

04-BK-0/3



"loviner, paula" <paula.loviner@dcma.mil> 02/02/2005 05:06 PM To <Rules_Comments@ao.uscourts.gov> <larsend@dodgc.osd.mil>, "retson, nicholas" <nicholas.retson@dcma.mil>, "Mack, Brenda D. (Lt Col)" <Brenda.Mack@dcma.mil> bcc

Subject Comments on the impact of proposed rule change to Bankruptcy Rule 5005(a)(2).

To the Secretary of the Committee on Rules of Practice and Procedure, Administrative Office of the United States Courts, Washington, D.C. 20544

The following comment are from the Defense Contract Management Agency (DCMA), a U.S. Department of Defense (DoD) agency, in response to the Opportunity for Public Comments on the impact of the November 10, 2004 notice of proposed rule change to Bankruptcy Rule 5005(a)(2).

There are a couple of factors to consider in determining the potential impact of the proposed amendment on DoD agency attorneys. First, the proposed amendment only adds to the Bankruptcy Court's discretion with regard to electronic filing. It allows the Court to require electronic filing, but still leaves it the option to simply permit it. However, the Committee Note to the proposed amendment states that many courts have already required electronic filing. This appears to be borne out by the attachment that lists the bankruptcy courts that either have implemented or are implementing Case Management/Electronic Case Filing systems. Given the cost savings that electronic filing can provide, it appears more likely than not that courts that have not required it thus far will do so in the near future.

Second, DoD agency attorneys normally would not be filing directly with the Bankruptcy Court. The Department of Justice represents DoD and other Federal agencies in connection with bankruptcy litigation (See, 28 USC 516). Consequently, the responsibility for electronic filing would fall in the first instance on DoJ attorneys. So, it can be argued that the major impact of a requirement to file electronically falls on DoJ, except perhaps in the instance where a DoD attorney has been appointed as a Special Assistant U.S. Attorney (SAUSA).

Some DoD agency attorneys would need to be prepared for electronic filing as part of their major function in court litigation: to provide assistance to the DoJ attorney. The main thing that electronic filing requires is to scan a document into an acceptable format, with Adobe Acrobat (.pdf) being the recommended format. Providing a scanned copy of suggested pleadings to the DoJ attorney won't help much though because the pleading still would need to be signed by the DoJ attorney before it can be filed and it likely would undergo revision before filing. In either instance, the pleading would have to be re-scanned after revision and signed before it could be electronically filed. So, providing DoD attorneys with the capability to electronically file may not provide significant added value in the litigation process, except as a backstop to a DOJ attorney who does not have that capability or for a DoD attorney that has been appointed a SAUSA.

One concern is whether a judicial requirement for electronic filing operates as consent by the

required party to be served electronically pursuant to FRCP 5(b)(2)(D). Though this does not bear directly on the bankruptcy rule change proposed, it bears mentioning. In the November 10, 2004 Memorandum from the Committee on Rules of Practice and Procedure the Committee notes the concern. It goes on to say that a Committee Note could be added stating that no consent to service was implied, but states there really is no need for that as a practical matter since all courts allow "opt out" for those that do not wish electronic service. The proposed rules do not echo this kind of "opting out." In fact, all the Committee Note references are court exceptions for those who cannot easily file by electronic means and "good cause" exceptions. So, notwithstanding that it may be current practice to allow a party to avoid the electronic filing requirement by simply stating it is his or her wish not to, there is nothing in the rules to prevent a court from denying an "opt out" on that basis. The Committee should expressly resolve the issue by either stating that consent to service was not implied or memorializing in the Committee Note the statement it makes in its November 10 memorandum that all courts that have required electronic filing have also provided an "opt out" for those not wishing electronic filing.

An important practice note concerns the impact of *Fox v. American Airlines, Inc.*, 295 F. Supp. 2d 56 (D.D.C. 2003). In that case, Plaintiffs failed to respond to a motion by defendant to dismiss Plaintiff's' amended complaint. The court dismissed the amended complaint and Plaintiffs filed a motion to alter or amend judgment. Plaintiffs argued that they did not receive a copy of the motion to dismiss the amended complaint via email pursuant to the applicable CM/ECF rules. The court essentially held that that did not relieve Plaintiffs from the responsibility of checking the court dockets. So, under that case, a party operating under electronic filing rules may also be responsible for checking the court's docket.

