22-BK-G

Rules at issue:

1. Fed. R. Bankr. P. 9016 reads:

Rule 9016. Subpoena

Rule 45 F.R.Civ.P. applies in cases under the Code.

2. Fed. R. Civ. P. 45 reads, in part:

(b) Service.

(1) By Whom and How; Tendering Fees. Any person who is at least 18 years old and not a party may serve a subpoena. Serving a subpoena requires delivering a copy to the named person and, if the subpoena requires that person's attendance, tendering the fees for 1 day's attendance and the mileage allowed by law. Fees and mileage need not be tendered when the subpoena issues on behalf of the United States or any of its officers or agencies.

There is a split of authority on what "delivering" means in Rule 45(b)(1). Some courts require personal service. Some courts hold service by U.S. Mail or other means is okay. See, e.g., a couple examples of the latter from my judicial district: <u>SEC v. Rex Venture Group, LLC</u>, 2013 U.S. Dist. LEXIS 44564; Codrington v. Anheuser-Busch, Inc., 1999 U.S. Dist. LEXIS 19505. Copies of these cases are attached.

I propose that, at least in bankruptcy cases and adversary proceedings (if not for all purposes under Rule 45), service by U.S. Mail or overnight courier be included as a permissible means of service of a subpoena.

Support for the relaxed service rule for subpoenas in bankruptcy cases and adversary proceedings may be found in the relaxed service option under Fed. R. Bankr. P. 7004, which permits service of initial process and the complaint by mail. Arguably, the consequences of a failure of mail service of a summons is more severe than a failure of mail service of a mere subpoena (which can be cured easily with another means of service if a motion to compel is filed). With today's sometimes unreliable mail service, service of initial process might not hit its mark. And if that mail doesn't hit its mark, the defendant might suffer a default judgment and ensuing post-judgment collection activities. Juxtaposed against Rule 7004, then, it makes little sense to require personal service of a subpoena. (And let's not forget Fed. R. Bankr. P. 1001's mandate to ensure the inexpensive determination of disputes.)

Suggested revision to Rule 9016:

Rule 45 F.R.Civ.P. applies in cases under the Code. <u>Delivery of the subpoena may be</u> made in any manner permitted by Rule 7004.

Some related Rules Committee history: The Civil Rules Committee considered the issue of service of subpoenas under Rule 45 in November 2016 under 16-CV-B. 16-CV-B is flagged on <u>uscourts.gov</u> as retained on the agenda for further research. See discussion at Agenda Item 5(c) – page 187 of the agenda book: <u>https://www.uscourts.gov/sites/default/files/2016-11-civil-agenda_book_0.pdf</u>.

If submission of my suggestion can be considered separately from an amendment to Rule 45, I hope that it will.

Thank you for your consideration.

Catherine Peek McEwen U.S. Bankruptcy Judge Middle District of Florida 801 N. Florida Avenue, Chamber 8B Tampa, FL 33602 2013 WL 1278088 Only the Westlaw citation is currently available. United States District Court, M.D. Florida, Ocala Division.

SECURITIES and EXCHANGE COMMISSION, Plaintiff,

٧.

REX VENTURE GROUP, LLC, d/b/a ZeekRewards.com, and Paul Burks, Defendant.

> No. 5:13–MC–004–WTH–PRL. I March 28, 2013.

Attorneys and Law Firms

Nathaniel Woods, Ocala, FL, pro se.

Jeffrey S. York, Melissa W. Nelson, McGuire Woods, LLP, Jacksonville, FL, for Defendant.

ORDER

PHILIP R. LAMMENS, United States Magistrate Judge.

*1 This cause is before the Court on Rex Venture Group, LLC's Court–Appointed Receiver's Motion to Compel Non– Party Nathaniel Woods' Compliance with Rule 45 Subpoena (Doc. 1), filed on January 25, 2013. Pursuant to Rule 45(c)(2)(B)(i), Fed.R.Civ.P., Rex Venture asks the Court to compel non-party Mr. Nathaniel Woods' compliance with the Receivers' Rule 45 subpoena and require Mr. Woods to produce the documents listed in the subpoena.

I. BACKGROUND

The issues in the instant Motion arise out of an action pending in the United States District Court for the Western District of North Carolina ("N.C.Case").¹ In the N.C. Case, the Securities and Exchange Commission ("SEC") alleges that Paul Burks used Rex Venture Group, LLC to operate an illegal Ponzi and pyramid scheme, which allegedly took more than \$600 million from hundreds of thousands of individuals in dozens of countries. (Doc. 1, ¶ 1). On August 17, 2012, the District Judge in the N.C. Case appointed a Temporary Receiver and gave him the power to "issue subpoenas for documents and testimony consistent with the Federal Rules of Civil Procedure[.]" (Doc. 1, \P 2, 4 & Exh. 1, \P 7(H)). Subsequently, on October 30, 2012, the Receiver issued to Mr. Woods a Rule 45 subpoena for production of documents (from the Western District of North Carolina) (Doc. 1, \P 6). In response, Mr. Woods filed a Motion to Quash the Subpoena (Doc. 1, \P 7 & Exh. 2), arguing various procedural and jurisdictional issues; as such, he did not produce any documents. (Doc. 1, \P 7).

