may be issued in proper cases. A notice or commission may designate the person before whom the deposition is to be taken either by name or descriptive title. A letter rogatory may be addressed "To the Appropriate Authority in [here name the country]." Evidence obtained in response to a letter rogatory need not be excluded merely for the reason that it is not a verbatim transcript or that the testimony was not taken under oath or for any similar departure from the requirements for depositions taken within the United States under these rules.

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COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 30. Depositions Upon Oral Examination

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1	(b) NOTICE OF EXAMINATION: GENERAL
2	REQUIREMENTS; SPECIAL NOTICE; NON-STENOGRAPHIC
3	RECORDING; PRODUCTION OF DOCUMENTS AND THINGS;
4	DEPOSITION OF ORGANIZATION; DEPOSITION BY TELEPHONE.
5	(1) A party desiring to take the deposition of any
6	person upon oral examination shall give reasonable notice in
7	writing to every other party to the action. The notice shall
8	state the time and place for taking the deposition and the
9	name and address of each person to be examined, if known,
10	and, if the name is not known, a general description
11	sufficient to identify when the person or the particular class or
12	group to which he the person belongs. If a subpoena duces
13	tecum is to be served on the person to be examined, the
14	designation of the materials to be produced as set forth in the
15	subpoena shall be attached to or included in the notice.
16	(2) Leave of court is not required for the taking of a
17	deposition by the plaintiff if the notice (A) states that the
1.8	person to be examined is about to go out of the district where
19	the action is pending and more than 100 miles from the place
20	of trial, or is about to go out of the United States, or is bound

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on a voyage to sea, and will be unavailable for examination unless his the person's deposition is taken before expiration of the 30-day period, and (B) sets forth facts to support the statement. The plaintiffs attorney shall sign the notice, and his the attorney's signature constitutes a certification by him the attorney that to the best of his the attorney's knowledge, information, and belief the statement and supporting facts are true. The sanctions provided by Rule 11 are applicable to the certification.

If a party shows that when he the party was served with notice under this subdivision (b)(2) he the party was unable through the exercise of diligence to obtain counsel to represent him the party at the taking of the deposition, the deposition may not be used against him the party.

* * * * *

(4) The parties may stipulate in writing or the court may upon motion order that the testimony at a deposition be recorded by other than stenographic means. The stipulation or order shall designate the person before whom the deposition shall be taken, the manner of recording, preserving and filing the deposition, and may include other provisions to assure that the recorded testimony will be accurate and trustworthy. A party may arrange to hat the stenographic transcription made at his the party's own expense. Any objections under subdivision (c), any changes made by the

witness, his the witness' signature identifying the deposition as his the witness' own or the statement of the officer that is required if the witness does not sign, as provided in subdivision (e), and the certification of the officer required by subdivision (f) shall be set forth in a writing to accompany a deposition recorded by non-stenographic means.

- subpoena name as the deponent a public or private corporation or a partnership or association or governmental agency and describe with reasonable particularity the matters on which examination is requested. In that event, the organization so named shall designate one or more officers, directors, or managing agents, or other persons who consent to testify on its behalf, and may set forth, for each person designated, the matters on which he the person will testify. A subpoena shall advise a non-party organization of its duty to make such a designation. The persons so designated shall testify as to matters known or reasonably available to the organization. This subdivision (b)(6) does not preclude taking a deposition by any other procedure authorized in these rules.
- (7) The parties may stipulate in writing or the court may upon motion order that a deposition be taken by telephone. For the purposes of this rule and Rules 28(a), 37(a)(1), 37(b)(1), and 45(d), a deposition taken by telephone is

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taken in the district and at the place where the deponent is to answer questions propounded to him the deponent.

(c) EXAMINATION AND CROSS-EXAMINATION; RECORD OF EXAMINATION; OATH; OBJECTIONS. Examination and crossexamination of witnesses may proceed as permitted at the trial under the provisions of the Federal Rules of Evidence. The officer before whom the deposition is to be taken shall put the witness on oath and shall personally, or by someone acting under his the officer's direction and in his the officer's presence, record the testimony of the witness. The testimony shall be taken stenographically or recorded by any other means ordered in accordance with subdivision (b)(4) of this rule. If requested by one of the parties, the testimony shall be transcribed. All objections made at the time of the examination to the qualifications of the officer taking the deposition, or to the manner of taking it, or to the evidence presented, or to the conduct of any party, and any other objection to the proceedings, shall be noted by the officer upon the deposition. Evidence objected to shall be taken subject to the objections. In lieu of participating in the oral examination, parties may serve written questions in a sealed envelope on the party taking the deposition and he the party taking the deposition shall transmit them to the officer, who shall propound them to the witness and

record the answers verbatim.

(e) SUBMISSION TO WITNESS; CHANGES; SIGNING. When
the testimony is fully transcribed the deposition shall be submitted
to the witness for examination and shall be read to or by him the
witness, unless such examination and reading are waived by the
witness and by the parties. Any changes in form or substance which
the witness desires to make shall be entered upon the deposition by
the officer with a statement of the reasons given by the witness for
making them. The deposition shall then be signed by the witness,
unless the parties by stipulation waive the signing or the witness is
ill or cannot be found or refuses to sign. If the deposition is not
signed by the witness within 30 days of its submission to $\ensuremath{\text{him}}$ the
witness, the officer shall sign it and state on the record the fact of
the waiver or of the illness or absence of the witness or the fact of
the refusal to sign together with the reason, if any, given therefor;
and the deposition may then be used as fully as though signed unless
on a motion to suppress under Rule 32(d)(4) the court holds that the
reasons given for the refusal to sign require rejection of the
deposition in whole or in part.
(f) CERTIFICATION AND FILING BY OFFICER;
EX HIBITS; COPIES; NOTICE OF FILING.

(1) The officer shall certify on the deposition that the witness was duly sworn by him the officer and that the deposition is a true record of the testimony given by the witness. Unless otherwise ordered by the court, he the officer shall then securely seal the deposition in an envelope indorsed

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with the title of the action and marked "Deposition of [here 117 insert name of witness]" and shall promptly file it with the 118 court in which the action is pending or send it by registered 119 120 or certified mail to the clerk thereof for filing. Documents and things produced for inspection during 121 122 the examination of the witness, shall, upon the request of a party, be marked for identification and annexed to the 123 124 deposition and may be inspected and copied by any party, 125 except that if the person producing the materials desires to 126 retain them he the person may (A) offer copies to be marked for identification and annexed to the deposition and to serve 127 128 thereafter as originals if he the person affords to all parties 129 fair opportunity to verify the copies by comparison with the 130 originals, or (B) offer the originals to be marked for identification, after giving to each party an opportunity to 131 132 inspect and copy them, in which event the materials may then be used in the same manner as if annexed to the deposition. 133 134 Any party may move for an order that the original be annexed to and returned with the deposition to the court, pending final 135 disposition of the case. 136 FAILURE TO ATTEND OR TO SERVE SUBPOENA: 137 (g) 138 EXPENSES. (1) If the party giving the notice of the taking of a

deposition fails to attend and proceed therewith and another

141	party attends in person or by attorney pursuant to the notice
142	the court may order the party giving the notice to pay to such
143	other party the reasonable expenses incurred by him that
144	party and his that party's attorney in attending, including
145	reasonable attorney's fees.
146	(2) If the party giving the notice of the taking of a
147	deposition of a witness fails to serve a subpoena upon him the
148	witness and the witness because of such failure does not
145	attend, and if another party attends in person or by attorney
150	because he that party expects the deposition of that witness
151	to be taken, the court may order the party giving the notice
152	to pay to such other party the reasonable expenses incurred
153	by him that party and his that party's attorney in attending,
154	including reasonable attorney's fees.
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COMMITTE NOTE

The amendments are technical. No substantive change is intended.