If DoD agency attorneys are to be provided with the capability to electronically file, the major elements necessary to perform electronic filing are (1) proper equipment, (2) a PACER account and (3) any necessary training. These items will have a resource impact. The computers, operating systems, software and internet connections that most DoD agency attorneys currently have should meet equipment requirements. DoD agency attorneys would also need ready, secure access to scanners and Adobe software. This is one area which may pose significant risk of exposure of sensitive information unless each legal office has such equipment dedicated to its use. PACER is a service of United States Judiciary. It allows users to obtain case and docket information from Federal Appellate, District and Bankruptcy courts, and from the U.S. Party/Case Index. The extent and cost of any necessary training is an unknown factor.

Case Management_Electronic Case Filing System (CM_ECF) News.pdf



The following courts have either implemented or are implementing the Case Management/Electronic Case Filing (CM/ECF) system. Click on the links below to learn more about the court's CM/ECF site including filing requirements and procedures, manuals, and other pertinent information. For links to file and search in local courts, <u>click here</u>.

U.S. Bankruptcy Courts

Alabama Middle Bankruptcy Court Alabama Northern Bankruptcy Court Alabama Southern Bankruptcy Court Alaska Bankruptcy Court Arizona Bankruptcy Court Arkansas Bankruptcy Court California Northern Bankruptcy Court California Southern Bankruptcy Court Colorado Bankruptcy Court Connecticut Bankruptcy Court Delaware Bankruptcy Court District Of Columbia Bankruptcy Court Florida Middle Bankruptcy Court Florida Northern Bankruptcy Court Georgia Northern Bankruptcy Court Hawaii Bankruptcy Court Illinois Central Bankruptcy Court Illinois Northern Bankruptcy - Chicago Illinois Southern Bankruptcy Court Indiana Northern Bankruptcy Court Iowa Northern Bankruptcy Court Iowa Southern Bankruptcy Court Kansas Bankruptcy Court Kentucky Eastern Bankruptcy Court Kentucky Western Bankruptcy Court Louisiana Eastern Bankruptcy Court Louisiana Middle Bankruptcy Court Louisiana Western Bankruptcy Court Maine Bankruptcy Court Maryland Bankruptcy Court Massachusetts Bankruptcy Court Michigan Western Bankruptcy Court Mississippi Northern Bankruptcy Court http://www.almb/uscourts.gov/CM ECF/cm ecf.htm http://www.alnb.uscourts.gov http://www.alsb.uscourts.gov/EFiling.htm http://www.akb.uscourts.gov/ http://www.azb.uscourts.gov/ http://www.arb.uscourts.gov/CM-ECF/cm-ecf.htm http://www.canb.uscourts.gov http://www.casb.useourts.gov/html/frontcounter.htm https://ecf.cob.uscourts.gov/ https://ecf.ctb.uscourts.gov/ http://www.deb.uscourts.gov/cm-ecf.html http://www.dcb.uscourts.gov/cm ecf.htm http://www.flmb.uscourts.gov/cmecf.htm http://www.flnb.uscourts.gov/CMECF/index.htm http://www.ganb.uscourts.gov http://www.hib.uscourts.gov/cmecf http://www.ilcb.uscourts.gov/cmecf/cmmain.htm http://www.ilnb.uscourts.gov/cmEcf/index.html http://www.ilsb.uscourts.gov/cmecf.htm http://www.innb.uscourts.gov/cmecf.htm http://www.ianb.uscourts.gov/ecf/index.asp http://www.iasb.uscourts.gov http://www.ksb.uscourts.gov http://www.kyeb.uscourts.gov/kyeb/CMECF/cmecf.htm#attention http://www.kywb.uscourts.gov/fpweb/cm ecf/cmeef.htm http://www.laeb.uscourts.gov/ECFINFO/ElecFile.htm http://www.lamb.uscourts.gov/cm-ecf.htm http://www.lawb.uscourts.gov http://www.meb.uscourts.gov/ http://www.mdb.uscourts.gov/cmecf/cmecfframe.asp http://www.mab.uscourts.gov/CMECFSignUp/ecf default.htm http://www.miwb.uscourts.gov/content/cmecf/ http://www.msnb.uscourts.gov/cmecf/Default.htm

http://pacer.psc uscourts.gov/announcements/general/ecfnews.html (1 of 3)01/11/2005 10 52 18 AM