Thereafter, on November 27, 2012, the Receiver issued a new subpoena from the United States District Court for the Middle District of Florida, wherein the Receiver narrowed the scope of the requested documents. (Doc. 1, \P 8 & Exh. 3). The Receiver served Mr. Woods with the subpoena (issued by this Court) via certified mail and federal express. (Doc. 1, \P 10 & Exh. 4). Subsequently, on January 16, 2013, the District Judge in the N.C. Case denied Mr. Woods' Motion to Quash the October 30, 2012 subpoena as moot because the Receiver "re-issued [the subpoena] through different procedures and [the Receiver is now] requiring a different scope of documents to be produced." (Doc. 1, \P 11 & Exh. 7).

Further, the record before this Court demonstrates that the Receiver's counsel has contacted Mr. Woods in attempts to obtain the subpoenaed documents without the Court's intervention to no avail. (*See e.g.*, Doc. 1, Exh. 8). Accordingly, the instant Motion to Compel (Doc. 1) was filed in accordance with Rule 45, Fed.R.Civ.P.

Upon initial review of Rex Venture's Motion (Doc. 1), the Court had concerns with whether Mr. Woods was properly served with the subpoena; accordingly, the Court entered an Order to Show (Doc. 3); to which Rex Venture responded. (Doc. 5). In addition, Rex Venture notified the Court that Mr. Woods had filed what appeared to be an objection to Rex Venture's Motion to Compel, but had done so in a different case.² (Doc. 2). Based on this Notice, the Court ordered Mr. Woods to notify the Court whether the document titled "Objection to Receiver's Motion to Compel Nathaniel Woods, a Non-Party" was intended to be filed in this action in response to Rex Venture's Motion to Compel. (Doc. 6). In response, Mr. Woods filed a Motion for Clarification (Doc. 7) and his Objection to Receiver's Motion to Compel (Doc. 8). Finally, the Court granted Rex Venture's leave to file a reply, which it has done. (Docs. 10 & 12). This matter is now ripe for review.

H. DISCUSSION

Mr. Woods' Motion for Clarification

*2 As an initial matter, Mr. Woods seeks clarification as to where he "should submit pleadings and motions as well as clarification as to the case number which is to be used in the matter." (Doc. 7, at 4). Mr. Woods represents that he was served with a copy of Rex Venture's Motion to Compel (Doc. 1) without a case number, and thus, he did not know where to file his objection. (Doc. 7). As such, Mr. Woods submits that he filed his Objection in the N.C. Case.

This Court has jurisdiction over enforcing the Rule 45 subpoena issued by this Court, which is dated November 27, 2012. See Great American Ins. Co. v. General Contractors & Const. Mgmt., Inc., 2008 WL 4372884, at *1 (S.D.Fla. Sept.24, 2008) (finding that "The Advisory Committee note to the 1991 Amendment to Fed.R.Civ.P. 45(a)(2) states that the court in whose name the subpoena issued is responsible for its enforcement."). Accordingly, Mr. Woods' Motion for Clarification (Doc. 7) is granted to the extent that this Court has jurisdiction over enforcing the subpoena issued by this Court (dated November 27, 2012), which is attached as Exhibit 3 to Rex Venture's Motion to Compel (Doc. 1). To avoid any confusion, the Court has attached to this Order (as "Exhibit A") the subpoena subject to this Order and the Court's jurisdiction. The case number for this action is indicated on the first page of this Order. Thus, any documents that Mr. Woods would like to file pertaining to the Rule 45 subpoena issued by this Court and dated November 27, 2012 ("Exhibit A"), should be filed in this action.

Service of the Subpoena

Next, the Court must address its concerns (see doc. 3) regarding whether Mr. Woods was properly served with the Rule 45 subpoena issued by this Court. Rex Venture represents that it served Mr. Woods with this subpoena via certified mail and federal express, and argues that this service is proper under Rule 45. See TracFone Wireless, Inc. v. Does, 2011 WL 4711458, at *4 (S.D.Fla. Oct.4, 2011) (finding that "service of a Rule 45 subpoena need not be effectuated by personal delivery on the person being subpoenaed,"); In re Falcon Air Exp., Inc., 2008 WL 2038799, at *4 (Bkrtcy.S.D.Fla. May 8, 2008) (finding that a Rule 45 subpoena does not require personal service, rather service is sufficient where it is "reasonably calculated to insure receipt of the subpoena by the witness."); Codrington

v. Anheuser-Busch, Inc. ., 1999 WL 1043861, at *1-2 (M.D.Fla. Oct.15, 1999) (finding that "nothing in the plain language of the Rule requires personal service").

It does not appear the Eleventh Circuit has addressed this particular issue and the Court finds these cases persuasive, especially since it is clear that Mr. Woods received the subpoena both by federal express and certified mail. Indeed, Mr. Woods specifically states that he "received [two subpoenas] sequentially on November 28th and 29th, 2012, via FedEx and [c]ertified mail." (Doc. 8, at 2 & 11). Accordingly, the purpose of service—i.e., that Mr. Woods was put on notice—has been effectuated.