Rule 31. Depositions Upon Written Questions

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(a) SERVING QUESTIONS; NOTICE. After commencement of the action, any party may take the testimony of any person, including a party, by deposition upon written questions. The attendance of witnesses may be compelled by the use of subpoena as provided in Rule 45. The deposition of a person confined in prison may be taken only by leave of court on such terms as the court prescribes.

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A party desiring to take a deposition upon written questions shall serve them upon every other party with a notice stating (1) the name and address of the person who is to answer them, if known, and if the name is not known, a general description sufficient to identify him the person or the particular class or group to which he the person belongs, and (2) the name or descriptive title and address of the officer before whom the deposition is to be taken. A deposition upon written questions may be taken of a public or private corporation or a partnership or association or governmental agency in accordance with the provisions of Rule 30(b)(6).

Within 30 days after the notice and written questions are served, a party may serve cross questions upon all other parties. Within 10 days after being served with cross questions, a party may serve redirect questions upon all other parties. Within 10 days after being served with redirect questions, a party may serve recross questions upon all other parties. The court may for cause shown enlarge or shorten the time.

(b) OFFICER TO TAKE RESPONSES AND PREPARE RECORD. A copy of the notice and copies of all questions served shall be delivered by the party taking the deposition to the officer designated in the notice, who shall proceed promptly, in the manner provided by Rule 30(c), (e), and (f), to take the testimony of the witness in response to the questions and to prepare, certify, and file or mail the deposition, attaching thereto the copy of the notice and the questions received by him the officer.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 32. Use of Depositions in Court Proceedings

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(a) USE OF DEPOSITIONS. At the trial or upon the hearing of a motion or an interlocutory proceeding, any part or all of a deposition, so far as admissible under the rules of evidence applied as though the witness were then present and testifying, may be used against any party who was present or represented at the taking of the deposition or who had reasonable notice thereof, in accordance with any of the following provisions:

* * * * *

(4) If only part of a deposition is offered in evidence by a party, an adverse party may require him the offeror to introduce any other part which ought in fairness to be considered with the part introduced, and any party may introduce any other parts.

COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 34. Production of Documents and Things and Entry Upon Land for Inspection and Other Purposes

1 (a) SCOPE. Any party may serve on any other party a 2 request (1) to produce and permit the party making the request, or

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someone acting on his the requestor's behalf, to inspect and copy, 3 any designated documents (including writings, drawings, graphs, 4 charts, photographs, phonorecords, and other data compilations from 5 which information can be obtained, translated, if necessary, by the respondent through detection devices into reasonably usable form), 7 or to inspect and copy, test, or sample any tangible things which 8 constitute or contain matters within the scope of Rule 26(b) and 9 10 which are in the possession, custody or control of the party upon whom the request is served; or (2) to permit entry upon designated 11 land or other property in the possession or control of the party upon 12 whom the request is served for the purpose of inspection and 13 measuring, surveying, photographing, testing, or sampling the 14 property or any designated object or operation thereon, within the 15 16 scope of Rule 26(b).

COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 35. Phyrical and Mental Examination of Persons

(a) ORDER FOR EXAMINATION. When the mental or physical condition (including the blood group) of a party, or of a person in the custody or under the legal control of a party, is in controversy, the court in which the action is pending may order the party to submit to a physical or mental examination by a physician or to produce for examination the person in his the party's custody

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or legal control. The order may be made only on motion for good cause shown and upon notice to the person to be examined and to all parties and shall specify the time, place, manner, conditions, and scope of the examination and the person or persons by whom it is to be made.

(b) REPORT OF EXAMINING PHYSICIAN.

(1) If requested by the party against whom an order is made under Rule 35(a) or the person examined, the party causing the examination to be made shall deliver to him the requestor a copy of a detailed written report of the examining physician setting out his the physician's findings, including results of all tests made, diagnoses and conclusions, together with like reports of all earlier examinations of the same condition. After delivery the party causing the examination shall be entitled upon request to receive from the party against whom the order is made a like report of any examination, previously or thereafter made, of the same condition, unless, in the case of a report of examination of a person not a party, the party shows that be such party is unable to obtain it. The court on motion may make an order against a party requiring delivery of a report on such terms as are just, and if a physician fails or refuses to make a report the court may exclude his the physician's testimony if offered at the trial.

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(2) By requesting and obtaining a report of the examination so ordered or by taking the deposition of the examiner, the party examined wait any privilege he the party may have in that action or any other involving the same controversy, regarding the testimony of every other person who has examined or may thereafter examine him the party in respect of the same mental or physical condition.

COMMITTEE NOTE

The amendments are technical. No substantive chargo is intended.

Rule 36. Requests for Admission

(a) REQUEST FOR ADMISSION. A party may serve upon any other party a written request for the admircion, for purposes of the pending action only, of the truth of any matters within the scope of Rule 26(b) set forth in the request that relate to statements or opinions of fact or of the application of law to fact including the genuineness of any documents described in the request. Copies of documents shall be served with the request unless they have been or are otherwise furnished or made available for inspection and copying. The request may, without leave of court, be served upon the plaintiff after commencement of the action and upon any other party with or after service of the summons and complaint upon that party.

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Each matter of which an admission is requested shall be separately set forth. The matter is admitted unless, within 30 days after service of the request, or within such shorter or longer time as the court may allow, the party to whom the request is directed serves upon the party requesting the admission a written answer or objection addressed to the matter, signed by the party or by his the party's attorney, but, unless the court shortens the time, a defendant shall not be required to serve answers or objections before the expiration of 45 days after service of the summons and complaint upon him that defendant. If objection is made, the reasons therefor shall be stated. The answer shall specifically deny the matter or set forth in detail the reasons why the answering party cannot truthfully admit or deny the matter. A denial shall fairly meet the substance of the requested admission, and when good faith requires that a party qualify his an answer or deny only a part of the matter of which an admission is requested, he the party shall specify so much of it as is true and qualify or deny the remainder. An answering party may not give lack of information or knowledge as a reason for failure to admit or deny unless he the party states that he the party has made reasonable inquiry and that the information known or readily obtainable by him the party is insufficient to enable him the party to admit or deny. A party who considers that a matter of which an admission has been requested presents a genuine issue for trial may not, on that ground alone, object to the request; he the

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party may, subject to the provisions of Rule 37(c), deny the matter or set forth reasons why he the party cannot admit or deny it.

