AGENDA G-7 Rules of Practice & Procedure March 1986

#### SUMMARY

## REPORT OF THE JUDICIAL CONFERENCE COMMITTEE ON RULES OF PRACTICE AND PROCEDURE

The Committee on Rules of Practice and Procedure recommends that the Judicial Conference take the following action:

Approve amendments to the Federal Rules of Evidence (Appendix A) and the Federal Rules of Civil Procedure (Appendix B) to eliminate gender-specific language, and transmit them to the Supreme Court with the recommendation that they be approved by the Court and transmitted to the Congress pursuant to law. (pp. 1-2).

AGENDA G-7 Rules of Practice & Procedure March 1986

## **REPORT OF THE JUDICIAL CONFERENCE COMMITTEE ON RULES OF PRACTICE AND PROCEDURE**

## TO THE CHIEF JUSTICE OF THE UNITED STATES, CHAIRMAN, AND THE MEMBERS OF THE JUDICIAL CONFERENCE OF THE UNITED STATES:

Your Committee on Practice and Procedure met in Washington,

D. C. on January 23, 1986. All members of the Committee attended the meeting except Professor Wade H. McCree, Jr., who was unadvoidably absent. The Secretary of the Committee, Mr. James E. Macklin, Jr., Deputy Director of the Administrative Office, and the Reporter to the Committee, Dean Daniel R. Coquillette of Boston College Law School, were also present. Mr. Joseph F. Spaniol, Jr., Clerk of the United States Supreme Court and formerly Secretary to the Committee, was also present. Also attending the meeting were Thomas W. Hutchison, Esquire, Counsel to the House Judiciary Subcommittee on Criminal Justice, and Michael J. Remington, Esquire, Counsel to the House Subcommittee on Courts, Civil Liberties and the Administration of Justice.

## I. Gender-Neutralizing Rules.

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> <u>A. Evidence Rules.</u> The Advisory Committees on Civil and Criminal Rules have submitted to your Committee proposed amendments to the Evidence Rules eliminating all gender-specific language from the Evidence Rules. It is the opinion of your Committee that these proposed amendments do not effect substantive changes and that it is not necessary that they be circulated to the bench and bar and the public generally for comment. Your Committee has reviewed and approved these proposed amendments. They are set out in Appendix A and are accompanied by Committee Notes explaining their purpose and intent.

Your Committee recommends that these proposed amendments be approved by the Conference and transmitted to the Supreme Court for its consideration with a recommendation that they be approved by the Court and transmitted to the Congress pursuant to law.

<u>B. Civil Rules.</u> The Advisory Committee on Civil Rules has submitted to your Committee proposed amendments to the Civil Rules eliminating all gender-specific language from the Civil Rules. It is the opinion of your Committee that these proposed amendments do not effect substantive changes and that it is not necessary that they be circulated to the bench and bar and the public generally for comment. Your Committee has reviewed and approved these proposed amendments. They are set out in Appendix B and are accompanied by Committee Notes explaining their purpose and intent.

Your Committee recommends that these proposed amendments be approved by the Conference and transmitted to the Supreme Court for its consideration with a recommendation that they be approved by the Court and transmitted to the Congress pursuant to law.

<u>C. Appellate, Criminal, and Bankruptcy Rules.</u> The gender-neutralizing amendments to the Appellate Rules that were approved by the Conference in Sectember 1985, are pending before the Supreme Court at this time. Your Committee anticipates submission of gender-neutralizing amendments to the Criminal and Bankruptcy Rules to the Judicial Conference at its September 1986 meeting.

## II. Federal Rules of Appellate Procedure

The proposed amendments to the Federal Rules of Appellate Procedure that were approved by the Conference in September 1985 are pending before the Supreme Court at this time. These amendments include the substantive changes circulated in September 1984, as well as the gender-neutralizing amendments. The Chief Justice has appointed

Professor Carol Ann T. Mooney of Notro Dame Law School as Reporter of the Appellate Rules Advisory Committee to replace Judge Ripple. The Honorable Pierce Lively, Chairman of the Advisory Committee, reports that the Committee's agenda includes consideration of a Bankruptcy Appellate Rule to accommodate the 1984 amendments to the Bankruptcy Code, a Uniform Corporate Affidavit Rule, and several minor items. He has not scheduled a Committee meeting for the immediate future.

#### III. Federal Rules of Civil Procedure

The Chief Justice has appointed Dean Paul Carrington of Duke Law School as Reporter of the Civil Rules Advisory Committee to replace Professor Arthur Miller, who has been appointed a member of the Committee. The Honorable Frank M. Johnson, Chairman of the Advisory Committee, has scheduled a Committee meeting for April 21-22, 1986. At that meeting the Committee will give further consideration to the proposals to amend Civil Rules 4, 28, 44, 51, 63 and 68, and Admiralty Rules C and E, which were circulated in September 1984. The Committee will also consider new proposals to amend Civil Rules 5, 9(b), 23, 45, 50(b), 56, 72(a), Admiralty Rule F, and a suggested rule amendment to resolve a split in the circuits concerning the finality of orders of dismissal.

#### IV. Federal Rules of Criminal Procedure

The Chief Justice has appointed the Honorable Leland C. Nielsen as Chairman of the Criminal Rules Advisory Committee to replace Judge Frederick B. Lacey, who has resigned from the bench. Judge Nielsen has scheduled a Committee meeting for June 12-13, 1986. The Committee's agenda includes revised drafts of Criminal Rule 12.3 (public authority defense), Criminal Rule 30 (jury instructions before and after arguments), and Criminal Rule 6(a) (alternate grand jurors).

## V. Federal Rules of Evidence

The Judicial Conference in September approved the Standing Committee's proposal that an Advisory Committee on the Federal Rules of Evidence not be reactivated. Instead, an ad hoc group consisting of members of the Civil and Criminal Rules Advisory Committee, with Professor Stephen A. Saltzburg of Virginia Law School as Reporter, will review the Evidence Rules and make proposals to the Standing Committee for any needed changes. The only pending proposal is an amendment to Evidence Rule 609(a) (impeachment by evidence of prior conviction) to clarify its application in civil cases.

#### VI. Bankruptcy Rules

The Advisory Committee on Bankruptcy Rules has prepared proposed amendments to the Bankruptcy Rules to conform them to the substantive and procedural changes in the Bankruptcy Code brought about by the Bankruptcy Amendments and Federal Judgeship Act of 1984. The preliminary draft of these proposed rules changes has been circulated to the bench and bar for comment. Public hearings will be held on February 20, in San Francisco, on March 13, in Chicago, and on April 17, in Washington. Written comments will be received until May 20. The Committee contemplates submission to the Standing Committee at its meeting next summer for approval and transmission to the Judicial Conference in September 1986. The proposed amendments also eliminate all gender-specific language from the Bankruptcy Rules.

#### VII. Standing Committee Study of Local Court Rules

The Chief Justice has appointed Dean Daniel R. Coquillette of Boston College Law School as Reporter to the Standing Committee to conduct a study of local court rules. Dean Coquillette has submitted to the Committee a preliminary plan for a proposed study. Your Committee has authorized the Reporter to proceed with Phase I of -----

a study of local district court rules (deferring for the present any study of circuit court rules) by obtaining from the clerks of the 94 district courts copies of all local rules, standing orders, standing operating procedures, or such other informal rules or forms as may be adopted or used by the judges of the district in the handling and trial of all cases; to analyze the same with such recommendations as may be made by the Reporter; and to report back to the Committee at its meeting in January 1987. The broader goals of the project will be determined after the first phase.

## VIII. Legislation

<u>A. H.R. 3550.</u> H.R. 3550, 99th Congress, introduced by Congressman Kastenmeier, "The Rules Enabling Act of 1985," passed the House of Representatives on December 9, 1985, and is now pending in the Senate. H.R. 3550 is the latest version of a bill H.R. 4414, 98th Congress, introduced by Mr. Kastenmeier two and one-half years ago. The House Judiciary Subcommittee on Courts, Civil Liberties and the Administration of Justice has held two public hearings on the legislation at which the Chairman of your Committee has twice submitted the views of the Judicial Conference.

H.R. 3550 amends the provisions of the Rules Enabling Act in several significant respects. It consolidates all rules enabling provisions in three new sections, Sections 2072, 2073 and 2074 of Title 28, United States Code. Although the original bill would have transferred the rulemaking authority from the Supreme Court to the Judicial Conference, the current proposal (largely as a result of the concerns expressed by the Conference of State Chief Justices) continues to vest rulemaking authority in the Supreme Court. H.R. 3550 also contains detailed provisions regarding rules committee structure and operating procedures, largely codifying the existing practice; eliminates the one-house veto provision in the current Evidence Rules Enabling Act as probably unconstitutional in light of Immigration and Naturalization Service v. Chadha, 462 U.S.

919, (1983); and provides that all rules amendments be transmitted to Congress by May 1 to become effective on December 1 of the year it was submitted, thereby providing a uniform seven-month waiting period, rather than the 90- and 180-day period provided by the current Enabling Act. تى ....

While H.R. 3550 incorporates many of the Judicial Conference's recommendations, it contains two provisions which are of concern: (1) the requirement that all Rules Committee meetings be open to the public, (2) the failure to carry forward the "supersession" provisions of the current Rules Enabling Acts.

H.R. 3550 also addresses the problem of local court rules. The legislation requires each court (other than the Supreme Court) to appoint an advisory committee to assist in the promulgation of court rules; requires the Administrative Office to compile local district and circuit court rules; requires the circuit councils to review district court rules within their respective circuits; requires the Judicial Conference to review circuit court rules; and finally provides that, prior to making a local rule effective, the court must give appropriate notice and an opportunity for comment. A copy H.R. 3550 is set out in Appendix C.

<u>B. H.R. 4007.</u> Congressman Conyers, Chairman of the House Judiciary Subcommittee on Criminal Justice, introduced on December 20, 1985, H.R. 4007, 99th Congress, to amend 18 U.S.C. § 3500 (the Jencks Act) to provide for increased discovery by defendants in criminal cases. The bill would require the government to disclose to the defendant prior to trial the names of its witnesses, with a provision for protective orders. Your Committee has been advised that public hearings will be held on this bill in the near future, and has referred the legislation to the Criminal Rules Advisory Committee for its consideration. A copy of H.R. 4007 is set out in Appendix D.