Mr. Woods' Compliance with the Subpoena

*3 Rule 45(c) (2)(B), Fed.R.Civ.P., provides (in relevant part) that, in the event the person upon whom a subpoena is served objects, the party serving the subpoena may, at any time, file a motion to compel production. Here, the Receiver has done just that. On November 27, 2012, this Court issued a subpoena (see Doc. 1, Exh. 3), which Mr. Woods acknowledges he received on November 28, 2012 and November 29, 2012 by federal express and certified mail (see Doc. 1, Exh. 6(b) & Doc. 8, at p. 11). Mr. Woods then objected to this subpoena. (See Doc. 1, Exh. 6(b) & Doc. 8, at pp. 11-14). Notably, the Receiver disclosed Mr. Woods' objection to the Court.³ (See Doc. 1, at ¶ 12 & Exh. 6). Subsequently, on December 19, 2012, the Receiver's counsel emailed Mr. Woods to discuss any objections that he may have (Doc. 1, Exh. 1), to which Mr. Woods responded (Doc. 1, Exh. 9). The Court will now address Mr. Woods' objections. (Doc. 8).

Mr. Woods objects contending that he has received three subpoenas, which are redundant and serve as harassment. The Court disagrees. As a point of clarification, the subpoena issued on October 30, 2012, in the N.C. Case was found moot because the Receiver "re-issued [the subpoena] through different procedures" (See Doc. 1, ¶ 11 & Exh. 7). The subpoena issued by this Court, which is dated November 27, 2012, and located in the record at Doc. 1, Exh. 3, is the subpoena at issue here. It is clear from the record that this subpoena (Doc. 1, Exh. 3) was merely provided to Mr. Woods both by certified mail and federal express to ensure his receipt of it.

Mr. Woods also argues that he did not receive prior notice of the subpoena as required by Rule 45. Rule 45(b)(1) requires prior notice to each *party* "[i]f the subpoena commands the

production of documents, electronically stored information, or tangible things or the inspection of premises before trial" Here, Mr. Woods is *not* a party. Accordingly, Rule 45(b)(1) does not contemplate that he should get prior notice.

Mr. Woods' other arguments include that the Receiver's requests are overly broad, irrelevant, create an undue burden and expense, that the Receiver already has the information, and that some of the information is privileged. (Doc. 8).

At the outset it is important to note that the scope of discovery is broad "in order to provide parties with information essential to the proper litigation of all relevant facts, to eliminate surprise and to promote settlement." Coker v. Duke & Co., Inc., 177 F.R.D. 682, 685 (M.D.Ala.1998). The Federal Rules of Civil Procedure "strongly favor full discovery whenever possible." Farnsworth v. Proctor & Gamble Co., 758 F.2d 1545, 1547 (11th Cir.1985). Federal Rule of Civil Procedure 26(b)(1) allows parties to "obtain discovery regarding any nonpriviledged matter that is relevant to any party's claim or defense." Relevance is "construed broadly to encompass any matter that bears on, or that reasonably could lead to other matters that could bear on, any issue that is or may be in the case." Dppenheimer Fund, Inc. v. Sanders, 437 U.S. 340, 351, 98 S.Ct. 2380, 57 L.Ed.2d 253 (1978). A discovery request "should be considered relevant if there is any possibility that the information sought may be relevant to the subject matter of the action." Roesberg v. Johns-Manville Corp., 85 F.R.D. 292, 296 (E.D.Pa.1980); see also Deitchman v. E.R. Squibb & Sons, Inc., 740 F.2d 556 (7th Cir.1984).

*4 Objections to discovery must be "plain enough and specific enough so that the court can understand in what way the [discovery is] alleged to be objectionable." Panola Land Buyers Ass'n v. Shuman, 762 F.2d 1550, 1559 (11th Cir.1985) (quoting Davis v. Fendler, 650 F.2d 1154, 1160 (9th Cir.1981)). Objections to discovery on the grounds that it is over broad and not relevant are not sufficient, the objecting party should state why the discovery is overly broad or not relevant. Josephs v. Harris Corp., 677 F.2d 985, 992 (3d Cir.1982).

Mr. Woods' objections to the Receiver's requests 1, 2, and 4–10, are similar, so the Court will address them together. (Doc. 8, at 8–9, 12–14). Specifically, Mr. Woods suggests that these requests are "overly broad" and create an "undue

burden" because he does not have any information and that the Receiver already has this information. The Court overrules Mr. Woods' objections. The Receiver's requests all appear to be aimed at ascertaining Mr. Woods' involvement with Rex Venture, which seems to be a relevant issue in the N.C. Case. To the extent that Mr. Woods has information in his possession pertaining to these requests, Mr. Woods *must* produce such information. To the extent that Mr. Woods does not have information, he *must* respond to the Receiver's subpoena and notify the Receiver whether he *ever* had the information, provide a description of the information, and explain what happened to the information.

Mr. Woods objects to the Receiver's request 3 and contends that the Receiver has this information because the Receiver has called and emailed him.⁴ (Doc. 8, at 8 & 12). The Court overrules Mr. Woods' objections. Simply because the Receiver has emailed and called Mr. Woods does not mean that the Receiver has the information that it seeks.⁵ Mr. Woods *must* provide the Receiver with information responsive to this request. At this time, however, Mr. Woods is not required to disclose any of his passwords. If the Receiver still seeks Mr. Woods' passwords, the **Receiver shall** file a supplemental brief with this Court within **twenty-one (21)** of the date of this Order providing legal authority which would authorize the Court to compel Mr. Woods to disclose his passwords.