The party who has requested the admissions may move to determine the sufficiency of the answers or objections. Unless the court determines that an objection is justified, it shall order that an answer be served. If the court determines that an answer does not comply with the requirements of this rule, it may order either that the matter is admitted or that an amended answer be served. The court may, in lieu of these orders, determine that final disposition of the request be made at a pre-trial conference or at a designated time prior to trial. The provisions of Rule 37(a)(4) apply to the award of expenses incurred in relation to the motion.

(b) EFFECT OF ADMISSION. Any matter admitted under this rule is conclusively established unless the court on motion permits withdrawal or amendment of the admission. Subject to the provision of Rule 16 governing amendment of a pre-trial order, the court may permit withdrawal or amendmen; when the presentation of the merits of the action will be subserved thereby and the party who obtained the admission fails to satisfy the court that withdrawal or amendment will prejudice him that party in maintaining his the action or defense on the merits. Any admission made by a party under this rule is for the purpose of the pending action only and is not an admission by him for any other purpose nor may it be used against him the party in any other proceeding.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 37. Failure to Make or Cooperate in Discovery: Sanctions

(a) MOTION FOR ORDER COMPELLING DISCOVERY. A party, upon reasonable notice to other parties and all persons affected thereby, may apply for an order compelling discovery as follows:

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(2) Motion. If a deponent fails to answer a question propounded or submitted under Rules 30 or 31, or a corporation or other entity fails to make a designation under Rule 30(b)(6) or 31(a), or a party fails to answer an interrogatory submitted under Rule 33, or if a party, in response to a request for inspection submitted under Rule 34, fails to respond that inspection will be permitted as requested or fails to permit inspection as requested, the discovering party may move for an order compelling an answer, or a designation, or an order compelling inspection in accordance with the request. When taking a deposition on oral examination, the proponent of the question may complete or adjourn the examination before he applies applying for an order.

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50	RULES OF CIVIL PROCEDURE
19	(b) FAILURE TO COMPLY WITH ORDER.
	* * * *
20	(2) Sanctions by Court in Which Action is Pending. If
21	a party or an officer, director, or managing agent of a party
22	or a person designated under Rule 30(b)(6) or 31(a) to testify
23	on behalf of a party fails to obey an order to provide or
24	permit discovery, including an order made under subdivision
25	(a) of this rule or Rule 35, or if a party fails to obey an order
26	entered under Rule 26(f), the court in which the action is
27	pending may make such orders in regard to the failure as are
28	just, and among others the following:
	* * * *
29	(B) An order refusing to allow the disobedient
30	party to support or oppose designated claims or
31	defenses, or prohibiting him that party from
32	introducing designated matters in evidence;
	* * * *
33	(E) Where a party has failed to comply with
34	an order under Rule 35(a) requiring him that party to
35	produce another for examination, such orders as are
36	listed in paragraphs (A), (B), and (C) of this subdivision,
37	unless the party failing to comply shows that he that
38	party is unable to produce such person for
39	examination.

In lieu of any of the foregoing orders or in
addition thereto, the court shall require the party
failing to obey the order or the attorney advising him
that party or both to pay the reasonable expenses,
including attorney's fees, caused by the failure, unless
the court finds that the failure was substantially
justified or that other circumstances make an award of
expenses unjust.
RPENSES ON FAILURE TO ADMIT. If a party fails to
uineness of any document or the truth of any matter as
er Rule 36, and if the party requesting the admissions

- (c) EXPENSES ON FAILURE TO ADMIT. If a party fails to admit the genuineness of any document or the truth of any matter as requested under Rule 36, and if the party requesting the admissions thereafter proves the genuineness of the document or the truth of the matter, he the requesting party may apply to the court for an order requiring the other party to pay him the reasonable expenses incurred in making that proof, including reasonable attorney's fees. The court shall make the order unless it finds that (1) the request was held objectionable pursuant to Rule 36(a), or (2) the admission sought was of no substantial importance, or (3) the party failing to admit had reasonable ground to believe that he the party might prevail on the matter, or (4) there was other good reason for the failure to admit.
- (d) FAILURE OF PARTY TO ATTEND AT OWN DEPOSITION OR SERVE ANSWERS TO INTERROGATORIES OR RESPOND TO REQUEST FOR INSPECTION. If a party or an officer, director, or managing agent of a party or a person designated under Rule 30(b)(6)

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or 31(a) to testify on behalf of a party fails (1) to appear before the 65 66 officer who is to take his the deposition, after being served with a 67 proper notice, or (2) to serve answers or objections to 68 interrogatories submitted under Rule 33, after proper service of the 69 interrogatories, or (3) to serve a written response to a request for 70 inspection submitted under Rule 34, after proper service of the request, the court in which the action is pending on motion may 71 72 make such orders in regard to the failure as are just, and among 73 others it may take any action authorized under paragraphs (A), (B), 74 and (C) of subdivision (b)(2) of this rule. In lieu of any order or in 75 addition thereto, the court shall require the party failing to act or 76 the attorney advising him that party or both to pay the reasonable 77 expenses, including attorney's fees, caused by the failure, unless the 78 court finds that the failure was substantially justified or that other 79 circumstances make an award of expenses unjust.

(g) FAILURE TO PARTICIPATE IN THE FRAMING OF A DISCOVERY PLAN. If a party or his a party's attorney fails to participate in good faith in the framing of a discovery plan by agreement as is required by Rule 26(f), the court may, after opportunity for hearing, require such party or his attorney to pay to any other party the reasonable expenses, including attorney's fees, caused by the failure.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

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Rule 38. Jury Trial of Right

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(c) SAME: SPECIFICATION OF ISSUES. In his the demand a party may specify the issues which he the party wishes so tried; otherwise he the party shall be deemed to have demanded trial by jury for all the issues so triable. If he the party has demanded trial by jury for only some of the issues, any other party within 10 days after service of the demand or such lesser time as the court may order, may serve a demand for trial by jury of any other or all of the issues of fact in the action.