Missouri Eastern Bankruptey Court Missouri Western Bankruptcy Court Nebraska Bankruptcy Court Nevada Bankruptcy Court New Hampshire Bankruptcy Court New Jersey Bankruptcy Court New York Eastern Bankruptcy Court New York Northern Bankruptcy Court New York Southern Bankruptcy Court New York Western Bankruptcy Court North Carolina Eastern Bankruptcy North Carolina Middle Bankruptcy Court North Carolina Western Bankruptcy Court North Dakota Bankruptcy Court Ohio Northern Bankruptcy Court Ohio Southern Bankruptcy Court Oklahoma Eastern Bankruptcy Court Oklahoma Northern Bankruptcy Court Oregon Bankruptcy Court Pennsylvania Eastern Bankruptcy Court Pennsylvania Middle Bankruptcy Court Pennsylvania Western Bankruptcy Court Rhode Island Bankruptcy Court South Carolina Bankruptcy Court South Dakota Bankruptcy Court Tennessee Western Bankruptcy Court Texas Eastern Bankruptcy Court Texas Northern Bankruptcy Court Texas Southern Bankruptcy Court Texas Western Bankruptcy Court Utah Bankruptcy Court Vermont Bankruptcy Court Virginia Eastern Bankruptcy Washington Eastern Bankruptcy Court Washington Western Bankruptcy Court West Virginia Northern Bankruptcy Court Wisconsin Eastern Bankruptcy Court Wisconsin Western Bankruptcy Court

U.S. District Courts

Alabama Middle District Court
Alabama Southern District Court
California Northern District Court
Connecticut District Court
District Of Columbia District Court
Florida Middle District Court
Florida Northern District Court
Georgia Northern District Court
Illinois Central District Court
Illinois Southern District Court
Indiana Northern District Court

http://www.moeb.uscourts.gov http://www.mow.uscourts.gov/cmecf.htm http://www.neb.uscourts.gov/cmecf general information.htm http://www.nvb.uscourts.gov/ http://www.nhb.uscourts.gov/CMECF Page/cmecf page.html http://racer.njb.uscourts.gov/ecf/ http://www.nyeb.uscourts.gov/cm_ecf.htm http://www.nynb.uscourts.gov/cmecf.htm http://www.nysb.uscourts.gov http://www.nywb.uscourts.gov/ecf/index.html http://www.nceb.uscourts.gov/cmecf/home.htm http://www.ncmb.uscourts.gov http://www.ncwb.uscourts.gov/ecf/ecf.html http://www.ndb.uscourts.gov http://www.ohnb.uscourts.gov http://www.ohsb.uscourts.gov http://pacer.okeb.uscourts.gov/ecfhome.html http://www.oknb.uscourts.gov/cmecf/index.htm http://www.orb.uscourts.gov http://www.paeb.uscourts.gov http://www.pamb.uscourts.gov http://www.pawb.uscourts.gov/cm ecf.htm http://www.rib.uscourts.gov/cmecf/cmecf2/cmecf2.htm http://www.scb.uscourts.gov/cmecf/cmecf.htm http://www.sdb.uscourts.gov/CaseInformation/CMECF.htm http://www.tnwb.uscourts.gov http://www.txeb.uscourts.gov/cmecf/cmecf.asp? http://www.txnb.uscourts.gov/ecf/ http://www.txs.uscourts.gov http://www.txwb.uscourts.gov/cmecf/user training.htm http://www.utb.uscourts.gov/cm_ecf/cmEcfStart.htm http://www.vtb.uscourts.gov http://www.vaeb.uscourts.gov/ecfnew/ecf.htm http://www.waeb.uscourts.gov http://www2.wawb.uscourts.gov/ecfhome/index.html http://www.wvnb.uscourts.gov http://www.wieb.uscourts.gov/cm ecf4i/cm ecf index.htm http://www.wiwb.uscourts.gov/WIWB/cmecfmanual/webhelp/ Procedures Manual.htm