Mr. Woods objects to the Receiver's requests 11–13, contending that these requests are irrelevant. (Doc. 8, at 9 & 14). The Court disagrees and overrules Mr. Woods' objections. The Receiver's requests all appear to be aimed at ascertaining Mr. Woods involvement with Rex Venture, which seems to be a relevant issue in the N.C. Case. Accordingly, Mr. Woods shall produce documents and other information responsive to these requests. Lastly, Mr. Woods contends that the documents responsive to the Receiver's request 12–13 are privileged. (Doc. 8, at 4). Due to the nature of the case, the Court disagrees, overrules Mr. Woods' objection, and requires Mr. Woods to provide the requested information to the Receiver.

Attorney's Fees

*5 Finally, Rex Venture seeks "the Receiver's attorneys' fees incurred in preparing, filing[,] and pursing this Motion be taxed to Mr. Woods" (Doc. 1, at 5–6). However, Rex Venture is not entitled to such an award. "Although Rule 45(c) (2)(B)(i) authorizes the serving party to 'move the issuing

court for an order compelling production or inspection,' there is no provision in Rule 45 for an award of expenses for bringing such a motion." See Bailey Industries, Inc. v. CLJP, Inc., 270 F.R.D. 662, 672 (N.D.Fla.2010) (citing Fed.R.Civ.P. 45). In addition, although Rule 37(a)(5)(A), authorizes an award of "the movant's reasonable expenses incurred in making [a] motion [to compel], including attorney's fees," courts in this circuit have held that Rule 37(a) "does not appear to govern motions to compel production of documents made pursuant to Rule 45." See id.; see also Kona Springs Water Distrib., Ltd. v. World Triathlon Corp., 2006 WL 905517, at *2 (M.D.Fla. Apr.7, 2006) (court granted in part and denied in part motion to compel compliance with subpoena under Rule 45 and denied motion for sanctions, finding "to the extent that Defendant seeks sanctions under Rule 37, ... the rule [is] inapposite") (citations omitted). Accordingly, Rex Venture's request for fees is due to be denied.

III. CONCLUSION

In light of the foregoing, Mr. Woods' Motion for the extent set forth herein. Rex Venture's Motion to Compel (Doc. and **DENIED IN PART.** The Motion is granted to the extent ordered to comply with the subpoena issued by the United States District of Florida ("Exhibit A") on or before April 11, 2013, to the the Motion is denied to the extent that Rex Venture seeks fees. The copy of this Order to Mr. Nathaniel Woods at 216 SW 11th Avenue, Ocala, Florida 34471.

IT IS SO ORDERED.

DONE and ORDERED.

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IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF PLORIDA

CIVIL ACTION NO.: 3:12-ov-519 (Western District of North Carolica)

SECURITIES AND EXCHANGE COMMISSION,

Plaintiff,

YL.

REX VENTURE GROUP, LLC 4/4 ZEPKREWARDS, COM, and PAUL R. BURKS

Defendent.

EXHIBIT A

SUBFORNA TO PRODUCE DOCUMENTS, INFORMATION, OR OBJECTH OR TO FERMIT INSPECTION OF PREMISES IN A CIVIL ACTION

On August 17, 2012, the United States District Court for the Western District of North; Outolina Issued in Agreed Order in the matter of Securities and Exchange Commission against Rex Versions Group, LUC doble ZeekRements com and Paul Banks, (Civil Action No. 3:12 cv 515) appointing Ken Bell as the Receiver for and over the essois, rights, and all other interests of the estate of Rex Ventures Group, LLC, d/b/s ZoekRewerds.com, any of its subsidiaries, and any businesses or business names under which it does business (the "Receivership Defendents"). In that Order the Court greated the Receiver the powers and duties to investigate, pursue and recover all potential claims and other assets of the receivership estate, recover and take into possession from third parties all receivership property and relevant records and prevent the dissipation or

concellenent of receivership property. Parther, the Receiver was granted the power to issue subpostes for documents and instimoty in connection with those efforts. This subposts and request for documents and things is issued pursuant to that great of sothority.

DISTRUCTIONS

In responding to each of the following requests please provide all requested information in your possession, custody or custrol or within the possession, custody or control of your attorneys, representatives, or other agents. If requested documents or things are readily available to you or your attorneys, representatives or agents, but you contend that they are not within your possession, castody or control you should describe where the documents can be obtained if you are unwilling to produce them.

In the event you are unable to respond completely to any of these sequests, you must respected to each to the fullest extent possible, specifying the reason or reasons for your inability to respond to the remainder of the request.

If you assert a privilege or otherwise decline to provide an answer on the basis of some other legal objection, then:

(a) Identify and describe the document or communication in question, including its title, its general publicit metter, its date, and its anihor,

(b) describe the basis for the asserted privilege or objection;

(c) identify every perion to whom the document was sent, or every person present when the communication was made; and

(d) is identify the present custodian of the document, if any, and include sufficient facts for the court to make a full determination of whether the claim or objection is valid.

If you coatend that my one or more of these requests is objectionable on the grounds of privilege, over breedth, vagueness or any similar ground, you are to respond to each such request as redrowed to conform with the objection.

Unless otherwise indicated in a specific interrogatory or request, the relevant time period for all requests is January 1, 2010 to the present.

DEFINITIONS

A. "You," "your," and "yourself" shall mean the individual or entity to whom the subposes is issued, all smithes controlled by that individual or easity and all other agents, attomays, representatives and Persons acting or purporting to act an behalf or under the control of the individual or entity subpossed.