(d) WAIVER. The failure of a party to serve a demand as required by this rule and to file it as required by Rule 5(d) constitutes a waiver by him the party of trial by jury. A demand for trial by jury made as herein provided may not be withdrawn without the consent of the parties.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 41. Dismissal of Actions

- (a) VOLUNTARY DISMISSAL: EFFECT THEREOF.
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- 2 (2) By Order of Court. Except as provided in
 3 paragraph (1) of this subdivision of this rule, an action shall
 4 not be dismissed at the plaintiff's instance save upon order of

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RULES OF CIVIL PROCEDURE

the court and upon such terms and conditions as the court deems proper. If a counterclaim has been pleaded by a defendant prior to the service upon him the defendant of the plaintiff's motion to dismiss, the action shall not be dismissed against the defendant's objection unless the counterclaim can remain pending for independent adjudication by the court. Unless otherwise specified in the order, a dismissal under this paragraph is without prejudice.

(b) INVOLUNTARY DISMISSAL: EFFECT THEREOF. For failure of the plaintiff to prosecute or to comply with these rules or any order of court, a defendant may move for dismissal of an action or of any claim against him the defendant. After the plaintiff, in an action tried by the court without a jury, has completed the presentation of his evidence, the defendant, without waiving his the right to offer evidence in the event the motion is not granted, may move for a dismissal on the ground that upon the facts and the law the plaintiff has shown no right to relief. The court as trier of the facts may then determine them and render judgment against the plaintiff or may decline to render any judgment until the close of all the evidence. If the court renders judgment on the merits against the plaintiff, the court shall make findings as provided in Rule 52(a). Unless the court in its order for dismissal otherwise specifies, a dismissal under this subdivision and any dismissal not provided for in this rule, other than a dismissal for lack of jurisdiction, for

improper venue, or for failure to join a party under Rule 19, operates as an adjudication upon the merits.

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COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 43. Taking of Testimony

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(f) INTERPRETERS. The court may appoint an interpreter of its own selection and may fix his the interpreter's reasonable compensation. The compensation shall be paid out of funds provided by law or by one or more of the parties as the court may direct, and may be taxed ultimately as costs, in the discretion of the court.

COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 44. Proof of Official Record

- (2) AUTHENTICATION.
- United States, or any state, district, commonwealth, territory, or insular possession thereof, or within the Panama Canal Zone, the Trust Territory of the Pacific Islands, or the Ryukyu Islands, or an entry therein, when admissible for any purpose, may be evidenced by an official publication thereof

8 or by a copy attested by the officer having the legal custody 9 of the record, or by $\frac{\mbox{\scriptsize his}}{\mbox{\scriptsize the officer's}}$ deputy, and accompanied 10 by a certificate that such officer has the custody. The 11 certificate may be made by a judge of a court of record of 12 the district or political subdivision in which the record is kept, authenticated by the seal of the court, or may be made 13 14 by any public officer having a seal of office and having official duties in the district or political subdivision in which 15 16 the record is kept, authenticated by the seal of his the officer's office.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 44.1. Determination of Foreign Law

A party who intends to raise an issue concerning the law of a foreign country shall give notice in his by pleadings or other reasonable written notice. The court, in determining foreign law, may consider any relevant material or source, including testimony, whether or not submitted by $\mathfrak s$ party or admissible under the Federal Rules of Evidence. The court's determination shall be treated as a ruling on a question of law.

COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

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Rule 45. Subpoena

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(c) SERVICE. A subpoena may be served by the marshal, by his a deputy marshal, or by any other person who is not a party and is not less than 18 years of age. Service of a subpoena upon a person named therein shall be made by delivering a copy thereof to such person and by tendering to him that person the fees for one day's attendance and the mileage allowed by law. When the subpoena is issued on behalf of the United States or an officer or agency thereof, fees and mileage need not be tendered.

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(f) CONTEMPT. Failure by any person without adequate excuse to obey a subpoena served upon him that person may be deemed a contempt of the court from which the subpoena issued.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 46. Exceptions Unnecessary

Formal exceptions to rulings or orders of the court are unnecessary; but for all purposes for which an exception has heretofore been necessary it is sufficient that a party, at the time the ruling or order of the court is made or sought, makes known to the court the action which he the party desires the court to take or his the party's objection to the action of the court and his the grounds therefor; and, if a party has no opportunity to object

- g to a ruling or order at the time it is made, the absence of an
- objection does not thereafter prejudice him the party.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 49. Special Verdicts and Interrogatories

(a) SPECIAL VERDICTS. The court may require a jury to 1 return only a special verdict in the form of a special written finding 2 upon each issue of fact. In that event the court may submit to the 3 jury written questions susceptible of categorical or other brief answer or may submit written forms of the several special findings 5 which might properly be made under the pleadings and evidence; or it may use such other method of submitting the issues and requiring the written findings thereon as it deems most appropriate. The Я court shall give to the jury such explanation and instruction 9 concerning the matter thus submitted as may be necessary to enable 10 the jury to make its findings upon each issue. If in so doing the 11 court omits any issue of fact raised by the pleadings or by the 12 evidence, each party waives his the right to a trial by jury of the 13 issue so omitted unless before the jury retires he the party demands 14 its submission to the jury. As to an issue omitted without such 15 demand the court may make a finding; or, if it fails to do so, it shall 16 be deemed to have made a finding in accord with the judgment on 17 the special verdict. 18

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 50. Motion for a Directed Verdict and for Judgment Notwithstanding the Verdict

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(b) MOTION FOR JUDGMENT NOTWITHSTANDING THE VERDICT. Whenever a motion for a directed verdict made at the close of all the evidence is denied or for any reason is not granted, the court is deemed to have submitted the action to the jury subject to a later determination of the legal questions raised by the motion. Not later than 10 days after entry of judgment, a party who has moved for a directed verdict may move to have the verdict and any judgment entered thereon set aside and to have judgment entered in accordance with his the party's motion for a directed verdict; or if a verdict was not returned such party, within 10 days after the jury has been discharged, may move for judgment in accordance with his the party's motion for a directed verdict. A motio. for a new trial may be joined with this motion, or a new trial may be prayed for in the alternative. If a verdict was returned the court may allow the judgment to stand or may reopen the judgment and either order a new trial or direct the entry of judgment as if the requested verdict had been directed. If no verdict was returned the court may direct the entry of judgment as if the requested verdict had been directed or may order a new trial.

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(d) SAME: DENIAL OF MOTION. If the motion for judgment notwithstanding the verdict is denied, the party who prevailed on that motion may, as appellee, assert grounds entitling him the party to a new trial in the event the appellate court concludes that the trial court erred in denying the motion for judgment notwithstanding the verdict. If the appellate court reverses the judgment, nothing in this rule precludes it from determining that the appellee is entitled to a new trial, or from directing the trial court to determine whether a new trial shall be granted.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 51. Instructions to Jury: Objection

At the close of the evidence or at such earlier time during the trial as the court reasonably directs, any party may file written requests that the court instruct the jury on the law as set forth in the requests. The court small inform counsel of its proposed action upon the requests prior to their arguments to the jury. but the court shall instruct the jury after the arguments are completed. The court, at its election, may instruct the jury before or after argument, or both. No party may assign as error the giving or the failure to give an instruction unless he objects thereto that party objects thereto before the jury retires to consider its verdict, stating distinctly the matter objected to which he objects and the grounds of his the objection. Opportunity shall be given to make the objection out of the hearing of the jury.