http://www.almd.uscourts.gov/CMECF/ecf_index.htm http://www.als.uscourts.gov/page.cfm?page=700 https://ecf.cand.uscourts.gov/ http://www.ctd.uscourts.gov/cmecf/ http://www.dcd.uscourts.gov/ecf.html http://www.flmd.uscourts.gov/attorneys/cmecf/index.cfm http://www.flnd.uscourts.gov/cmecf/cmecf/index.cfm http://www.flnd.uscourts.gov/cmecf/cmecfhome.htm http://www.ilcd.uscourts.gov/ccf.htm http://www.ilsd.uscourts.gov/ccf.htm http://www.ilsd.uscourts.gov/ccf.htm http://www.ind.uscourts.gov/ecf.shtml

http://pacer.psc.uscourts.gov/announcements/general/ecfnews.html (2 of 3)01/11/2005 10 52:18 AM

Indiana Southern District Court District Court Kansas District Court Kentucky Eastern District Court Kentucky Western District Court 🖤 Louisiana Western District Court Maine District Court Maryland District Court Massachusetts District Court Michigan Eastern District Court Michigan Western District Court Minnesota District Court Missouri Eastern District Court Missouri Western District Court Nebraska District Court New Hampshire District Court New York Eastern District Court New York Northern District Court New York Southern District Court New York Western District Court Ohio Northern District Court Ohio Southern District Court Oklahoma Western District Court Oregon District Court Pennsylvania Eastern District Court Pennsylvania Middle District Court Puerto Rico District Court South Dakota District Court Tennessee Eastern District Court Texas Eastern District Court Texas Northern District Court Texas Southern District Court United States Federal Claims Court Wirginia Western District Court Washington Western District Court West Virginia Southern District Court Wisconsin Eastern District Court

http://www.insd.uscourts.gov/ecf info.htm http://www.iand.uscourts.gov http://www.ksd.uscourts.gov/cmecf/index.php http://www.kyed.uscourts.gov/aty-cmecf/cmecf.html http://www.kywd.uscourts.gov/CMECFWelcome.php http://www.lawd.uscourts.gov/atty/ECF/ecf.html http://www.med.uscourts.gov/Site/cmecf/cmecf.htm http://www.mdd.uscourts.gov http://www.mad.uscourts.gov/NeedPlugin.htm http://www.mied.uscourts.gov/ECF/default.cfm https://ecf.miwd.uscourts.gov/ http://www.mnd.uscourts.gov/cmecf/index.htm http://ecf.moed.uscourts.gov http://www.mow.uscourts.gov/cmecf.htm http://www.ned.uscourts.gov/cmecf/index.html http://www.nhd.uscourts.gov/pa/pa index.asp http://www.nyed.uscourts.gov/CM_ECF/cm_ecf.html http://www.nynd.uscourts.gov/cmecf/ http://www.nysd.uscourts.gov/cmecf/cmecfindex.htm http://www.nywd.uscourts.gov/cmecf/index.php http://www.ohnd.uscourts.gov/Electronic Filing/electronic filing.html http://www.ohsd.uscourts.gov/cmecf.htm http://www.okwd.uscourts.gov/cmecf.htm http://www.ord.uscourts.gov/ECF/CMECFHomePage.htm https://ecf.paed.uscourts.gov/ http://www.pamd.uscourts.gov/ecf.htm http://www.prd.uscourts.gov/USDCPR/a cm-ecf.htm http://www.sdd.uscourts.gov/sdecf.html http://www.tned.uscourts.gov/cmecf/index.htm http://www.txed.uscourts.gov http://www.txnd.uscourts.gov/filing/ecf.html http://www.txs.uscourts.gov http://www.cofc.uscourts.gov/ECF%20Web%20Page/ECF%20page%2002-04%20v2.htm http://www.vawd.uscourts.gov/cmecf/ http://www.wawd.uscourts.gov/wawd/welcome.nsf/main/page http://www.wvsd.uscourts.gov/district/cmecf/index.htm http://www.wied.uscourts.gov/ECF/ECF.htm

| <u>Top of Page</u> | | <u>CM/ECF Home Page</u> | <u>PACER Service Center Home Page</u> |

For information or comments, please contact:

<u>The PACER Service Center</u>

Page last updated : 09/07/2004

E-Mail

/