B. "RVG" shall mean Rex Venture Group, LLC; any businesses or business matics under which it does business or are related to its business, including but not limited to ZeekRewards.com and Zeekler.com; and all entitles it controls or in which it her an owvership interest, including but not limited to all subsidiaries, partnerships, and related or affiliated unincorporated entities, including business lines or businesses operated via internet websites.

. C. "Person" or "persons" shall mean all natural persons and couries, including without limitation corporations, companies; partnerships, limited pertnerships, Joint ventures, trusts, estates, associations, public agencies, departments, bureans, and boards.

D. In addition to bearing its ensionary and collequial meaning, the word "document(s)" shall include all items subject to discovery pursuant to Rules 26 and 34 of the Feinral Rules of Civil Proceedure, including any responsive electronic data and electronic mail, as well as the original files and or containers in which and "documents" are metholained and my and all during of responsive "documents."

R. "Communication" shall mean away meaner or means of disclosize, iransfer or exchange, and every disclosure, iransfer, or exchange of information whether orally or face-to-face or by telephone, mail, electrodis mail, personal delivery, document, computer transmission, lateractive medium transmission, or other means.

F. "Relating to" or "concerning" shall mean relating to, referring to, concerning, constituting, comparising, identifying, dealing with, containing, erabodying, illustrating reflecting, stating, commanding on, describing, discussing, responding to, supporting, evidencing, analyzing, or participing in any way to.

O. ...*Belonging to" shall mean owned by you, in your possession, or for your benefit, whether now or in the future.

· DOCUMENTS REQUESTED

1. All documents constituting or relating to any communication involving or rejated to RVG.

 All documents constituting or related to any communication to any affiliate, reactor, customer or client of RVO related to RVO.

 Decements sufficient to show all user names, passwords, email addresses and accounts used by you in somectice with RVG. (This request is not means to include passwords to third party financial accounts used in connection with RVG; however, documents artificient to show the location and account number of such account should be included by your response).

 All documents relating to your performing any work or giving any assistance, advice or counsel to RVG as an employee, independent contractor, vector or agent of RVG.

 All documents coonsisting or related to any employment or other contract or agreement between you and RVG and any salary or compensation received from RVG.

6. All documents constituting or related to any contract or agrocrach or governing rules or terms between you and RVG as a conterner, affilized, agent or version.

7. All documents relating to any financial transactions of any kind between you and RVG, <u>including documents sufficient to show all payments made to and received from RVG and the account and prer name to which each payments made to and received from RVG and money or other consideration received from RVG in connection with anyone's participation as a ZeckRewards "affilize"; participation in the ZeckRewards "Retail Profit or Points Pool"; puricipation in a "matrix" in connection with ZeckRewards; carolinnent in a ZeckRewards robustiption plan; participation in ZeckRewards or ZeckRewards or ZeckRewards VIP bids or any other bids in connection with ZeckRewards VIP bids or any other bids in connection with ZeckRewards or Zeckleinteen. (This request is not facent to include passwords to third party financial accounts used in connection with RVG; however, documents splitteet to show the location and account number of such accounts should be include in your response).</u>

8. All decoursests related to zay rate, gift, transfer or assignment of "bids" to be used in competion with ZeekRewards.com or Zeekler.com, or the placement of advantisements for Zeekler.com or ZeekRewards.

 All documents related to the recruitment of any Persons to join or otherwise participate in ZeckReyneids or Zeokier.com.

10. All doormants that describe ZeekRewards or Zockler.com, including their sofivities, programs, subscriptions or potential knome opportunities.

 Documents sufficient to describe your interest in any partnershipe, joint ventures, or limited liability companies during the period from January 1, 2012 or the date you first became involved in RVO (whichever is earlier) to the present.

 Your bank, savings or credit anion account; investment or brokerage account; credit card and other financial account statements during the period from July 1, 2012 to the present.

 All documents constituting any current financial statement (since lancary 1, 2012) or other statement describing your financial assets or Habilities, including any statements prepared in connection with seeking a loan, mortgage or other form of financing or tredit.

All Citations

Not Reported in F.Supp.2d, 2013 WL 1278088

Footnotes

- 1 Securities and Exchange Commission v. Rex Venture Group, LLC d/b/a ZeekRewards.com and Paul Burks, No. 3:12–cv–519 (W.D.N.C.2012).
- 2 In its Notice (Doc. 2), Rex Venture represents that it takes no position as to whether this document should have been filed in this case; rather, Rex Venture submits that it is simply filing the Notice "so as not to prejudice" Mr. Woods, who is acting *pro se*. (Doc. 2, ¶¶ 5–6).
- 3 Mr. Woods contends that the Receiver did not notify the Court of his objections. This is simply not the case. The Receiver specifically states that Mr. Woods filed a " 'Request for Judicial Notice' objecting to the [s]ubpoenas that had issued from the Middle District of Florida and again refused to produce any documents." (See Doc. 1, at 12 & Exh. 6). Moreover, the objections attached to the Request for Judicial Notice (Doc. 1, Exh. 6) are identical to the objections that Mr. Woods attached to his Objection to Receiver's Motion to Compel (Doc. 8).
- 4 Request 3 seeks "[d]ocuments sufficient to show all user names, passwords, email addresses, and accounts used by Mr. Woods in connection with [Rex Venture]. (This request is not meant to include passwords to third party financial accounts used in connection with [Rex Venture]; however, documents sufficient to show the location and account number of such accounts should be included in your response.)" (See Doc. 1, Exh. 3, ¶ 3).
- 5 Notably, Mr. Woods also argues that the Receiver's attorney contacted him by email in violation of the Federal Rules. (Doc. 8, at 5). The Court disagrees and finds no apparent violation of the Federal Rules.