COMMITTEE NOTE

Although Rule 51 in its present form specifies that the court shall instruct the jury only after the arguments of the parties are completed, in some districts (typically those in states where the practice is otherwise) it is common for the parties to stipulate to instruction before the arguments. The purpose of the amendment is to give the court discretion to instruct the jury either before or after argument. Thus, the rule as revised will permit resort to the long-standing federal practice or to an alternative procedure, which has been praised because it gives counsel the opportunity to explain the instructions, argue their application to the facts and thereby give the jury the maximum assistance in determining the issues and arriving at a good verdict on the law and the evidence. As an ancillary benefit, this approach aids counsel by supplying a natural outline so that arguments may be directed to the essential fact issues which the jury must decide. See generally Raymond, Merits and Demerits of the Missouri System of Instructing Juries, 5 St. Louis U. L. J. 317 (1959). Moreover, If the court instructs before an argument, counsel then know the precise words the court has chosen and need not speculate as to the words the court will later use in its instructions. Finally, by instructing ahead of argument the court has the attention of the jurors when they are fresh and can give their full attention to the court's instructions. It is more difficult to hold the attention of jurors after lengthy arguments.

Rule 53. Masters

 (a) APPOINTMENT AND COMPENSATION. The court in which any action is pending may appoint a special master therein. As used in these rules the word "master" includes a referee, an auditor, an examiner, and an assessor. The compensation to be allowed to a master shall be fixed by the court, and shall be charged upon such of the parties or paid out of any fund or subject matter of the action, which is in the ustody and control of the court as the court may direct; provided that this provision for compensation shall not apply when a United States magistrate is designated to serve as a master pursuant to Title 28, U. S. C. Section 636(b)(2). The master shall not retain his the master's report as security for his the master's compensation; but when the party ordered to pay the

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compensation allowed by the court does not pay it after notice and within the time prescribed by the court, the master is entitled to a writ of execution against the delinquent party.

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(c) POWERS. The order of reference to the master may specify or limit his the master's powers and may direct him the master to report only upon particular issues or to do or perform particular acts or to receive and report evidence only and may fix the time and place for beginning and closing the hearings and for the filing of the master's report. Subject to the specifications and limitations stated in the order, the master has and shall exercise the power to regulate all proceedings in every hearing before him the master and to do all acts and take all measures necessary or proper for the efficient performance of his the master's duties under the order. He The master may require the production before him the master of evidence upon all matters embraced in the reference, including the production of all books, papers, vouchers, documents, and writings applicable thereto. He The master may rule upon the admissibility of evidence unless otherwise directed by the order of reference and has the authority to put witnesses on oath and may himself examine them and may call the parties to the action and examine them upon oath. When a party so requests, the master shall make a record of the evidence offered and excluded in the same manner and subject to the same limitations as provided in the Federal Rules of Evidence for a court sitting without a jury.

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(d) PROCEEDINGS.

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(1) Meetings. When a reference is made, the clerk shall forthwith furnish the master with a copy of the order of reference. Upon receipt thereof unless the order of reference otherwise provides, the master shall forthwith set a time and place for the first meeting of the parties or their attorneys to be held within 20 days after the date of the order of reference and shall notify the parties or their attorneys. It is the duty of the master to proceed with all reasonable diligence. Either party, on notice to the parties and master, may apply to the court for an order requiring the master to speed the proceedings and to make his the report. If a party fails to appear at the time and place appointed, the master may proceed ex parte or, in his the master's discretion, adjourn the proceedings to a future day, giving notice to the absent party of the adjournment.

(2) <u>Witnesses</u>. The parties may procure the attendance of witnesses before the master by the issuance and service of subpoenas as provided in Rule 45. If without adequate excuse a witness fails to appear or give evidence, he the witness may be punished as for a contempt and be subjected to the consequences, penalties, and remedies provided in Rules 37 and 45.

RULES OF CIVIL PROCEDURE

(3) Statement of Accounts. When matters of accounting are in issue before the master, he the master may prescribe the form in which the accounts shall be submitted and in any proper case may require or receive in evidence a statement by a certified public accountant who is called as a witness. Upon objection of a party to any of the items thus submitted or upon a showing that the form of statement is insufficient, the master may require a different form of statement to be furnished, or the accounts or specific items thereof to be proved by oral examination of the accounting parties or upon written interrogatories or in such other manner as he the master directs.

(e) REPORT.

(1) Contents and Filing. The master shall prepare a report upon the matters submitted to him the master by the order of reference and, if required to make findings of fact and conclusions of law, he the master shall set them forth in the report. He The master shall file the report with the clerk of the court and in an action to be tried without a jury, unless otherwise directed by the order of reference, shall file with it a transcript of the proceedings and of the evidence and the original exhibits. The clerk shall forthwith mail to all parties notice of the filing.

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0.5	(3) Hi Jury Actions. In an action to be tried by a jury
84	the master shall not be directed to report the evidence. His
85	The master's findings upon the issues submitted to him the
86	master are admissible as evidence of the matters found and
87	may be read to the jury, subject to the ruling of the court
88	upon any objections in point of law which may be made to the
89	report.
	* * * *
90	(5) <u>Draft Report.</u> Before filing his the master's
91	report a master may submit a draft thereof to counsel for all
92	parties for the purpose of receiving their suggestions.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 54. Judgments; Costs

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(c) DEMAND FOR JUDGMENT. A judgment by default shall not be different in kind from or exceed in amount that prayed for in the demand for judgment. Except as to a party against whom a judgment is entered by default, every final judgment shall grant the relief to which the party in whose favor it is rendered is entitled, even if the party has not demanded such relief in his the party's pleadings.

COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

RULES OF CIVIL PROCEDURE

Rule 55. Default

- (a) ENTRY. When a party against whom a judgment for affirmative relief is sought has failed to plead or otherwise defend as provided by these rules and that fact is made to appear by affidavit or otherwise, the clerk shall enter his the party's default.
- (b) JUDGMENT. Judgment by default may be entered as follows:
 - (1) By the Clerk. When the plaintiff's claim against a defendant is for a sum certain or for a sum which can by computation be made certain, the clerk upon request of the plaintiff and upon affidavit of the amount due shall enter judgment for that amount and costs against the defendant, if he the defendant has been defaulted for failure to appear and if he is not an infant or incompetent person.
 - (2) By the Court. In all other cases the party entitled to a judgment by default shall apply to the court therefor; but no judgment by default shall be entered against an infant or incompetent person unless represented in the action by a general guardian, committee, conservator, or other such representative who has appeared therein. If the party against whom judgment by default is sought has appeared in the action, he the party (or, if appearing by representative, his the party's representative) shall be served with written notice of the application for judgment at least 3 days prior to the hearing on such application. If, in order to enable the court to enter judgment or to carry it into effect,

it is necessary to take an account or to determine the amount of damages or to establish the truth of any averment by evidence or to make an investigation of any other matter, the court may conduct such hearings or order such references as it deems necessary and proper and shall accord a right of trial by jury to the parties when and as required by any statute of the United States.