<u>C. H.R. 3998.</u> Congressman Conyers also introduced on December 20, 1985, H.R. 3998, 99th Congress, a bill to amend Rule 68 of the Federal Rules of Civil Procedure to overturn the decision in <u>Marek v. Chesny</u>, <u>U.S.</u>, 105 S. Ct. 3012 (1985). The bill would amend Civil Rule 68 to provide that the term "cost" does not include attorney's fees. Your Committee has been advised that public hearing on this bill will be held in the near future. Your Committee has referred the legislation to the Civil Rules Advisory Committee for its consideration. A copy of H.R. 3998 is set out in Appendix E.

Respectfully submitted,

Hon. Edward T. Gignoux, Chairman Hon. Amalya L. Kearse Hon. Walter R. Mansfield Hon. Walter E. Hoffman Prof. Wade H. McCree Prof. Wayne LaFave Edward H. Hickey, Esquire Gael Mahony, Esquire February 26, 1986

AGENDA G-7 APPENDIX A March 1986 

## PROPOSED AMENDMENTS TO THE FEDERAL RULES OF EVIDENCE\*

#### Rule 101. Scope

1 These rules govern proceedings in the courts of the United 2 States and before <u>United States bankrage</u> cy judges and United States 3 magistrates, to the extent and with the exceptions stated in rule 4 1101.

#### COMMITTEE NOTE

United States bankruptcy judges are added to conform this rule with Rule 1101(b) and Bankruptcy Rule 9017.

#### **Rule 104.** Preliminary Questions

#### \* \* \* \* \*

1 (c) Hearing of jury.--Hearings on the admissibility of 2 confessions shall in all cases be conducted out of the hearing of the 3 jury. Hearings on other preliminary matters shall be so conducted 4 when the interests of justice require, or, when an accused is a 5 witness, if he and so requests.

6 (d) **Testimony by accused.**--The accused does not, by testifying 7 upon a preliminary matter, <u>become</u> subject <del>himself</del> to cross-8 examination as to other issues in the case.

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#### COMMITTEE NOTE

<sup>\*</sup>New matter is underlined; matter to be omitted is lined through.

## Rule 106. Remainder of or Related Writings or Recorded Statements

When a writing or recorded statement or part thereof is 1 introduced by a party, an adverse party may require him the 2 introduction at that time of to introduce any other part or any other 3 writing or recorded statement which ought in fairness to be 4 considered contemporaneously with it. 5 COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 404. Character Evidence not Admissible to Prove Conduct; Exceptions; Other Crimes

(a) Character evidence generally.--Evidence of a person's 1 character or a trait of his character is not admissible for the 2 purpose of proving that he acted action in conformity therewith on a 3 particular occasion, except: 4

(1) Character of accused.--Evidence of a pertinent 5 trait of his character offered by an accused, or by the 6 prosecution to rebut the same; 7

\* \* \* \* \*

(b) Other crimes, wrongs, or acts.--Evidence of other crimes, 8 wrongs, or acts is not admissible to prove the character of a person 9 in order to show that he acted action in conformity therewith. It 20 may, however, be admissible for other purposes, such as proof of  $\mathcal{J}\mathcal{J}$ motive, opportunity, intent, preparation, plan, knowledge, identity, 22 or absence of mistake or accident. 13

#### COMMITTEE NOTE

#### Rule 405. Methods of Proving Character

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1 (b) Specific instances of conduct.--In cases in which character 2 or a trait of character of a person is an essential element of a 3 charge, claim, or defense, proof may also be made of specific 4 instances of his that person's conduct.

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

#### Rule 411. Liability Insurance

Evidence that a person was or was not insured against liability is not admissible upon the issue whether he <u>the person</u> acted negligently or otherwise wrongfully. This rule does not require the exclusion of evidence of insurance against liability when offered for another purpose, such as proof of agency, ownership, or control, or bias or prejudice of a witness.

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

#### Rule 602. Lack of Personal Knowledge

A witness may not testify to a matter unless evidence is introduced sufficient to support a finding that he <u>the witness</u> has personal knowledge of the matter. Evidence to prove personal knowledge may, but need not, consist of the <u>witness' own</u> testimony. <del>of the witness himself.</del> This rule is subject to the provisions of Rule 703, relating to opinion testimony by expert witnesses.

#### COMMITTEE NOTE

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#### Rule 603. Oath or Affirmation

Before testifying, every witness shall be required to declare that he the witness will testify truthfully, by oath or affirmation administered in a form calculated to awaken his the witness' conscience and impress his the witness' mind with his the duty to do so.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 604. Interpreters

1 An interpreter is subject to the provisions of these rules 2 relating to qualification as an expert and the administration of an 3 oath or affirmation to that he will make a true translation.

## COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

#### Rule 606. Competency of Juror as Witness

1 (a) At the trial.--A member of the jury may not testify as a 2 witness before that jury in the trial of the case in which he <u>the juror</u> 3 is sitting. as a jurer. If he <u>the juror</u> is called so to testify, the 4 opposing party shall be afforded an opportunity to object out of the 5 presence of the jury.

6 (b) Inquiry into validity of verdict or indictment.--Upon an 7 inquiry into the validity of a verdict or indictment, a juror may not 8 testify as to any matter or statement occurring during the course of 9 the jury's deliberations or to the effect of anything upon his that or 10 any other juror's mind or emotions as influencing him the juror to

11 assent to or dissent from the verdict or indictment or concerning his the juror's mental processes in connection therewith, except that a 12 13 juror may testify on the question whether extraneous prejudicial information was improperly brought to the jury's attention or 14 15 whether any outside influence was improperly brought to bear upon 16 Nor may his a juror's affidavit or evidence of any any juror. 17 statement by him the juror concerning a matter about which he the juror would be precluded from testifying be received for these 18 19 purposes.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 607. Who May Impeach

1 The credibility of a witness may be attacked by any party,

2 including the party calling him the witness.

## COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

#### Rule 608. Evidence of Character and Conduct of Witness

#### \* \* \* \* \*

1 (b) Specific instances of conduct.--Specific instances of the 2 conduct of a witness, for the purpose of attacking or supporting his 3 <u>the witness'</u> credibility, other than conviction of crime as provided 4 in Rule 609, may not be proved by extrinsic evidence. They may, 5 however, in the discretion of the court, if probative of truthfulness

6 or untruthfulness, be inquired into on cross-examination of the 7 witness (1) concerning his the witness' character for truthfulness or 8 untruthfulness, or (2) concerning the character for truthfulness or 9 untruthfulness of another witness as to which character the witness 10 being cross-examined has testified.

The giving of testimony, whether by an accused or by any other witness, does not operate as a waiver of <u>his the witness'</u> privilege against self-incrimination when examined with respect to matters which relate only to credibility.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 609. Impeachment by Evidence of Conviction of Crime

1 . (a) General rule.--For the purpose of attacking the credibility of a witness, evidence that he the witness has been convicted of a 2 crime shall be admitted if elicited from him the witness or 3 established by public record during cross-examination but only if the 4 crime (1) was punishable by death or imprisonment in excess of one 5 year under the law under which he the witness was convicted, and 6 the court determines that the probative value of admitting this 7 evidence outweighs its prejudicial effect to the defendant, or (2) 8 involved dishonesty or false statement, regardless of the 9 10 punishment.

#### \* \* \* \* \*

#### COMMITTEE NOTE

## Rule 610. Religious Beliefs or Opinions

Evidence of the beliefs or opinions of a witness on matters of religion is not admissible for the purpose of showing that by reason of their nature his the witness' credibility is impaired or enhanced.

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 611. Mode and Order of Interrogation and Presentation

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(c) Leading questions.--Leading questions should not be used
 on the direct examination of a witness except as may be necessary
 to develop his the witness' testimony. Ordinarily leading questions
 should be permitted on cross-examination. When a party calls a
 hostile witness, an adverse party, or a witness identified with an
 adverse party, interrogation may be by leading questions.

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

#### Rule 612. Writing Used to Refresh Memory

Except as otherwise provided in criminal proceedings by
 section 3500 of title 18, United States Code, if a witness uses a
 writing to refresh his memory for the purpose of testifying, either—

\* \* \* \* \*

#### COMMITTEE NOTE

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#### Rule 613. Prior Statements of Witnesses

8 (a) Examining witness concerning prior statement.--In 9 examining a witness concerning a prior statement made by him the 10 witness, whether written or not, the statement need not be shown 11 nor its contents disclosed to him the witness at that time, but on 12 request the same shall be shown or disclosed to opposing counsel.

(b) Extrinsic evidence of prior inconsistent statement of witness.--Extrinsic evidence of a prior inconsistent statement by a witness is not admissible unless the witness is afforded an opportunity to explain or deny the same and the opposite party is afforded an opportunity to interrogate him the witness thereon, or the interests of justice otherwise require. This provision does not apply to admissions of a party-opponent as defined in Rule 801(d)(2).

### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 615. Exclusion of Witnesses

At the request of a party the court shall order witnesses 1 excluded so that they cannot hear the testimony of other witnesses, 2 and it may make the order of its own motion. This rule does not 3 4 authorize exclusion of (1) a party who is a natural person, or (2) an officer or employee of party which is not a natural person 5 designated as its representative by its attorney, or (3) a person 6 whose presence is shown by a party to be essential to the 7 presentation of his the party's cause. 8

#### COMMITTEE NOTE

The amendment is technical. No substative change is intended.

## Rule 70L Opinion Testimony by Lay Witnesses

1 If the witness is not testifying as an expert, his the witness' 2 testimony in the form of opinions or inferences is limited to those 3 opinions or inferences which are (a) rationally based on the 4 perception of the witness and (b) helpful to a clear understanding of 5 his the witness' testimony or the determination of a fact in issue.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 703. Bases of Opinion Testimony by Experts

The facts or data in the particular case upon which an expert bases an opinion or inference may be those perceived by or made known to him the expert at or before the hearing. If of a type reasonably relied upon by experts in the particular field in forming opinions or inferences upon the subject, the facts or data need not be admissible in evidence.

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 705. Disclosure of Facts or Data Underlying Expert Opinion

The expert may testify in terms of opinion or inference and
 give his reasons therefor without prior disclosure of the underlying
 facts or data, unless the court requires otherwise. The expert may

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4 in any event be required to disclose the underlying facts or data on
5 cross-examination.

## COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 706. Court Appointed Experts

1 (a) Appointment.--The court may on its own motion or on the 2 motion of any party enter an order to show cause why expert 3 witnesses should not be appointed, and may request the parties to 4 submit nominations. The court may appoint any expert witnesses 5 agreed upon by the parties, and may appoint expert witnesses of its 6 own selection. An expert witness shall not be appointed by the court 7 unless he the witness consents to act. A witness so appointed shall 8 be informed of his the witness' duties by the court in writing, a copy 9 of which shall be filed with the clerk, or at a conference in which 10 the parties shall have opportunity to participate. A witness so 11 appointed shall advise the parties of his the witness' findings, if any; 12 his the witness' deposition may be taken by any party; and he the 13 witness may be called to testify by the court or any party. He The 14 witness shall be subject to cross-examination by each party, 15 including a party calling him as a witness the witness.