End of Document

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1999 WL 1043861 United States District Court, M.D. Florida.

Courtney C. CODRINGTON, et al., Plaintiffs,

v. ANHEUSER–BUSCH, INC., a foreign corporation, Defendant.

> No. 98–2417–CIV–T–26F. l Filed Nov. 25, 1998. l Oct. 15, 1999.

Attorneys and Law Firms

Thomas W. Dickson, Fechter & Dickson, P.A., Tampa, FL, for Courtney C. Codrington, plaintiff.

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Thomas W. Dickson, for James W. Smith, plaintiff.

Thomas W. Dickson, for Lenzo R. Canty, plaintiff.

Thomas W. Dickson, for Henry Marks, plaintiff.

Thomas W. Dickson, for Robert B. Houghton, plaintiff.

Thomas W. Dickson, for George Harrison, plaintiff.

Thomas W. Dickson, for Edgar Giles, plaintiff.

Thomas W. Dickson, (See above), for Benito Canto, plaintiff.

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C. Felix Miller, Equal Employment Opportunity Commission, St.Louis District Office, St.Louis, MO, for EEOC, movant.

ORDER

SCRIVEN, Magistrate J.

*1 THIS CAUSE comes on for consideration of Plaintiffs' Motion to Compel (Dkt.12) and the EEOC's memorandum in opposition thereto (Dkt.13).

Plaintiffs, former employees of Defendant, Anheuser-Busch, filed this action on November 25, 1998. Plaintiffs claim that Defendant discriminated against them on the basis of Plaintiffs' age in violation of the Age Discrimination in Employment Act, 29 U.S.C. § 621, *et seq.*

On June 14, 1999, Plaintiffs served the EEOC, a non-party to this action, with a subpoena *duces tecum* requiring the EEOC to produce documents relating to approximately 25 charges brought by other employees against Defendant. Plaintiffs also requested that the EEOC produce any and all charges or records of any other charge of discrimination filed against the Defendant, originating in Tampa, Florida, from December 1, 1995 to the present. The subpoena advised that the EEOC could comply by "providing legible copies of the items to be produced to the attorney whose name appears on this subpoena on or before the scheduled date of production."

On June 24, 1999, the EEOC served its objection to the subpoena. The EEOC contends as follows: (1) the subpoena is procedurally defective in that it was not personally served on the EEOC Record's custodian, but rather was served by U.S. Mail; (2) the subpoena is procedurally defective in that the Plaintiffs did not include a check for attendance fees and mileage; (3) certain of the documents requested are confidential pursuant to Section 107(a) of the ADA and pursuant to Title VII; and (4) certain documents are not discoverable under the Freedom of Information Act, F=5 U.S.C. § 552. Plaintiffs now move to compel the EEOC to comply with the subpoena. The Court addresses each of the

I. The Alleged Procedural Defects

EEOC's objections in turn below.

As indicated, the EEOC contends that the subpoena is procedurally defective in that Plaintiffs did not personally serve the subpoena on the EEOC, but served the subpoena via first class U.S. Mail and, further, the subpoena did not include a check for attendance and mileage. After a review of Rule 45 and the case authority cited by the parties, the Court rejects the EEOC's arguments.

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Rule 45(b)(1), Fed.R.Civ.P., provides in pertinent part as follows: "Service of a subpoena upon a person named therein shall be made by delivering a copy thereof to such person and, if the person's attendance is commanded, by tendering to that person the fees for one day's attendance and the mileage allowed by law " The Undersigned respectfully disagrees with the court's decision in III In re Nathurst, 183 B.R. 953, 955 (M.D.Fla.1995), in which the court found that "a subpoena cannot be effectively served by mail even if sent by certified mail." Instead, the Court finds that nothing in the plain language of the Rule requires personal service. See King v. Crown Plastering Corp., 170 F.R.D. 355, 356 (E.D.N.Y.1997)(no need for personal service of Rule 45 subpoena "so long as service is made in a manner that reasonably insures actual receipt of the subpoena by the witness"); Doe v. Hersemann, 155 F.R.D. 630, 630-631 (N.D.Ind. 1994) ("The plain language of the rule requires only that the subpoena be delivered to the person served by a qualified person").

*2 Furthermore, the EEOC has not demonstrated any prejudice resulting from Plaintiffs' service of the subpoena by mail. Specifically, it is undisputed that the EEOC received actual notice of the subpoena, as evidenced by the EEOC's timely objection to the subpoena. At this point, requiring the Plaintiffs to personally serve the subpoena would result in mere undue delay.

Additionally, the Court rejects the EEOC's contention that the subpoena is defective in that Plaintiffs did not include a check for fees and mileage. As indicated, the subpoena notified the EEOC that it could comply with the subpoena by merely mailing the documents to Plaintiffs' counsel. Thus, an EEOC representative was not required to travel to Tampa, Florida, to personally deliver the documents. Moreover, Plaintiffs state that they will reimburse the EEOC for its copying costs upon notification of the amount.