(e) JUDGMENT AGAINST THE UNITED STATES. No judgment by default shall be entered against the United States or an officer or agency thereof unless the claimant establishes his a claim

or right to relief by evidence satisfactory to the court.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 56. Summary Judgment

(a) FOR CLAIMANT. A party seeking to recover upon a claim, counterclaim, or cross-claim or to obtain a declaratory judgment may, at any time after the expiration of 20 days from the commencement of the action or after service of a motion for summary judgment by the adverse party, move with or without supporting affidavits for a summary judgment in his the party's favor upon all or any part thereof.

(b) FOR DEFENDING PARTY. A party against whom a claim, counterclaim, or cross-claim is asserted or a declaratory judgment is sought may, at any time, move with or without

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supporting affidavits for a summary judgment in his the party's favor as to all or any part thereof.

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- FORM OF AFFIDAVITS; FURTHER TESTIMONY; (e) DEFENSE REQUIRED. Supporting and opposing affidavite shall be made on personal knowledge, shall set forth such facts as would be admissible in evidence, and shall show affirmatively that the affiant is competent to testify to the matters stated therein. Sworn or certified copies of 6.1 papers or parts thereof referred to in an affidavit shall be attached thereto or served therewith. The court may permit affidavits to be supplemented or opposed by depositions, answers to interrogatories, or further affidavits. When a motion for summary judgment is made and supported as provided in this rule, an adverse party may not rest upon the mere allegations or denials of his the adverse party's pleading, but his the adverse party's response, by affidavits or as otherwise provided in this rule, must set forth specific facts showing that there is a genuine issue for trial. If he the adverse party does not so respond, summary judgment, if appropriate, shall be entered against him the adverse party.
- (f) WHEN AFFIDAVITS ARE UNAVAILABLE. Should it appear from the affidavits of a party opposing the motion that he the party cannot for reasons stated present by affidavit facts essential to justify his the party's opposition, the court may refuse the application for judgment or may order a continuance to permit affidavits to be obtained or depositions to be taken or discovery to be had or may make such other order as is just.

(g) AFFIDAVITS MADE IN BAD FAITH. Should it appear to the satisfaction of the court at any 'ime that any of the affidavits presented pursuant to this rule are presented in bad faith or solely for the purpose of delay, the court shall forthwith order the party employing them to pay to the other party the amount of the reasonable expenses which the filing of the affidavits caused him the other party to incur, including reasonable attorney's fees, and any offending party or attorney may be adjudged guilty of contempt.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 60. Relief From Judgment or Order

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(b) MISTAKES; INADVERTENCE; EXCUSABLE NEGLECT; NEWLY DISCOVERED EVIDENCE; FRAUD, ETC. On motion and upon such terms as are just, the court may relieve a party or his a party's legal representative from a final judgment, order, or proceeding for the following reasons: (1) mistake, inadvertence, surprise, or excusable neglect; (2) newly discovered evidence which by due diligence could not have been discovered in time to move for a new trial under Rule 59(b); (3) fraud (whether heretofore denominated intrinsic or extrinsic), misrepresentation, or other misconduct of an adverse party; (4) the judgment is void; (5) the judgment has been satisfied, released, or discharged, or a prior judgment upon which it is based has been reversed or otherwise vacated, or it is no longer equitable that the judgment should have prospective application; or (6) any other reason justifying relief from

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the operation of the judgment. The motion shall be made within a 15 reasonable time, and for reasons (1), (2), and (3) not more than one 16 year after the judgment, order, or proceeding was entered or 17 taken. A motion under this subdivision (b) does not affect the 18 finality of a judgment or suspend its operation. This rule does not 19 limit the power of a court to entertain an independent action to 20 relieve a party from a judgment, order, or proceeding, or to grant 21 relief to a defendant not actually personally notified as provided in 22 Title 28, U.S.C., § 1655, or to set aside a judgment for fraud upon 23 the court. Writs of coram nobis, coram vobis, audita querela, and 24 bills of review and bills in the nature of a bill of review, are 25 abolished, and the procedure for obtaining any relief from a 26 judgment shall be by motion as prescribed in these rules or by an 27 28 independent action.

COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 62. Stay of Proceedings to Enforce a Judgment

(f) STAY ACCORDING TO STATE LAW. In any state in which a judgment is a lien upon the property of the judgment debtor and in which the judgment debtor is entitled to a stay of execution, a judgment debtor is entitled, in the district court held therein, to

such stay as would be accorded him the judgment debtor had the

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6 action been maintained in the courts of that state.

COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 63. Disability of a Judge

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If by reason of death, sickness, or other disability, a judge before whom an action has been tried is unable to perform the duties to be performed by the court under these rules after a verdict is returned or findings of fact and conclusions of law are filed, then any other judge regularly sitting in or assigned to the court in which the action was tried may perform those duties; but if such other judge is satisfied that he such other judge cannot perform those duties because he such other judge did not preside at the trial or for any other reason, he such other judge may in his such other judge's discretion grant a new trial.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 65. Injunctions

1 (b) TEMPORARY RESTRAINING ORDER; NOTICE; 2 HEARING; DURATION. A temporary restraining order may be

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granted without written or oral notice to the adverse party or $\ensuremath{\text{his}}$ 3 $\underline{\text{that party's}}$ attorney only if (1) it clearly appears from specific facts 4 shown by affidavit or by the verified complaint that immediate and 5 irreparable injury, loss, or damage will result to the applicant before 6 the adverse party or his that party's attorney can be heard in 7 opposition, and (2) the applicant's attorney certifies to the court in 8 writing the efforts, if any, which have been made to give the notice 9 and the reasons supporting his the claim that notice should not be 10 required. Every temporary restraining order granted without notice 11 shall be indorsed with the date and hour of issuance; shall be filed 12 forthwith in the clerk's office and entered of record; shall define the 13 injury and state why it is irreparable and why the order was granted 14 without notice; and shall expire by its terms within such time after 15 16 entry, not to exceed 10 days, as the court fixes, unless within the time so fixed the order, for good cause shown, is extended for a like 17 period or unless the party against whom the order is directed 18 consents that it may be extended for a longer period. The reasons 19 for the extension shall be entered of record. In case a temporary 20 restraining order is granted without notice, the motion for a 21 preliminary injunction shall be set down for hearing at the earliest 22 23 possible time and takes precedence of all matters except older matters of the same character; and when the motion comes on for 24

hearing the party who obtained the temporary restraining order shall proceed with the application for a preliminary injunction and, if he the party does not do so, the court shall dissolve the temporary restraining order. On 2 days' notice to the party who obtained the temporary restraining order without notice or on such shorter notice to that party as the court may prescribe, the adverse party may appear and move its dissolution or modification and in that event the court shall proceed to hear and determine such motion as expeditiously as the ends of justice require.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 65.1. Security: Proceedings Against Sureties