#### \* \* \* \* \*

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

### Rule 801. Definitions

1 The following definitions apply under this article:

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2 (a) Statement.--A "statement" is (1) an oral or written
3 assertion or (2) nonverbal conduct of a person, if it is intended by
4 him the person as an assertion.

\* \* \* \* \*

5 (d) Statements which are not hearsay.--A statement is not
6 hearsay if--

7 Prior statement by witness .-- The declarant (1)testifies at the trial or hearing and is subject to cross-8 9 examination concerning the statement, and the statement is 10 (A) inconsistent with his the declarant's testimony, and was 11 given under oath subject to the penalty of perjury at a trial. 12 hearing, or other proceeding, or in a deposition, or 13 (B)consistent with his the declarant's testimony and is offered 14 to rebut an express or implied charge against him the 15 declarant of recent fabrication or improper influence or 16 motive, or (C) one of identification of a person made after 17 perceiving him the person; or

(2) Admission by party-opponent.--The statement is
offered against a party and is (A) his the party's own
statement in either his an individual or a representative
capacity or (B) a statement of which he the party has
manifested his an adoption or belief in its truth, or (C) a
statement by a person authorized by him the party to make a

statement concerning the subject, or (D) a statement by his
the party's agent or servant concerning a matter within the
scope of his the agency or employment, made during the
existence of the relationship, or (E) a statement by a
coconspirator of a party during the course and in furtherance
of the conspiracy.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 803. Hearsay Exceptions; Availability of Declarant Immaterial

The following are not excluded by the hearsay rule, even
 though the declarant is available as a witness:

#### \* \* \* \* \*

(5) 3 **Recorded** recollection.--A memorandum or record 4 concerning a matter about which a witness once had 5 knowledge but now has insufficient recollection to enable him 6 the witness to testify fully and accurately, shown to have 7 been made or adopted by the witness when the matter was 8 fresh in his the witness' memory and to reflect that 9 knowledge correctly. If admitted, the memorandum or record 10 may be read into evidence but may not itself be received as 11 an exhibit unless offered by an adverse party.

\* \* \* \* \*

12 (18) Learned treatises.--To the extent called to the
13 attention of an expert witness upon cross-examination or
14 relied upon by him the expert witness in direct examination,

15 statements contained in published treatises, periodicals, or 16 pamphlets on a subject of history, medicine, or other science 17 or art, established as a reliable authority by the testimony or 18 admission of the witness or by other expert testimony or by 19 judicial notice. If admitted, the statements may be read into 20 evidence but may not be received as exhibits.

(19) Reputation concerning personal or family
history.--Reputation among members of his <u>a person's</u> family
by blood, adoption, or marriage, or among his <u>a person's</u>
associates, or in the community, concerning a person's birth,
adoption, marriage, divorce, death, legitimacy, relationship
by blood, adoption, or marriage, ancestry, or other similar
fact of his personal or family history.

#### \* \* \* \* \*

28 (21) Reputation as to character.--Reputation of a person's
 29 character among his associates or in the community.

#### \* \* \* \* \*

(24) Other exceptions.--A statement not specifically covered 30 by any of the foregoing exceptions but having equivalent 31 circumstantial guarantees of trustworthiness, if the court 32 determines that (A) the statement is offered as evidence of a 33 material fact; (B) the statement is more probative on the 34 point for which it is offered than any other evidence which 35 the proponent can procure through reasonable efforts; and (C) 36 37 the general purposes of these rules and the interests of justice will best be served by admission of the statement into 38

39 evidence. However, a statement may not be admitted under 40 this exception unless the proponent of it makes known to the 41 adverse party sufficiently in advance of the trial or hearing 42 to provide the adverse party with a fair opportunity to 43 prepare to meet it, his the proponent's intention to offer the 44 statement and the particulars of it, including the name and 45 address of the declarant.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 804. Hearsay Exceptions; Declarant Unavailable

l	(a) <b>Definition of unavailability</b> "Unavailability as a witness"
2	includes situations in which the declarant—
3	(1) is exempted by ruling of the court on the ground of
4	privilege from testifying concerning the subject matter of <del>his</del>
5	the declarant's statement; or
6	(2) persists in refusing to testify concerning the
7	subject matter of his the declarant's statement despite an
8	order of the court to do so; or
9	(3) testifies to a lack of memory of the subject
10	matter of his the declarant's statement; or
11	(4) is unable to be present or to testify at the hearing
12	because of death or then existing physical or mental illness or
13	infirmity; or
14	(5) is absent from the hearing and the proponent of
15	his a statement has been unable to procure his the declarant's
16	attendance (or in the case of a hearsay exception under

subdivisions (b)(2), (3), or (4), his the declarant's attendance or
testimony) by process or other reasonable means.

A declarant is not unavailable as a witness if his exemption, refusal, claim of lack of memory, inability, or absence is due to the procurement or wrongdoing of the proponent of his <u>a</u> statement for the purpose of preventing the witness from attending or testifying.

(b) Hearsay exceptions.--The following are not excluded by the
hearsay rule if the declarant is unavailable as a witness:

\* \* \* \* \*

25 (2) Statement under belief of impending death.--In a 26 prosecution for homicide or in a civil action or proceeding, a 27 statement made by a declarant while believing that his the 28 declarant's death was imminent, concerning the cause or 29 circumstances of what he the declarant believed to be his 30 impending death.(3) Statement against interest.--A 31 statement which was at the time of its making so far 32 contrary to the declarant's pecuniary or proprietary interest, 33 or so far tended to subject him the declarant to civil or 34 criminal liability, or to render invalid a claim by him the 35 declarant against another, that a reasonable man person in his 36 the declarant's position would not have made the statement 37 unless he believed believing it to be true. A statement 38 tending to expose the declarant to criminal liability and

offered to exculpate the accused is not admissible unless
corroborating circumstances clearly indicate the
trustworthiness of the statement.

#### \* \* \* \* \*

42 (5) Other exceptions.--- A statement not specifically covered by any of the foregoing exceptions but having 43 44 equivalent circumstantial guarantees of trustworthiness, if the court determines that (A) the statement is offered as 45 evidence of a material fact; (B) the statement is more 46 47 probative on the point for which it is offered than any other 48 evidence which the proponent can procure through reasonable 49 efforts; and (C) the general purposes of these rules and the 50 interests of justice will best be served by admission of the statement into evidence. However, a statement may not be 51 admitted under this exception unless the proponent of it 52 53 makes known to the adverse party sufficiently in advance of 54 the trial or hearing to provide the adverse party with a fair opportunity to prepare to meet it, his the proponent's 55 intention to offer the statement and the particulars of it, 56 57 including the name and address of the declarant.

## COMMITTEE NOTE

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The amendments are technical. No substantive change is intended.

# Rule 806. Attacking and Supporting Credibility of Declarant

When a hearsay statement, or a statement defined in Rule 801(d)(2),(C),(D), or (E), has been admitted in evidence, the credibility of the declarant may be attacked, and if attacked may be

4 supported, by any evidence which would be admissible for those 5 purposes if declarant had testified as a witness. Evidence of a 6 statement or conduct by the declarant at any time, inconsistent with 7 his the declarant's hearsay statement, is not subject to any 8 requirement that he the declarant may have been afforded an 9 opportunity to deny or explain. If the party against whom a hearsay 10 statement has been admitted calls the declarant as a wriness, the 11 party is entitled to examine him the declarant on the statement as if 12 under cross-examination.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 902. Self-Authentication

Extrinsic evidence of authenticity as a condition precedent to
 admissibility is not required with respect to the following:

#### \* \* \* \* \*

3 (2)Domestic public documents not under seal .-- A 4 document purporting to bear the signature in his the official 5 capacity of an officer or employee of any entity included in 6 paragraph (1) hereof, having no seal, if a public officer having 7 a seal and having official duties in the district or political 8 subdivision of the officer or employee certifies under seal 9 that the signer has the official capacity and that the 10 signature is genuine.

(3) Foreign public documents.--A document
 purporting to be executed or attested in his an official
 capacity by a person authorized by the laws of a foreign

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14 country to make the execution or attestation, and 15 accompanied by a final certification as to the genuineness of 16 the signature and official position (A) of the executing or 17 attesting person, or (3) of any foreign official whose 13 certificate of genuineness of signature and official position 19 relates to the execution or attestation or is in a chain of 20 certificates of genuineness of signature and official position 21 relating to the execution or attestation.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 1004. Admissibility of Other Evidence of Contents

The original is not required, and other evidence of the contents
 of a writing, recording, or photograph is admissible if--

#### \* \* \* \* \*

3 (3) Original in possession of opponent.--At a time
4 when an original was under the control of the party against
5 whom offered, he <u>that party</u> was put on notice, by the
6 pleadings or otherwise, that the contents would be a subject
7 of proof at the hearing, and he <u>that party</u> does not produce
8 the original at the hearing; or

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#### COMMITTEE NOTE

#### Rule 1007. Testimony or Written Admission of Party

Contents of writings, recordings, or photographs may be proved
 by the testimony or deposition of the party against whom offered or
 by his that party's written admission, without accounting for the
 nonproduction of the original.

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

#### Rule 1101. Applicability of Rules

1 (a) Courts and magistrates.--These Rules apply to the United 2 States district courts, the District Court of Guam, the District Court of the Virgin Islands, the District Court for the District of the 3 Eanal Zone Northern Mariana Islands, the United States courts of 4 5 appeals, the United States Claims Court, and to United States Bankruptcy Judges and United States magistrates, in the actions, 6 7 cases, and proceedings and to the extent hereinafter set forth. The 8 terms "judge" and "court" in these rules include United States 9 Bankruptcy Judges and United States magistrates.

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#### COMMITTEE NOTE

Subdivision (a) is amended to delete the reference to the District Court for the District of the Canal Zone, which no longer exists, and to add the District Court for the Northern Mariana Islands. The United States Bankruptcy Judges are added to conform the subdivision with Rule 1101(b) and Bankruptcy Rule 9017. なるないできょう ひょうかん たんだい しょうろう

AGENDA G-7 APPENDIX B March 1986 , ŝ

## PROPOSED AMENDMENTS TO THE FEDERAL RULES OF CIVIL PROCEDURE\*

#### **Rule 4. Process**

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(b) SAME: FORM. The summons shall be signed by the clerk, 1 be under the seal of the court, contain the name of the court and the 2 3 names of the parties, be directed to the defendant, state the name 4 and address of the plaintiff's attorney, if any, otherwise the plaintiff's address, and the time within which these rules require the 5 6 defendant to appear and defend, and shall notify him the defendant that in case of his the defendant's failure to do so judgment by 7 default will be rendered against him the defendant for the relief 8 demanded in the complaint. When, under Rule 4(e), service is made 9 pursuant to a statute or rule of court of a state, the summons, or 10 notice, or order in lieu of summons shall correspond as nearly as may 11 12 be to that required by the statute or rule.