Having found that the subpoena is not procedurally defective, the Court turns to the EEOC's substantive arguments.

II. Confidentiality

A. Information Relating to Charges Under Title VII or the ADA

The EEOC contends that some of the requested documents relate to Title VII and ADA charges by persons who are not parties to the instant lawsuit, and, as such, the documents cannot be disclosed. The EEOC specifically relies on $1^{-1}42$ U.S.C. § 2000e-8(e), which provides that it is unlawful for an officer or employee of the EEOC "to make public in any manner whatever information obtained by the Commission pursuant to its authority under this section prior to the institution of any proceeding under this subchapter involving such information...." This provision is also applicable to cases brought pursuant to the ADA. See $1^{-1}42$ U.S.C. § 12117(a). Plaintiffs respond that the prohibition of $1^{-1}42$ U.S.C. § 2000e-8(e) does not forbid an officer or employer of the EEOC from disclosing materials to a charging party if the documents relate to other charges against the same respondent that are like and related to the charging party's allegations of discrimination. (Dkt.12, p. 5.)

The EEOC correctly points out, however, that the Supreme

Court rejected such an argument in Equal Employment Opportunity Commission v. Associated Dry Goods Corp., 449 U.S. 590, 101 S.Ct. 817, 66 L.Ed.2d 762 (1980). Specifically, while the Court found permissible the disclosure of EEOC investigative information in a charging party's file to the party himself, the Court also found that "nothing in the statute or its legislative history reveals any intent to allow the Commission to reveal to that charging party information in the files of other charging parties who have brought claims against the same employer." Ad. at 603 (footnote omitted). The Court continued that "there is no reason why the charging party should know the content of any other employee's charge, and he must be considered a member of the public with respect to charges filed by other people. With respect to all files other than his own, he is a stranger." Id.

*3 Thus, given the limited disclosure of certain EEOC files permitted by *Associated Dry Goods*, this Court DENIES the Plaintiffs' motion to the subpoena to the extent that Plaintiffs request the files of persons who are not parties to this action and who claimed violations of Title VII or the ADA against his Defendant. If it has not already done so, the EEOC shall produce, however, any files and/or documents relating to the named Plaintiffs. Furthermore, if there is information contained in files of charging parties other than the named Plaintiffs that is generally relevant to the named Plaintiffs and the Defendant in this case and is used by the agency in consideration of the Plaintiffs' charge, but due to administrative convenience is not contained in the named Plaintiffs' files, it too shall be produced. *See EEOC v. Associated Dry Goods Corp.*, 499 U.S. 590, 604 (1981). In

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Associated Dry Goods, the Court specifically noted that by including information about an employer's general practices that would be relevant to each charging party in each party's file, the Commission can fully comply with the statute while giving each party the information necessary to evaluate the strength of his or her case. *Id.*

B. Charges Under the ADEA Only

Both Plaintiff and the EEOC recognize that the ADEA does not contain a similar confidentiality provision to that contained in Title VII and the ADA. The EEOC argues, however, that to the extent that Plaintiff requests information relating its investigation of charges filed under the ADEA, the disclosure of such information would constitute an unwarranted invasion of privacy under the Freedom of

Information Act and should not be required. See 55 U.S.C. § 552(b)(7)(C) (exempting from disclosure to the public "records or information compiled for law enforcement purposes, but only to the extent that the production of such law enforcement records or information ... could reasonably be expected to constitute an unwarranted invasion of personal privacy....") Plaintiffs respond that this exemption of the FOIA provides that requests for open EEOC case files are exempt from public disclosures as investigatory records but does not apply to closed files. Plaintiffs contend that they do not seek any information from open files and, as such, the documents must be produced. Neither party points this Court to any authority in support of its position.

First, the Court rejects Plaintiffs' claim that $1 \leq 552(b)$ (7)(C) applies solely to open files. As indicated, Plaintiffs fail to point this Court to any authority supporting their contention. Nothing in the plain language of $1 \leq 552(b)$ (7)(C) suggests that the exemption is limited to "open" files. Furthermore, this Court's own research has failed to locate any authority suggesting such a limitation. While the exemption located at $1 \leq 552(b)(7)(A)$ appears to apply solely to pending investigations, see $1 \leq Frito-Lay$ v. U.S. Equal Employment Opportunity Commission, 964 F.Supp. 236, 238 (W.D.Ken.1997), there simply is no similar limitation with regard to $1 \leq 552(b)(7)(C)$. The Court therefore turns to the EEOC's contention that the information is not subject to disclosure because it would likely result in an unwarranted invasion of privacy. *4 As the philosophy behind the FOIA is to allow broad disclosure, the courts interpret the exemptions of the FOIA

narrowly. See Nadler v. U.S. Department of Justice, 955 F.2d 1479, 1484 (11th Cir.1992). The government agency seeking to withhold the information requested has the burden of proving the applicability of an exception to the FOIA. Id. In this case, the EEOC must demonstrate that the information sought was compiled for law enforcement purposes and that its disclosure "could reasonably be expected to constitute an unwarranted invasion of personal privacy." See Rosenglick v. Internal Revenue Service, No. 97-747-Civ-Orl-18A, ²¹1998 WL 773629, *2 (M.D.Fla. March 10, 1998). "The determination of whether the agency has met its burden is difficult, so several tools have been developed to aid the courts. Available methods for determination include a Vaughn index, ex parte in camera review of the requested documents in their unredacted form, or fact-specific affidavits of the parties. The trial court must find an adequate factual basis to support a finding or privilege, but the use of the described methods is discretionary." Cappabianca y. Commissioner. United States Customs Service, 847 F.Supp. 1558, 1561 (M.D.Fla.1994)