Whenever these rules, including the Supplemental Rules for Certain Admiralty and Maritime Claims, require or permit the giving of security by a party, and security is given in the form of a bond or stipulation or other undertaking with one or more sureties, each surety submits himself to the jurisdiction of the court and irrevocably appoints the clerk of the court as his the surety's agent upon whom any papers affecting his the surety's liability on the bond or undertaking may be served. His The surety's liability may be enforced on motion without the necessity of an independent action. The motion and such notice of the motion as the court prescribes

may be served on the clerk of the court, who shall forthwith mail copies to the sureties if their addresses are known.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 58. Offer of Judgment

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At any time more than 10 days before the trial begins, a party defending against a claim may serve upon the adverse party an offer to allow judgment to be taken against him the defending party for the money or property or to the effect specified in his the offer, with costs then accrued. If within 10 days after the service of the offer the adverse party serves written notice that the offer is accepted, either party may then file the offer and notice of acceptance together with proof of service thereof and thereupon the clerk shall enter judgment. An offer not accepted shall be deemed withdrawn and evidence thereof is not admissible except in a proceeding to determine costs. If the judgment finally obtained by the offeree is not more favorable than the offer, the offeree must pay the costs _curred after the making of the offer. The fact that an offer is m. ite but not accepted does not preclude a subsequent Wher the liability of one party to another has been determined by verdict or order or judgment, but the amount or extent of the liability remains to be determined by further proceedings, the party adjudged liable may make an offer of

judgment, which shall have the same effect as an offer made before trial if it is served within a reasonable time not less than 10 days prior to the commencement of hearings to determine the amount or extent of liability.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 69. Execution

- (a) IN GENERAL. Process to enforce a judgment for the payment of money shall be a writ of execution, unless the court directs otherwise. The procedure on execution, in proceedings supplementary to and in aid of a judgment, and in proceedings on and in aid of execution shall be in accordance with the practice and procedure of the state in which the district court is held, existing at the time the remedy is sought, except that any statute of the United States governs to the extent that it is applicable. In aid of the judgment or execution, the judgment creditor or his a successor in interest when that interest appears of record, may obtain discovery from any person, including the judgment debtor, in the manner provided in these rules or in the manner provided by the practice of the state in which the district court is held.
- (b) AGAINST CERTAIN PUBLIC OFFICERS. When a judgment has been entered against a collector or other officer of revenue under the circumstances stated in Title 28, U.S.C., § 2006, or against an officer of Congress in an action mentioned in the

18	Act of March 3, 1875, ch. 130, \$ 8 (18 Stat. 401), U.S.C., Title 2,
19	S 118, and when the court has given the certificate of probable
20	cause for his the officer's act as provided in those statutes,
21	execution shall not issue against the officer or his the officer's
22	property but the final judgment shall be satisfied as provided in such
23	statutes.
	COMMITTEE NOTE
	The amendments are technical. No substantive change is intended.
	Rule 71. Process in Behalf of and Against Persons Not Parties
1	When an order is made in favor of a person who is not a party
2	to the action, he that person may enforce obedience to the order by
3	the same process as if he were a party; and, when obedience to an
4	order may be lawfully enforced against a person who is not a party,
5	he that person is liable to the same process for enforcing obedience
6	to the order as if he were a party.
	COMMITTEE NOTE
	The amendments are technical. No substantive change is intended.
	Rule 71A. Condemnation of Property
	* * * * *
1	(d) PROCESS.

RULES OF CIVIL PROCEDURE

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(2) Same; Form. Each notice shall state the court, the title of the action, the name of the defendant to whom it is directed, that the action is to condemn property, a description of his the defendant's property sufficient for its identification, the interest to be taken, the authority for the taking, the uses for which the property is to be taken, that the defendant may serve upon the plaintiffs attorney an answer within 20 days after service of the notice, and that the failure so to serve an answer constitutes a consent to the taking and to the authority of the court to proceed to hear the action and to fix the compensation. The notice shall conclude with the name of the plaintiff's attorney and an address within the district in which action is brought where he the attorney may be served. The notice need contain a description of no other property than that to be taken from the defendants to whom it is directed.

(3) Service of Notice.

(ii) Service by Publication. Upon the filing of a certificate of the plaintiff's attorney stating that he the attorney believes a defendant cannot be personally served, because after diligent inquiry within the state in which the complaint is filed his the defendant's place of residence cannot be ascertained by the

plaintiff or, if ascertained, that it is beyond the territorial limits of personal service as provided in this rule, service of the notice shall be made on this defendant by publication in a newspaper published in the county where the property is located, or if there is no such newspaper, then in a newspaper having a general circulation where the property is located, once a week for not less than three successive weeks. Prior to the last publication, a copy of the notice shall also be mailed to a defendant who cannot be personally served as provided in this rule but whose place of residence is then known. Unknown owners may be served by publication in like manner by a notice addressed to "Unknown Owners."

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Service by publication is complete upon the date of the last publication. Proof of publication and mailing shall be made by certificate of the plaintiffs attorney, to which shall be attached a printed copy of the published notice with the name and dates of the newspaper marked thereon.

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(e) APPEARANCE OR ANSWER. If a defendant has no objection or defense to the taking of his the defendant's property, he the defendant may serve a notice of appearance designating the

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property in which he the defendant claims to be interested. Thereafter, he the defendant shall receive notice of all proceedings affecting it. If a defendant has any objection or defense to the taking of his the property, he the defendant shall serve his an answer within 20 days after the service of notice upon him the defendant. The answer shall identify the property in which he the defendant claims to have an interest, state the nature and extent of the interest claimed, and state all his the defendant's objections and defenses to the taking of his the property. A defendant waives all defenses and objections not so presented, but at the trial of the issue of just compensation, whether or not he the defendant has previously appeared or answered, he the defendant may present evidence as to the amount of the compensation to be paid for $\underline{\text{his}}\ \underline{\text{the}}\ \text{property, and}$ he the defendant may share in the distribution of the award. No other pleading or motion asserting any additional defense or objection shall be allowed.

(f) AMENDMENT OF PLEADINGS. Without leave of court, the plaintiff may amend the complaint at any time before the trial of the issue of compensation and as many times as desired, but no amendment shall be made which will result in a dismissal forbidden by subdivision (i) of this rule. The plaintiff need not serve a copy of an amendment, but shall serve notice of the filing, as provided in Rule 5(b), upon any party affected thereby who has appeared and, in the manner provided in subdivision (d) of this rule, upon any party affected thereby who has not appeared. The plaintiff shall furnish

to the clerk of the court for the use of the defendants at least one copy of each amendment, and he shall furnish additional copies on the request of the clerk or of a defendant. Within the time allowed by subdivision (e) of this rule a defendant may serve his an answer to the amended pleading, in the form and manner and with the same effect as there provided.