#### \* \* \* \* \*

13 (d) SUMMONS AND COMPLAINT: PERSON TO BE
 14 SERVED. The summons and complaint shall be served together. The

\*New matter is underscored; matter to be omitted is lined through.

plaintiff shall furnish the person making service with such copies as
are necessary. Service shall be made as follows:

(1) Upon an individual other than an infant or an 17 incompetent person, by delivering a copy of the summons and 18 of the complaint to him the individual personally or by 19 20 leaving copies thereof at his the individual's dwelling house or usual place of abode with some person of suitable age and 21 discretion then residing therein or by delivering a copy of the 22 summons and of the complaint to an agent authorized by 23 24 appointment or by law to receive service of process.

\* \* \* \* \*

(e) SUMMONS: SERVICE UPON PARTY NOT INHABITANT 25 OF OR FOUND WITHIN STATE. Whenever a statute of the United 26 States or an order of court thereunder provides for service of a 27 summons, or of a notice, or of an order in lieu of summons upon a 28 party not an inhabitant of or found within the state in which the 29 district court is held, service may be made under the circumstances 30 and in the manner prescribed by the statute or order, or, if there is 31 no provision therein prescribing the manner of service, in a manner 32 stated in this rule. Whenever a statute or rule of court of the state 33 in which the district court is held provides (1) for service of a 34 35 summons, or of a notice, or of an order in lieu of summons upon a party not an inhabitant of or found within the state, or (2) for 36 service upon or notice to him such a party to appear and respond or 37 38 defend in an action by reason of the attachment or garnishment or

similar seizure of his the party's property located within the state,
service may in either case be made under the circumstances and in
the manner prescribed in the statute or rule.

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42 (i) ALTERNATIVE PROVISIONS FOR SERVICE IN A
 43 FOREIGN COUNTRY.

(1) Manner. When the federal or state law referred to 44 in subdivision (e) of this rule authorizes service upon a party not an 45 inhabitant of or found within the state in which the district court is 46 held, and service is to be effected upon the party in a foreign 47 country, it is also sufficient if service of the summons and complaint 48 is made: (A) in the manner prescribed by the law of the foreign 49 country for service in that country in an action in any of its courts 50 of general jurisdiction; or (B) as directed by the foreign authority in 51 response to a letter rogatory, when service in either case is 52 reasonably calculated to give actual notice; or (C) upon an 53 individual, by delivery to him the individual personally, and upon a 54 corporation or partnership or association, by delivery to an officer, a 55 managing or general agent; or (D) by any form of mail, requiring a 56 signed receipt, to be addressed and dispatched by the clerk of the 57 court to the party to be served; or (E) as directed by order of the 58 court. Service under (C) or (E) above may be made by any person 59 who is not a party and is not less than 18 years of age or who is 60 designated by order of the district court or by the foreign court. On 61 request, the clerk shall deliver the summons to the plaintiff for 62

transmission to the person or the foreign court or officer who willmake the service.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 5. Service and Filing of Pleadings and Other Papers

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1 (b) SAME: HOW MADE. Whenever under these rules service 2 is required or permitted to be made upon a party represented by an 3 attorney the service shall be made upon the attorney unless service 4 upon the party himself is ordered by the court. Service upon the 5 attorney or upon a party shall be made by delivering a copy to him 6 the attorney or party or by mailing it to him the attorney or party at 7 his the attorney's or party's last known address or, if no address is known, by leaving it with the clerk of the court. Delivery of a copy 8 9 within this rule means: handing it to the attorney or to the party; or leaving it at his the attorney's or party's office with his a clerk or 10 other person in charge thereof; or, if there is no one in charge, 11 12 leaving it in a conspicuous place therein; or, if the office is closed or 13 the person to be served has no office, leaving it at his the person's 14 dwelling house or usual place of abode with some person of suitable 15 age and discretion then residing therein. Service by mail is 16 complete upon mailing.

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#### RULES OF CIVIL PROCEDURE

17	(e) FILING WITH THE COURT DEFINED. The filing of
18	pleadings and other papers with the court as required by these rules
19	shall be made by filing them with the clerk of the court, except that
20	the judge may permit the papers to be filed with <del>him</del> the judge, in
21	which event he the judge shall note thereon the filing date and
22	forthwith transmit them to the office of the clerk.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 6. Time

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1 (e) ADDITIONAL TIME AFTER SERVICE BY MAIL. 2 Whenever a party has the right or is required to do some act or take 3 some proceedings within a prescribed period after the service of a 4 notice or other paper upon him the party and the notice or paper is 5 served upon him the party by mail, 3 days shall be added to the 6 prescribed period.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 8. General Rules of Pleading

(a) CLAIMS FOR RELIEF. A pleading which sets forth a
 claim for relief, whether an original claim, counterclaim, cross claim, or third-party claim, shall contain (1) a short and plain

4 statement of the grounds upon which the court's jurisdiction 5 depends, unless the court already has jurisdiction and the claim 6 needs no new grounds of jurisdiction to support it, (2) a short and 7 plain statement of the claim showing that the pleader is entitled to 8 relief, and (3) a demand for judgment for the relief to which he 9 deems himself entitled such relief. Relief in the alternative or of 10 several different types may be demanded.

(b) DEFENSES; FORM OF DENIALS. A party shall state in 11 short and plain terms his the party's defenses to each claim asserted 12 and shall admit or deny the averments upon which the adverse party 13 relies. If he a party is without knowledge or information sufficient 1.4 to form a belief as to the truth of an averment, he the party shall so 15 state and this has the effect of a denial. Denials shall fairly meet 16 the substance of the averments denied. When a pleader intends in 17 good faith to deny only a part or a qualification of an averment, he 18 the pleader shall specify so much of it as is true and material and 19 shall deny only the remainder. Unless the pleader intends in good 20 faith to controvert all the averments of the preceding pleading, he 21 the pleader may make his denials as specific denials of designated 22 averments or paragraphs, or he may generally deny all the 23 averments except such designated averments or paragraphs as he the 24 pleader expressly admits; but, when he the pleader does so intend to 25 controvert all its averments, including averments of the grounds 26 upon which the court's jurisdiction depends, he the pleader may do so 27 by general denial subject to the obligations set forth in Rule 11. 28

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29 (e) PLEADING TO BE CONCISE AND DIRECT;
30 CONSISTENCY.

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(2) A party may set forth two or more statements of 31 a claim or defense alternately or hypothetically, either in one 32 count or defense or in separate counts or defenses. When two 33 or more statements are made in the alternative and one of 34 them if made independently would be sufficient, the pleading 35 is not made insufficient by the insufficiency of one or more 36 of the alternative statements. A party may also state as 37 many separate claims or defenses as he the party has 38 regardless of consistency and whether based on legal, 39 equitable, or maritime grounds. All statements shall be made 40 subject to the obligations set forth in Rule 11. 41

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 9. Pleading Special Matters

1 (a) CAPACITY. It is not necessary to aver the capacity of a 2 party to sue or be sued or the authority of a party to sue or be sued 3 in a representative capacity or the legal existence of an organized 4 association of persons that is made a party, except to the extent 5 required to show the jurisdiction of the court. When a party desires 6 to raise an issue as to the legal existence of any party or the 7 capacity of any party to sue or be sued or the authority of a party to 8 sue or be sued in a representative capacity, he the party desiring to 9 <u>raise the issue shall</u> do so by specific negative averment, which shall 10 include such supporting particulars as are peculiarly within the 11 pleader's knowledge.

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#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 11. Signing of Pleadings, Motions, and Other Papers; Sanctions

Every pleading, motion, and other paper of a party represented 1 2 by an attorney shall be signed by at least one attorney of record in his the attorney's individual name, whose address shall be stated. A 3 party who is not represented by an attorney shall sign his the party's 4 5 pleading, motion, or other paper and state his the party's address. 6 Except when otherwise specifically provided by rule or statute, pleadings need not be verified or accompanied by affidavit. The rule 7 8 in equity that the averments of an answer under oath must be 9 overcome by the testimony of two witnesses or of one witness sustained by corroborating circumstances is abolished. 10 The 11 signature of an attorney or party constitutes a certificate by him 12 the signer that he the signer has read the pleading, motion, or other

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13 paper; that to the best of his the signer's knowledge, information, 14 and belief formed after reasonable inquiry it is well grounded in fact 15 and is warranted by existing law or a good faith argument for the 16 extension, modification, or reversal of existing law, and that it is 17 not interposed for any improper purpose, such as to harass or to 18 cause unnecessary delay or needless increase in the cost of 19 litigation. If a pleading, motion, or other paper is not signed, it shall 20 be stricken unless it is signed promptly after the omission is called 21 to the attention of the pleader or movant. If a pleading, motion, or 22 other paper is signed in violation of this rule, the court, upon motion 23 or upon its own initiative, shall impose upon the person who signed 24 it, a represented party, or both, an appropriate sanction, which may 25 include an order to pay to the other party or parties the amount of the reasonable expenses incurred because of the filing of the 26 27 pleading, motion, or other paper, including a reasonable attorney's 28 fee.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 12. Defenses and Objections-When and How Presented-By Pleading or Motion-Motion for Judgment on Pleadings

1(a) WHEN PRESENTED. A defendant shall serve his the2defendant's answer within 20 days after the service of the summons

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and complaint upon him that defendant, except when service is made 3 under Rule 4(e) and a different time is prescribed in the order of 4 court under the statute of the United States or in the statute or rule 5 of court of the state. A party served with a pleading stating a 6 7 cross-claim against him the party shall serve an answer thereto within 20 days after the service upon him the party. The plaintiff 8 shall serve his a reply to a counterclaim in the answer within 20 days 9 10 after service of the answer, or, if a reply is ordered by the court, 11 within 20 days after service of the order, unless the order otherwise 12 directs. The United States or an officer or agency thereof shall 13 serve an answer to the complaint or to a cross-claim, or a reply to a 14 counterclaim, within 60 days after the service upon the United 15 States attorney of the pleading in which the claim is asserted. The 16 service of a motion permitted under this rule alters these periods of 17 time as follows, unless a different time is fixed by order of the 18 court: (1) if the court denies the motion or postpones its disposition 19 until the trial on the merits, the responsive pleading shall be served 20 within 10 days after notice of the court's action; (2) if the court 21 grants a motion for a more definite statement the responsive 22 pleading shall be served within 10 days after the service of the more 23 definite statement.