Plaintiffs do not appear to dispute that the information sought was compiled for law enforcement purposes. Thus, the Court turns to whether its disclosure would constitute an unwarranted invasion of personal privacy. In meeting its burden with respect to this prerequisite, the government agency need not demonstrate "to a certainty that release will lead to an unwarranted invasion of personal privacy...." *Id.* at 1448 (citation omitted). Rather, the EEOC need only demonstrate a "reasonable expectation" of such an invasion. *Id.*

To determine whether the disclosure of documents will result in an unwarranted invasion of privacy, the court must balance the individual's privacy interest against the public interest in disclosure of the information. *O'Kane v. United States Customs Service*, 169 F.3d 1308, 1309 (11th Cir.1999); *Nadler*, 955 F.2d at 1487. "Only the interest of the general public, and not that of the private litigant, is relevant to [the court's] inquiry." *Id.* at 1489. "Disclosure of the requested information is in the public interest only if it furthers the public's statutorily created right to be informed about what their government is up to." *Id.* (citation omitted). 81 Fair Empl.Prac.Cas. (BNA) 263, 80 Empl. Prac. Dec. P 40,461

I. Individuals' Privacy Interests

While this Court is unaware of any published or unpublished opinion where a court found that EEOC files relating to ADEA claims were exempt from disclosure under \mathbb{F}^{1} § 552(b)(7)(C), courts have found information relating to other investigations is exempt. For instance, information gathered during an internal investigation relating to allegations of harassment and retaliation has been found to be exempt from disclosure. See \mathbb{F}^{1} Cappabianca v. Commissioner, United States Customs Service, 847 F.Supp. 1558 (M.D.Fla.1994). Similarly, information relating to an OSHA investigation has been afforded protection. See L & C Marine Transport, 740 F.2d at 922.

*5 The Eleventh Circuit has found that an individual has a substantial privacy interest where disclosure would lead to the type of harm, embarrassment and possible retaliation. L & C Marine Transport, 740 F.2d at 922 (names and other identifying information related to an OHSA investigation exempt from disclosure). The court explained that, "[t]here can be little doubt that an employee will feel more free to talk with federal law enforcement officials about possible employer violations if he feels his name will not be attached to his statements. Id. The court further found that an individual does not lose his/her privacy interest simply because his identity may be discovered through other means. L & CMarine Transport, 740 F.2d at 922. See Lloyd & Henniger v. Marshall, 526 F.Supp. 485 (M.D.Fla.1981) (home addresses of witnesses and employees interviewed by OSHA could be withheld under 552(b)(7)(C) where disclosure of home addresses would subject the persons to precisely the harm the exemption was intended to prevent).

ii. Public Interest

"In order to compel release of materials, there must be a public interest because 'something, even a modest privacy interest outweighs nothing every time.' "Cappabianca v. Commissioner; United States Customs Service, 847 F.Supp. 1558, 1564 (M.D.Fla.1994) (citation omitted).

The court in *Nadler* found that the government properly utilized the exemption under 552(b)(7)(c) where disclosure of identities of FBI witnesses would disclose virtually nothing about the conduct of the government. *Id.* The court explained, "Enabling the public to learn about the conduct of private citizens is not the type of public interest the FOIA was intended to serve." *Id.* Similarly, the court in *L & C Marine Transport* found that information, including the names of employee witnesses of an accident who were interviewed by OSHA, fells within the 7[©] exemption where there was no public interest in the identities of the witnesses. 740 F.2d at 922. The court acknowledged the plaintiff's contention that it needed the information to use as evidence in pending litigation, but explained that the private needs of a company plays no part in the determination of whether

disclosure is appropriate. Id. Accord Cappabianca v. Commissioner; United States Customs Service, 847 F.Supp. 1558 (M.D.Fla.1994). See Lloyd & Henniger v. Marshall, 526 F.Supp. 485 (M.D.Fla.1981) ("[T]he disclosure provisions of FOIA are not a substitute for discovery, and a party's asserted need for documents in connection with litigation will not affect, one way or the other, a determination of whether disclosure is warranted under FOIA.") (citation omitted).

Like in L & C Marine Transport, Plaintiffs fail to present any evidence as to how disclosure of the information will serve the public interest. Rather, it appears that Plaintiffs seek the requested information solely for use in the instant litigation.

*6 It is ORDERED as follows:

The Plaintiffs' Motion to Compel (Dkt. 12) is DENIED, except as set forth on page five (5) herein, in accordance with the foregoing. Production required by this order shall be made within (15) days of the date of this order. Each party shall bear its own fees and costs associated with the filing of this motion.

All Citations

Not Reported in F.Supp.2d, 1999 WL 1043861, 81 Fair Empl.Prac.Cas. (BNA) 263, 80 Empl. Prac. Dec. P 40,461

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