(g) SUBSTITUTION OF PARTIES. If a defendant dies or becomes incompetent or transfers his an interest after his the defendant's joinder, the court may order substitution of the proper party upon motion and notice of hearing. If the motion and notice of hearing are to be served upon a person not already a party, service shall be made as provided in subdivision (d)(3) of this rule.

and the made as provided in Subc

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(j) DEPOSIT AND ITS DISTRIBUTION. The plaintiff shall deposit with the court any money required by law as a condition to the exercise of the power of eminent domain; and, although not so required, may make a deposit when permitted by statute. In such cases the court and attorneys shall expedite the proceedings for the distribution of the money so deposited and for the ascertainment and payment of just compensation. If the compensation finally awarded to any defendant exceeds the amount which has been paid to him that defendant on distribution of the deposit, the court shall enter judgment against the plaintiff and in favor of that defendant for the deficiency. If the compensation finally awarded to any defendant is less than the amount which has been paid to him that defendant, the

97 court shall enter judgment against him that defendant and in favor
98 of the plaintiff for the overpayment.

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 73. Magistrates; Trial by Consent and Appeal Options

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(b) CONSENT. When a magistrate has been designated to exercise civil trial jurisdiction, the clerk shall give written natice to the parties of their opportunity to consent to the exercise by a magistrate of civil jurisdiction over the case, as authorized by Title 28, U.S.C. § 636(c). If, within the period specified by local rule, the parties agree to a magistrate's exercise of such authority, they shall execute and file a joint form of consent or separate forms of consent setting forth such election.

No district judge, magistrate, or other court official shall attempt to persuade or induce a party to consent to a reference of a civil motter to a magistrate under this rule, nor shall a district judge or magistrate be informed of a party's response to the clerk's notification, unless all parties have consented to the referral of the matter to a magistrate.

The district judge, for good cause shown on his own metion the judge's motion, or under extraordinary circumstances shown by a party, may vacate a reference of a civil matter to a magistrate under this subdivision.

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COMMITTEE NOTE

The arrendment is technical. No substantive change is intended.

Rule 75. Proceedings on Appeal from Magistrate to District Judge under Rule 73(d)

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(b) RECORD ON APPEAL.

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(2) Transcript. Within 10 days after filing the notice of appeal the appellant shall make arrangements for the production of a transcript of such parts of the proceedings as he the appellant deems necessary. Unless the entire transcript is to be included, the appellant, within the time provided above, shall serve on the appellee and file with the court a description of the parts of the transcript which he the appellant intends to present on the appeal. if the appellee deems a transcript of other parts of the proceedings to be necessary, within 10 days after the service of the statement of the appellant, he the appellec shall serve on the appellant and file with the court a designation of additional parts to be included. The appellant shall promptly make arrangements for the inclusion of all such parts unless the magistrate, upon mation, exempts the appellant from providing certain parts, in which case the appellee may provide for their transcription.

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19	(c) TIME FOR FILING BRIEFS. Unless a local rule or court
20	order otherwise provides, the following time limits for filing briefs
21	shall apply.
22	(1) The appellant shall serve and file his the
23	appellant's brief within 20 days after the filing of the
24	transcript, statement of the case, or statement of the
25	evidence.
26	(2) The appellee shall serve and file his the appellee's
27	brief within 20 days after service of the brief of the
28	appellant.
	* * * *
29	(4) If the appellee has filed a cross-appeal, he the
30	appellee may file a reply brief limited to the issues on
31	the cross-appeal within 10 days after service of the reply
32	brief of the appellant.

COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 77. District Courts and Clerks

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(c) CLERK'S OFFICE AND ORDERS BY CLERK. The clerk's office with the clerk or a deputy in attendance shall be open during business hours on all days except Saturdays, Sundays, and legal

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RULES OF CIVIL PROCEDURE

- holidays, but a district court may provide by local rule or order that its clerk's office shall be open for specified hours on Saturdays or 5 particular legal holidays other than New Year's Day, Birthday of Martin Luther King, Jr., Washington's Birthday, Memorial Day, 7 Independence Day, Labor Day, Columbus Day, Veterans Day, 8 Thanksgiving Day, and Christmas Day. All motions and applications 9 in the clerk's office for issuing mesne process, for issuing final 10 process to enforce and execute judgments, for entering defaults or 11
- judgments by default, and for other proceedings which do not require 12 allowance or order of the court are grantable of course by the clerk; 13
- but his the clerk's action may be suspended or altered or rescinded 14
- by the court upon cause shown. 15

COMMITTEE NOTE

The amendments are technical. No substantive change is intended. The Birthday of Martin Luther King, Jr. is added to the list of national holidays in Rule 77.

Rule 78. Motion Day

- 1 Unless local conditions make it impracticable, each district
- court shall establish regular times and places, at intervals 2
- sufficiently frequent for the prompt dispatch of business, at which 3
- motions requiring notice and hearing may be heard and disposed of; 4
- but the judge at any time or place and on such notice, if any, as he 5
- the judge considers reasonable may make orders for the 6
- advancement, conduct, and hearing of actions. 7

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COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

Rule 81. Applicability in General

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(c) REMOVED ACTIONS. These rules apply to civil actions removed to the United States district courts from the state courts and govern procedure after removal. Repleading is not necessary unless the court so orders. In a removed action in which the defendant has not answered, he the defendant shall answer or present the other defenses or objections available to him under these rules within 20 days after the receipt through service or otherwise of a copy of the initial pleading setting forth the claim for relief upon which the action or proceeding is based, or within 20 days after the service of summons upon such initial pleading, then filed, or within 5 days after the filing of the petition for removal, whichever period is longest. If at the time of removal all necessary pleading have been served, a party entitled to trial by jury under Rule 38 shall be accorded it, if his the party's demand therefor is served within 10 days after the petition for removal is filed if he the party is the petitioner, or if he is not the patitioner within 10 days after service on him the party of the notice of filing the petition. A party who, prior to removal, has made an express demand for trial by jury in accordance with state law, need not make a demand after

RULES OF CIVIL PROCEDURE

removal. If state law applicable in the court from which the case is 2 C removed does not require the parties to make express demands in 21 22 order to claim trial by jury, they need not make comands after 23 removal unless the court directs that they do so within a specified time if they desire to claim trial by jury. The court may make this 24 direction on its own motion and shall do so as a matter of course at 25 26 the request of any party. The failure of a party to make demand as directed constitutes a waiver by him that party of trial by jury. 27

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COMMITTEE NOTE

The amendments are technical. No substantive change is intended.