(b) HOW PRESENTED. Every defense, in law or fact, to a
claim for relief in any pleading, whether a claim, courterclaim,
cross-claim, or third-party claim, shall be asserted in the responsive
pleading thereto if one is required, except that the following

#### RULES OF CIVIL PROCEDURE

defenses may at the option of the pleader be made by motion: (1) 28 lack of jurisdiction over the subject matter, (2) lack of jurisdiction 29 over the person, (3) improper venue, (4) insufficiency of process, (5) 30 insufficiency of service of process, (6) failure to state a claim upon 31 which relief can be granted, (7) failure to join a party under Rule 32 19, A motion making any of these defenses shall be made before 33 pleading if a further pleading is permitted. No defense or objection 34 is waived by being joined with one or more other defenses or 35 objections in a responsive pleading or motion. If a pleading sets 36 forth a claim for relief to which the adverse party is not required to 37 38 serve a responsive pleading, he the adverse party may assert at the 39 trial any defense in law or fact to that claim for relief. If, on a motion asserting the defense numbered (6) to dismiss for failure of 40 the pleading to state a claim upon which relief can be granted, 41 42 matters outside the pleading are presented to and not excluded by 43 the court, the motion shall be treated as one for summary judgment 44 and disposed of as provided in Rule 56, and all parties shall be given reasonable opportunity to present all material made pertinent to 45 46 such a motion by Rule 56.

\* \* \* \* \*

(e) MOTION FOR MORE DEFINITE STATEMENT. If a
pleading to which a responsive pleading is permitted is so vague or
ambiguous that a party cannot reasonably be required to frame a
responsive pleading, he the party may move for a more definite
statement before interposing his a responsive pleadings. The motion

52 shall point out the defects complained of and the details desired. If 53 the motion is granted and the order of the court is not obeyed within 54 10 days after notice of the order or within such other time as the 55 court may fix, the court may strike the pleading to which the motion 56 was directed or make such order as it deems just.

(f) MOTION YO STRIKE. Upon motion made by a party
before responding to a pleading or, if no responsive pleading is
permitted by these rules, upon motion made by a party within 20
days after the service of the pleading upon him the party or upon the
court's own initiative at any time, the court may order stricken from
any pleading any insufficient defense or any redundant, immaterial,
impertinent, or scandalous matter.

64 (g) CONSOLIDATION OF DEFENSES IN MOTION. A party who makes a motion under this rule may join with it any other 65 motions herein provided for and then available to him the party. If a 66 party makes a motion under this rule but omits therefrom any 67 68 defense or objection then available to him the party which this rule permits to be raised by motion, he the party shall not thereafter 69 70 make a motion based on the defense or objection so omitted, except 71 a motion as provided in subdivision (h)(2) hereof on any of the 72 grounds there stated.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 13. Counterclaim and Cross-Claim

1 (a) COMPULSORY COUNTERCLAIMS. A pleading shall 2 state as a counterclaim any claim which at the time of serving the 3 pleading the pleader has against any opposing party, if it arises out 4 of the transaction or occurrence that is the subject matter of the 5 opposing party's claim and does not require for its adjudication the 6 presence of third parties of whom the court cannot acquire 7 jurisdiction. But the pleader need not state the claim if (1) at the 8 time the action was commenced the claim was the subject of 9 another pending action, or (2) the opposing party brought suit upon 10 his the claim by attachment or other process by which the court did 11 not acquire jurisdiction to render a personal judgment on that claim, 12 and the pleader is not stating any counterclaim under this Rule 13.

#### \* \* \* \* \*

(e) COUNTERCLAIM MATURING OR ACQUIRED AFTER
 PLEADING. A claim which either matured or was acquired by the
 pleader after serving his a pleading may, with the permission of the
 court, be presented as a counterclaim by supplemental pleading.
 (f) OMITTED COUNTERCLAIM. When a pleader fails to set
 up a counterclaim through evensight ineducations.

up a counterclaim through oversight, inadvertence, or excusable
 neglect, or when justice requires, he <u>the pleader</u> may by leave of
 court set up the counterclaim by amendment.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

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## Rule 14. Third-Party Practice

1 (a) WHEN DEFENDANT MAY BRING IN THIRD PARTY. At any time after commencement of the action a defending party, as a 2 third-party plaintiff, may cause a summons and complaint to be 3 4 served upon a person not a party to the action who is or may be 5 liable to him the third-party plaintiff for all or part of the plaintiff's claim against him the third-party plaintiff. The third-party plaintiff 6 need not obtain leave to make the service if he the third-party 7 8 plaintiff files the third-party complaint not later than 10 days after 9 he serves his serving the original answer. Otherwise he the thirdparty plaintiff must obtain leave on motion upon notice to all parties 10 11 to the action. The person served with the summons and third-party 12 complaint, hereinafter could the third-party defendant, shall make 13 his any defenses to the third-party plaintiff's claim as provided in 14 Rule 12 and his any counterclaims against the third-party plaintiff 15 and cross-claims against other third-party defendants as provided in 16 Rule 13. The third-party defendant may assert against the plaintiff 17 any defenses which the third-party plaintiff has to the plaintiff's 18 claim. The third-party defendant may also assert any claim against 19 the plaintiff arising out of the transaction or occurrence that is the 20 subject matter of the plaintiff's claim against the third-party 21 plaintiff. The plaintiff may assert any claim against the third-party 22 defendant arising out of the transaction or occurrence that is the

subject matter of the plaintiff's claim against the third-party 23 plaintiff, and the third-party defendant thereupon shall assert his 24 any defenses as provided in Rule 12 and his any counterclaims and 25 cross-claims as provided in Rule 13. Any party may move to strike 26 the third-party claim, or for its severance or separate trial. A 27 third-party defendant may proceed under this rule against any 28 person not a party to the action who is or may be liable to him the 29 third-party defendant for all or part of the claim made in the action 30 against the third-party defendant. The third-party complaint, if 31 within the admiralty and maritime jurisdiction, may be in rem 32 against a vessel, cargo, or other property subject to admiralty or 33 maritime process in rem, in which case references in this rule to the 34 summons include the warrant of arrest, and references to the third-35 party plaintiff or defendant include, where appropriate, the claimant 36 37 of the property arrested.

(b) WHEN PLAINTIFF MAY BRING IN THIRD PARTY. When
a counterclaim is asserted against a plaintiff, he <u>the plaintiff</u> may
cause a third party to be brought in under circumstances which
under this rule would entitle a defendant to do so.

42 (c) ADMIRALTY AND MARITIME CLAIMS. When a plaintiff 43 asserts an admiralty or maritime claim within the meaning of Rule 44 9(h), the defendant or claimant, as a third-party plaintiff, may bring 45 in a third-party defendant who may be wholly or partly liable, either 46 to the plaintiff or to the third-party plaintiff, by way of remedy 47 over, contribution, or otherwise on account of the same transaction,

48 occurrence, or series of transactions or occurrences. In such a case 49 the third-party plaintiff may also demand judgment against the • 50 third-party defendant in favor of the plaintiff, in which event the 51 third-party defendant shall make his any defenses to the claim of 52 the plaintiff as well as to that of the third-party plaintiff in the 53 manner provided in Rule 12 and the action shall proceed as if the 54 plaintiff had commenced it against the third-party defendant as well 55 as the third-party plaintiff.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 15. Amended and Supplemental Pleadings

1 (a)A party may amend his the party's AMENDMENTS. 2 pleading once as a matter of course at any time before a responsive 3 pleading is served or, if the pleading is one to which no responsive 4 pleading is permitted and the action has not been placed upon the 5 trial calendar, he the party may so amend it at any time within 20 6 days after it is served. Otherwise a party may amend his the party's 7 pleading only by leave of court or by written consent of the adverse 8 party; and leave shall be freely given when justice so requires. A 9 party shall plead in response to an amended pleading within the time 10 remaining for response to the original pleading or within 10 days 11 after service of the amended pleading, whichever period may be the 12 longer, unless the court otherwise orders.

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13 (b) AMENDMENTS TO CONFORM TO THE EVIDENCE. 14 When issues not raised by the pleadings are tried by express or 15 implied consent of the parties, they shall be treated in all respects 16 as if they had been raised in the pleadings. Such amendment of the 17 pleadings as may be necessary to cause them to conform to the 18 evidence and to raise these issues may be made upon motion of any 19 party at any time, even after judgment; but failure so to amend does 20 not affect the result of the trial of these issues. If evidence is 21 objected to at the trial on the ground that it is not within the issues 22 made by the pleadings, the court may allow the pleadings to be 23 amended and shall do so freely when the presentation of the merits 24 of the action will be subserved thereby and the objecting party fails 25 to satisfy the court that the admission of such evidence would 26 prejudice him the party in maintaining his the party's action or 27 defense upon the merits. The court may grant a continuance to 28 enable the objecting party to meet such evidence.

29 (c) RELATION BACK OF AMENDMENTS. Whenever the 30 claim or defense asserted in the amended pleading arose out of the conduct, transaction, or occurrence set forth or attempted to be set 31 32 forth in the original pleading, the amendment relates back to the 33 date of the original pleading. An amendment changing the party 34 against whom a claim is asserted relates back if the foregoing 35 provision is satisfied and, within the period provided by law for 36 commencing the action against him, the party to be brought in by 37 amendment, that party (1) has received such notice of the

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institution of the action that he the party will not be prejudiced in
maintaining his a defense on the merits, and (2) knew or should have
known that, but for a mistake concerning the identity of the proper
party, the action would have been brought against him the party.

The delivery or mailing of process to the United States Attorney, or his the United States Attorney's designee, or the Attorney General of the United States, or an agency or officer who would have been a proper defendant if named, satisfies the requirement of clauses (1) and (2) hereof with respect to the United States or any agency or officer thereof to be brought into the action as a defendant.

49 (d) SUPPLEMENTAL PLEADINGS. Upon motion of a party 50 the court may, upon reasonable notice and upon such terms as are 51 just, permit him the party to serve a supplemental pleading setting 52 forth transactions or occurrences or events which have happened 53 since the date of the pleading sought to be supplemented. 54 Permission may be granted even though the original pleading is 55 defective in its statements of a claim for relief or defense. If the 56 court deems it advisable that the adverse party plea to the 57 supplemental pleading, it shall so order, specifying the time 58 therefor.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 16. Pretrial Conferences; Scheduling; Management

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1	(f) SANCTIONS. If a party or party's attorney fails to obey a		
2	scheduling or pretrial order, or if no appearance is made on behalf of		
3	a party at a scheduling or pretrial conference, or if a party or		
4	party's attorney is substantially unprepared to participate in the		
5	conference, or if a party or party's attorney fails to participate in		
6	good faith, the judge, upon motion or his own initiative sua sponte,		
7	may make such orders with regard thereto as are just, and among		
8	others any of the orders provided in Rule 37(b)(2) (B), (C), (D). In		
9	lieu of or in addition to any other sanction, the judge shall require		
10	the party or the attorney representing him the party or both to pay		
11	the reasonable expenses incurred because of any noncompliance with		
12	this rule, including attorney's fees, unless the judge finds that the		
13	noncompliance was substantially justified or that other		
14	circumstances make an award of expenses unjust.		

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 17. Parties Plaintiff and Defendant; Capacity

(a) REAL PARTY IN INTEREST. Every action shall be
 prosecuted in the name of the real party in interest. An executor,
 administrator, guardian, bailee, trustee of an express trust, a party
 with whom or in whose name a contract has been made for the
 benefit of another, or a party authorized by statute may sue in his

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6 that person's own name without joining with him as a party the party 7 for whose benefit the action is brought; and when a statute of the 8 United States so provides, an action for the use or benefit of another 9 shall be brought in the name of the United States. No action shall 10 be dismissed on the ground that it is not prosecuted in the name of 11 the real party in interest until a reasonable time has been allowed 12 after objection for ratification of commencement of the action by. or joinder or substitution of, the real party in interest; and such 13 ratification, joinder, or substitution shall have the same effect as if 14 15 the action had been commenced in the name of the real party in 16 interest.

17 (b) CAPACITY TO SUE OR BE SUED. The capacity of an individual, other than one acting in a representative capacity, to sue 18 19 or be sued shall be determined by the law of his the individual's 20 domicile. The capacity of a corporation to sue or be sued shall be 21 determined by the law under which it was organized. In all other 22 cases capacity to sue or be sued shall be determined by the law of 23 the state in which the district court is held, except (1) that a 24 partnership or other unincorporated association, which has no such 25 capacity by the law of such state, may sue or be sued in its common 26 name for the purpose of enforcing for or against it a substantive 27 right existing under the Constitution or laws of the United States. 28 and (2) that the capacity of a receiver appointed by a court of the 29 United States to sue or be sued in a court of the United States is 30 governed by Title 28, U.S.C., Sections 754 and 959(a).

(c) INFANTS OR INCOMPETENT PERSONS. Whenever an 31 32 infant or incompetent person has a representative, such as a general 33 guardian, committee, conservator, or other like fiduciary, the 34 representative may sue or defend on behalf of the infant or 35 incompetent person. If an An infant or incompetent person who does not have a duly appointed representative he may sue by his a next 36 friend or by a guardian ad litem. The court shall appoint a guardian 37 38 ad litem for an infant or incompetent person not otherwise represented in an action or shall make such other order as it deems 39 40 proper for the protection of the infant or incompetent person.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 18. Joinder of Claims and Remedies

(a) JOINDER OF CLAIMS. A party asserting a claim to
 relief as an original claim, counterclaim, cross-claim, or third-party
 claim, may join, either as idependent or as alternate claims, as
 many claims, legal, equitable, or maritime, as he the party has
 against an opposing party.

6 (b) JOINDER OF REMEDIES; FRAUDULENT 7 CONVEYANCES. Whenever a claim is one heretofore cognizable 8 only after another claim has been prosecuted to a conclusion, the 9 two claims may be joined in a single action; but the court shall grant

10 relief in that action only in accordance with the relative substantive 11 rights of the parties. In particular, a plaintiff may state a claim for 12 money and a claim to have set aside a conveyance fraudulent as to 13 him that plaintiff, without first having obtained a judgment 14 establishing the claim for money.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 19. Joinder of Persons Needed for Just Adjudication

(a) PERSONS TO BE JOINED IF FEASIBLE. A person who is 1 subject to service of process and whose joinder will not deprive the 2 court of jurisdiction over the subject matter of the action shall be 3 joined as a party in the action if (1) in his the person's absence 4 complete relief cannot be accorded among those already parties, or 5 (2) he the person claims an interest relating to the subject of the 6 action and is so situated that the disposition of the action in his the 7 person's absence may (i) as a practical matter impair or impede his 8 the person's ability to protect that interest or (ii) leave any of the 9 persons already parties subject to a substantial risk of incurring 10 double, multiple, or otherwise inconsistent obligations by reason of 11 his the claimed interest. If he the person has not been so joined, the 12 court shall order that he the person be made a party. If he the 13 person should join as a plaintiff but refuses to do so, he the person 14 may be made a defendant, or, in a proper case, an involuntary 15 plaintiff. If the joined party objects to venue and his joinder of that 16

RULES OF CIVIL PROCEDURE

17 party would render the venue of the action improper, he that party
18 shall be dismissed from the action.

19 DETERMINATION BY COURT WHENEVER JOINDER (b) 20 NOT FEASIBLE. If a person as described in subdivision (a)(1)-(2)21 hereof cannot be made a party, the court shall determine whether in 22 equity and good conscience the action should proceed among the 23 parties before it, or should be dismissed, the absent person being 24 thus regarded as indispensable. The factors to be considered by the 25 court include: first, to what extent a judgment rendered in the 26 person's absence might be prejudicial to him the person or those 27 already parties; second, the extent to which, by protective 28 provisions in the judgment, by the shaping of relief, or other 29 measures, the prejudice can be lessened or avoided; third, whether a 30 judgment rendered in the person's absence will be adequate; fourth, 31 whether the plaintiff will have an adequate remedy if the action is 32 dismissed for nonjoinder.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 20. Permissive Joinder of Parties

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1	(b) SEPARATE TRIALS.	. The court may make such orders as
2	will prevent a party from be	ing embarrased, delayed, or put to

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expense by the inclusion of a party against whom he the party
asserts no claim and who asserts no claim against him the party, and
may order separate trials or make other orders to prevent delay or
prejudice.

\* \* \* \* \*

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 22. Interpleader

1 (1) Persons having claims against the plaintiff may be 2 joined as defendants and required to interplead when their claims 3 are such that the plaintiff is or may be exposed to double or multiple 4 liability. It is not ground for objection to the joinder that the claims 5 of the several claimants or the titles on which their claims depend 6 do not have a common origin or are not identical but are adverse to 7 and independent of one another, or that the plaintiff avers that he 8 the plaintiff is not liable in whole or in part to any or all of the 9 claimants. A defendant exposed to similar liability may obtain such interpleader by way of cross-claim or counterclaim. The provisions 10 11 of this rule supplement and do not in any way limit the joinder of 12 parties permitted in Rule 20.

\* \* \* \* \*

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 23. Class Actions

1(?)DETERMINATION BY ORDER WHETHER CLASS2ACTION 10 BE MAINTAINED; NOTICE; JUDGMENT; ACTIONS3CONDUCTED PARTIALLY AS CLASS ACTIONS.

\* \* \* \* \*

(2) In any class action maintained under subdivision 4 (b)(3), the court shall direct to the members of the class the 5 best notice practicable under the circumstances, including 6 individual notice to all members who can be identified 7 through reasonable effort. The notice shall advise each 8 member that (A) the court will exclude him the member from 9 the class if he the member so requests by a specified date; (B) 10 the judgment, whether favorable or not, will include all 11 members who do not request exclusion; and (C) any member 12 who does not request exclusion may, if he the member 13 desires, enter an appearance through his counsel. 14

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 23.1. Derivative Actions by Shareholders

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1In a derivative action brought by one or more shareholders or2members to enforce a right of a corporation or of an unincorporated

association, the corporation or association having failed to enforce a 3 right which may properly be asserted by it, the complaint shall be 4 verified and shall allege (1) that the plaintiff was a shareholder or 5 member at the time of the transaction of which he the plaintiff 6 complains or that his the plaintiff's share or membership thereafter 7 devolved on him the plaintiff by operation of law, and (2) that the 8 action is not a collusive one to confer jurisdiction on a court of the 9 United States which it would not otherwise have. The complaint с <sub>с</sub>ъ shall also allege with particularity the efforts, if any, made by the plaintiff to obtain the action he the plaintiff desires from the directors or comparable authority and, if necessary, from the т 1 shareholders or members, and the reasons for his the plaintiff's 14 failure to obtain the action or for not making the effort. The 17 derivative action may not be maintained if it appears that the 16 plaintiff does not fairly and adequately represent the interests of 17 the shareholders or members similarly situated in enforcing the right 18 of the corporation or association. The action shall not be dismissed 19 or compromised without the approval of the court, and notice of the 20 proposed dismissal or compromise shall be given to shareholders or 21 Tembers in such manner as the court directs. 22

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 24. Intervention

1(a) INTERVENTION OF RIGHT. Upon timely application2anyone shall be permitted to intervene in an action: (1) when a

#### RULES OF CIVIL PROCEDURE

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statute of the United States confers an unconditional right to intervene; or (2) when the applicant claims an interest relating to the property or transaction which is the subject of the action and he <u>the applicant</u> is so situated that the disposition of the action may as a practical matter impair or impede his the applicant's ability to protect that interest, unless the applicant's interest is adequately represented by existing parties.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 25. Substitution of Parties

\* \* \* \* \*

(b) INCOMPETENCY. If a party becomes incompetent, the
 court upon motion served as provided in subdivision (a) of this rule
 may allow the action to be continued by or against his the party's
 representative.

\* \* \* \* \*

6 OFFICE.
6 OFFICE.

(1) When a public officer is a party to an action in his
 an official capacity and during its pendency dies, resigns, or
 otherwise ceases to hold office, the action does not abate and
 his the officer's successor is automatically substituted as a

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11party. Proceedings following the substitution shall be in the12name of the substituted party, but any misnomer not13affecting the substantial rights of the parties shall be14disregarded. An order of substitution may be entered at any15time, but the omission to enter such an order shall not affect16the substitution.

17 (2) When a <u>A</u> public officer who sues or is sued in his
 18 <u>an official capacity</u>, he may be described as a party by his the
 19 <u>officer's official title rather than by name</u>; but the court may
 20 require his the officer's name to be added.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 26. General Provisions Governing Discovery

\* \* \* \* \*

1 (b) DISCOVERY SCOPE AND LIMITS. Unless otherwise 2 limited by order of the court in accordance with these rules, the 3 scope of discovery is as follows:

\* \* \* \* \*

4 (3) Trial Preparation: Materials. Subject to the
5 provisions of subdivision (b)(4) of this rule, a party may obtain
6 discovery of documents and tangible things otherwise
7 discoverable under subdivision (b)(1) of this rule and prepared
8 in anticipation of litigation or for trial by or for another

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9 party or by or for that other party's representative 10 (including his the other attorney, consultant, party's 11 surety, indemnitor, insurer, or agent) only upon a showing 12 that the party seeking discovery has substantial need of the 13 materials in the preparation of his the party's case and that 14 He the party is unable without undue hardship to obtain the 15 substantial equivalent of the materials by other means. In 16 ordering discovery of such materials when the required 17 showing has been made, the court shall protect against 18 disclosure of the mental impressions, conclusions, opinions, or legal theories of an attorney or other representative of a 19 party concerning the litigation. 20

\* \* \* \* \*

(e) SUPPLEMENTATION OF RESPONSES. A party who has
 responded to a request for discovery with a response that was
 complete when made is under no duty to supplement his the response
 to include information thereafter acquired, except as follows:

(1) A party is under a duty seasonably to supplement
his the response with respect to any question directly
addressed to (A) the identity and location of persons having
knowledge of discoverable matters, and (B) the identity of
each person expected to be called as an expert witness at
trial, the subject matter on which he the person is expected
to testify, and the substance of his the person's testimony.

(2) A party is under a duty seasonably to amend a prior response if he the party obtains information upon the basis of which (A) he the party knows that the response was incorrect when made, or (B) he the party knows that the response though correct when made is no longer true and the circumstances are such that a failure to amend the response is in substance a knowing concealment.

#### \* \* \* \* \*

(f) DISCOVERY CONFERENCE. At any time after
commencement of an action the court may direct the attorneys for
the parties to appear before it for a conference on the subject of
discovery. The court shall do so upon motion by the attorney for any
party if the motion includes:

\* \* \* \* \*

(5) A statement showing that the attorney making the 44 motion has made a reasonable effort to reach agreement with 45 opposing attorneys on the matters set forth in the motion. 46 Each party and his each party's attorney are under a duty to 47 participate in good faith in the framing of a discovery plan if 48 a plan is proposed by the attorney for any party. Notice of 49 the motion shall be served on all parties. Objections or 50 additions to matters set forth in the motion shall be served 51 not later than 10 days after service of the motion. 52

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#### RULES OF CIVIL PROCEDURE

SIGNING OF DISCOVERY REQUESTS, RESPONSES, (g) 53 AND OBJECTIONS. Every request for discovery or response or 54 objection thereto made by a party represented by an attorney shall 55 be signed by at least one attorney of record in his the attorney's 56 individual name, whose address shall be stated. A party who is not 57 represented by an attorney shall sign the request, response, or 58 objection and state his the party's address. The signature of the 59 attorney or party constitutes a certification that he the signer has 60 read the request, response, or objection, and that to the best of his 61 the signer's knowledge, information, and belief formed after a 62 (1) consistent with these rules and 63 reasonable inquiry it is: warranted by existing law or a good faith argument for the 64 extension, modification, or reversal of existing law; (2) not 65 interposed for any improper purpose, such as to harass or to cause 66 unnecessary delay or needless increase in the cost of liggation; and 67 (3) not unreasonable or unduly burdensome or expensive, given the 68 69 needs of the case, they discovery already had in the case, the amount in controversy, and the importance of the issues at stake in the 70 litigation. If a request, response, or objection is not signed, it shall 71 be stricken unless it is signed promptly after the omission is called 72 to the attention of the party making the request, response, or 73 objection, and a party shall not be obligated to take any action with 74 respect to it until it is signed. 75

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 27. Depositions Before Action or Pending Appeal

(a) BEFORE ACTION.

(1) Petition. A person who desires to perpetuate his 2 3 own testimony or that of another person testimony regarding any matter that may be cognizable in any court of the United 4 States may file a verified petition in the United States 5 district court in the district of the residence of any expected 6 7 adverse party. The petition shall be entitled in the name of the petitioner and shall show: 1, that the petitioner expects 8 9 to be a party to an action cognizable in a court of the United 10 States but is presently unable to bring it or cause it to be brought, 2, the subject matter of the expected action and his 11 12 the petitioner's interest therein, 3, the facts which he the 13 petitioner desires to establish by the proposed testimony and 14 his the reasons for desiring to perpetuate it, 4, the names or a 15 description of the persons he the petitioner expects will be 16 adverse parties and their addresses so far as known, and 5, 17 the names and addresses of the persons to be examined and the substance of the testimony which he the petitioner 18 19 expects to elicit from each, and shall ask for an order 20 authorizing the petitioner to take the depositions of the

21 persons to be examined named in the petition, for the purpose
22 of perpetuating their testimony.

\* \* \* \* \*

(b) PENDING APPEAL. If an appeal has been taken from a 23 judgment of a district court or before the taking of an appeal if the 24 time therefor has not expired, the district court in which the 25 judgment was rendered may allow the taking of the depositions of 26 witnesses to perpetuate their testimony for use in the event of 27 further proceedings in the district court. In such case the party who 28 desires to perpetuate the testimony may make a motion in the 29 district court for leave to take the depositions, upon the same notice 30 and service thereof as if the action was pending in the district court. 31 The motion shall show (1) the names and addresses of persons to be 32 examined and the substance of the testimony which he the party 33 expects to elicit from each; (2) the reasons for perpetuating their 34 testimony. If the court finds that the perpetuation of the testimony 35 is proper to avoid a failure or delay of justice, it may make an order 36 allowing the depositions to be taken and may make orders of the 37 character provided for by Rules 34 and 35, and thereupon the 38 depositions may be taken and used in the same manner and under the 39 same conditions as are prescribed in these rules for depositions 40 taken in actions pending in the district court. 41

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## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

Rule 28. Persons Before Whom Depositions May Be Taken

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IN FOREIGN COUNTRIES. (b) In a foreign country, ]. depositions may be taken (1) on notice before a person authorized to 2 administer oaths in the place in which the examination is held, 3 either by the law thereof or by the law of the United States, or (2) 4 before a person commissioned by the court, and a person so 5 commissioned shall have the power by virtue of his the commission 6 to administer any necessary oath and take testimony, or (3) pursuant 7 to a letter rogatory. A commission or a letter rogatory shall be 8 9 issued on application and notice and on terms that are just and appropriate. It is not requisite to the issuance of a commission or a 10 letter rogatory that the taking of the deposition in any other manner 11 is impracticable or inconvenient; and both a commission and a letter 12 rogatory may be issued in proper cases. A notice or commission may 13 designate the person before whom the deposition is to be taken 14 either by name or descriptive title. A letter rogatory may be 15 addressed "To the Appropriate Authority in [here name the 16 country]." Evidence obtained in response to a letter rogatory need 17 not be excluded merely for the reason that it is not a verbatim 18 19 transcript or that the testimony was not taken under oath or for any similar departure from the requirements for depositions taken within 20 21 the United States under these rules.

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#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

#### Rule 30. Depositions Upon Oral Examination

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(b) NOTICE OF EXAMINATION: GENERAL
 REQUIREMENTS; SPECIAL NOTICE; NON-STENOGRAPHIC
 RECORDING; PRODUCTION OF DOCUMENTS AND THINGS;
 DEPOSITION OF ORGANIZATION; DEPOSITION BY TELEPHONE.

(1) A party desiring to take the deposition of any 5 person upon oral examination shall give reasonable notice in 6 writing to every other party to the action. The notice shall 7 state the time and place for taking the deposition and the 8 9 name and address of each person to be examined, if known, 10 and, if the name is not known, a general description sufficient to identity him the person or the particular class or 11 group to which he the person belongs. If a subpoena duces 12 13 tecum is to be served on the person to be examined, the designation of the materials to be produced as set forth in the 14 subpoena shall be attached to or included in the notice. 15

16 (2) Leave of court is not required for the taking of a 17 deposition by the plaintiff if the notice (A) states that the 18 person to be examined is about to go out of the district where 19 the action is pending and more than 100 miles from the place 20 of trial, or is about to go out of the United States, or is bound

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on a voyage to sea, and will be unavailable for examination 21 unless his the person's deposition is taken before expiration of 22 the 30-day period, and (B) sets forth facts to support the 23 statement. The plaintiff's attorney shall sign the notice, and 24 his the attorney's signature constitutes a certification by him 25 the attorney that to the best of his the attorney's knowledge, 26 information, and belief the statement and supporting facts 27 are true. The sanctions provided by Rule 11 are applicable to 28 γg the certification.

If a party shows that when he the party was served with notice under this subdivision (b)(2) he the party was unable through the exercise of diligence to obtain counsel to represent him the party at the taking of the deposition, the deposition may not be used against him the party.

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(4) The parties may stipulate in writing or the court 35 may upon motion order that the testimony at a deposition be 36 recorded by other than stenographic means. The stipulation 37 or order shall designate the person before whom the 38 deposition shall be taken, the manner of recording, preserving 39 40 and filing the deposition, and may include other provisions to assure that the recorded testimony will be accurate and 41 trustworthy. A party may arrange to have a stenographic 42 transcription made at his the party's own expense. 43 Any objections under subdivision (c), any changes made by the 44

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witness, his the witness' signature identifying the deposition
as his the witness' own or the statement of the officer that is
required if the witness does not sign, as provided in
subdivision (e), and the certification of the officer required
by subdivision (f) shall be set forth in a writing to accompany
a deposition recorded by non-stenographic means.

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51 (6) A party may in his the party's notice and in a 52 subpoena name as the deponent a public or private 53 corporation or a partnership or association or governmental 54 agency and describe with reasonable particularity the matters 55 on which examination is requested. In that event, the organization so named shall designate one or more officers, 56 57 directors, or managing agents, or other persons who consent 58 to testify on its behalf, and may set forth, for each person 59 designated, the matters on which he the person will testify. 60 A subpoena shall advise a non-party organization of its duty 61 to make such a designation. The persons so designated shall 62 testify as to matters known or reasonably available to the 63 organization. This subdivision (b)(6) does not preclude taking 64 a deposition by any other procedure authorized in these rules.

(7) The parties may stipulate in writing or the court
may upon motion order that a deposition be taken by
telephone. For the purposes of this rule and Rules 28(a),
37(a)(1), 37(b)(1), and 45(d), a deposition taken by telephone is

taken in the district and at the place where the deponent is to
answer questions propounded to him the deponent.

71 (c) EXAMINATION AND CROSS-EXAMINATION; RECORD 72 OF EXAMINATION: OATH: OBJECTIONS. Examination and cross-73 examination of witnesses may proceed as permitted at the trial 74 under the provisions of the Federal Rules of Evidence. The officer 75 before whom the deposition is to be taken shall put the witness on 76 oath and shall personally, or by someone acting under his the 77 officer's direction and in his the officer's presence, record the 78 testimony of the witness. The testimony shall be taken 79 stenographically or recorded by any other means ordered in 80 accordance with subdivision (b)(4) of this rule. If requested by one 81 of the parties, the testimony shall be transcribed. All objections 82 made at the time of the examination to the qualifications of the 83 officer taking the deposition, or to the manner of taking it, or to the 84 evidence presented, or to the conduct of any party, and any other 75 objection to the proceedings, shall be noted by the officer upon the 86 Evidence objected to shall be taken subject to the deposition. 87 objections. In lieu of participating in the oral examination, parties 88 may serve written questions in a sealed envelope on the party taking 89 the deposition and he the party taking the deposition shall transmit 90 them to the officer, who shall propound them to the witness and 91 record the answers verbatim.

\* \* \* \* \*

(e) SUBMISSION TO WITNESS; CHANGES; SIGNING. When 92 the testimony is fully transcribed the deposition shall be submitted 93 to the witness for examination and shall be read to or by him the 94 witness, unless such examination and reading are waived by the 95 witness and by the parties. Any changes in form or substance which 96 the witness desires to make shall be entered upon the deposition by 97 the officer with a statement of the reasons given by the witness for 98 making them. The deposition shall then be signed by the witness, 99 unless the parties by stipulation waive the signing or the witness is 100 ill or cannot be found or refuses to sign. If the deposition is not 101 signed by the witness within 30 days of its submission to him the 102 witness, the officer shall sign it and state on the record the fact of 103 the waiver or of the illness or absence of the witness or the fact of 104 the refusal to sign together with the reason, if any, given therefor; 105 and the deposition may then be used as fully as though signed unless 106 on a motion to suppress under Rule 32(d)(4) the court holds that the 107 reasons given for the refusal to sig- require rejection of the 108 deposition in whole or in part. 109

110 (f) CERTIFICATION AND FILING BY OFFICER;
111 EXHIBITS; COPIES; NOTICE OF FILING.

112 (1) The officer shall certify on the deposition 113 that the witness was duly sworn by him the officer and that 114 the deposition is a true record of the testimony given by the 115 witness. Unless otherwise ordered by the court, he the officer 116 shall then securely seal the deposition in an envelope indorsed

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117 with the title of the action and marked "Deposition of [here
118 insert name of witness]" and shall promptly file it with the
119 court in which the action is pending or send it by registered
120 or certified mail to the clerk thereof for filing.

121 Documents and things produced for inspection during 122 the examination of the witness, shall, upon the request of a party, be marked for identification and annexed to the 123 124 deposition and may be inspected and copied by any party, except that if the person producing the materials desires to 125 retain them he the person may (A) offer copies to be marked 126 for identification and annexed to the deposition and to serve 127 128 thereafter as originals if he the person affords to all parties fair opportunity to verify the copies by comparison with the 129 originals, or (B) offer the originals to be marked for 130 identification, after giving to each party an opportunity to 131 132 inspect and copy them, in which event the materials may then be used in the same manner as if annexed to the deposition. 133 134 Any party may move for an order that the original be annexed 135 to and returned with the deposition to the court, pending final 136 disposition of the case.

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137 (g) FAILURE TO ATTEND OR TO SERVE SUBPOENA;
138 EXPENSES.

139 (1) If the party giving the notice of the taking of a
140 deposition fails to attend and proceed therewith and another

#### RULES OF CIVIL PROCEDURE

141 party attends in person or by attorney pursuant to the notice, 142 the court may order the party giving the notice to pay to such 143 other party the reasonable expenses incurred by him that 144 party and his that party's attorney in attending, including 145 reasonable attorney's fees. 146 (2) If the party giving the notice of the taking of a 147 deposition of a witness fails to serve a subpoena upon him the 148 witness and the witness because of such failure does not 149 attend, and if another party attends in person or by attorney 150 because he that party expects the deposition of that witness 151 to be taken, the court may order the party giving the notice 152 to pay to such other party the reasonable expenses incurred by him that party and his that party's attorney in attending, 153 154 including reasonable attorney's fees.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 31. Depositions Upon Written Questions

1 (a) SERVING QUESTIONS; NOTICE. After commencement 2 of the action, any party may take the testimony of any person, 3 including a party, by deposition upon written questions. The 4 attendance of witnesses may be compelled by the use of subpoena as 5 provided in Rule 45. The deposition of a person confined in prison 6 may be taken only by leave of court on such terms as the court 7 prescribes.

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A party desiring to take a deposition upon written questions 8 shall serve them upon every other party with a notice stating (1) the 9 name and address of the person who is to answer them, if known, and 10 if the name is not known, a general description sufficient to identify 11 him the person or the particular class or group to which he the 12 person belongs, and (2) the name or descriptive title and address of 13 the officer before whom the deposition is to be taken. A deposition 14 upon written questions may be taken of a public or private 15 corporation or a partnership or association or governmental agency 16 17 in accordance with the provisions of Rule 30(b)(6).

Within 30 days after the notice and written questions are served, a party may serve cross questions upon all other parties. Within 10 days after being served with cross questions, a party may serve redirect questions upon all other parties. Within 10 days after being served with redirect questions, a party may serve recross questions upon all other parties. The court may for cause shown enlarge or shorten the time.

25 (b) OFFICER TO TAKE RESPONSES AND PREPARE 26 RECORD. A copy of the notice and copies of all questions served 27 shall be delivered by the party taking the deposition to the officer 28 designated in the notice, who shall proceed promptly, in the manner 29 provided by Rule 30(c), (e), and (f), to take the testimony of the 30 witness in response to the questions and to prepare, certify, and file 31 or mail the deposition, attaching thereto the copy of the notice and 32 the questions received by him the officer.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 32. Use of Depositions in Court Proceedings

1 (a) USE OF DEPOSITIONS. At the trial or upon the hearing 2 of a motion or an interlocutory proceeding, any part or all of a 3 deposition, so far as admissible under the rules of evidence applied 4 as though the witness were then present and testifying, may be used 5 against any party who was present or represented at the taking of 6 the deposition or who had reasonable notice thereof, in accordance 7 with any of the following provisions:

\* \* \* \* \*

8 (4) If only part of a deposition is offered in evidence 9 by a party, an adverse party may require him the offeror to 10 introduce any other part which ought in fairness to be 11 considered with the part introduced, and any party may 12 introduce any other parts.

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#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 34. Production of Documents and Things and Entry Upon Land for Inspection and Other Purposes

(a) SCOPE. Any party may serve on any other party a
 request (1) to produce and permit the party making the request, or

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someone acting on his the requestor's behalf, to inspect and copy, 3 4 any designated documents (including writings, drawings, graphs, 5 charts, photographs, phonorecords, and other data compilations from 6 which information can be obtained, translated, if necessary, by the respondent through detection devices into reasonably usable form), 7 or to inspect and copy, test, or sample any tangible things which 8 constitute or contain matters within the scope of Rule 26(b) and 9 which are in the possession, custody or control of the party upon 10 whom the request is served; or (2) to permit entry upon designated 11 12 land or other property in the possession or control of the party upon whom the request is served for the purpose of inspection and 13 14 measuring, surveying, photographing, testing, or sampling the property or any designated object or operation thereon, within the 15 16 scope of Rule 26(b),

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## COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

# Rule 35. Physical and Mental Examination of Persons

1 (a) ORDER FOR EXAMINATION. When the mental or 2 physical condition (including the blood group) of a party, or of a 3 person in the custody or under the legal control of a party, is in 4 controversy, the court in which the action is pending may order the 5 party to submit to a physical or mental examination by a physician 6 or to produce for examination the person in his the party's custody or legal control. The order may be made only on motion for good cause shown and upon notice to the person to be examined and to all parties and shall specify the time, place, manner, conditions, and scope of the examination and the person or persons by whom it is to be made.

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# (b) REPORT OF EXAMINING PHYSICIAN.

(1) If requested by the party against whom an order 13 made under Rule 35(a) or the person examined, the party 14 causing the examination to be made shall deliver to him the 15 requestor a copy of a detailed written report of the 16 examining physician setting out his the physician's findings, 17 including results of all tests made, diagnoses and conclusions, 18 together with like reports of all earlier examinations of the 19 20 After delivery the party causing the same condition. examination shall be entitled upon request to receive from 21 the party against whom the order is made a like report of any 22 examination, previously or thereafter made, of the same 23 condition, unless, in the case of a report of examination of a 24 person not a party, the party shows that he such party is 25 unable to obtain it. The court on motion may make an order 26 against a party requiring delivery of a report on such terms as 27 are just, and if a physician fails or refuses to make a report 28 the court may exclude his the physician's testimony if offered 29 30 at the trial.

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31 (2) By requesting and obtaining a report of the
32 examination so ordered or by taking the deposition of the
33 examiner, the party examined waives any privilege he the
34 party may have in that action or any other involving the same
35 controversy, regarding the testimony of every other person
36 who has examined or may thereafter examine him the party
37 in respect of the same mental or physical condition.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 36. Requests for Admission

1 (a) REQUEST FOR ADMISSION. A party may serve upon any other party a written request for the admission, for purposes of the 2 3 pending action only, of the truth of any matters within the scope of Rule 26(b) set forth in the request that relate to statements or 4 opinions of fact or of the application of law to fact including the 5 6 genuineness of any documents described in the request. Copies of 7 documents shall be served with the request unless they have been or 8 are otherwise furnished or made available for inspection and 9 copying. The request may, without leave of court, be served upon 10 the plaintiff after commencement of the action and upon any other 11 party with or after service of the summons and complaint upon that 12 party.

13 Each matter of which an admission is requested shall be separately set forth. The matter is admitted unless, within 30 days 14 after service of the request, or within such shorter or longer time as 15 the court may allow, the party to whom the request is directed 16 17 serves upon the party requesting the admission a written answer or objection addressed to the matter, signed by the party or by his the 18 party's attorney, but, unless the court shortens the time, a defendant 19 20 shall not be required to serve answers or objections before the expiration of 45 days after service of the summons and complaint 21 22 upon him that defendant. If objection is made, the reasons therefor shall be stated. The answer shall specifically deny the matter or set 23 forth in detail the reasons why the answering party cannot truthfully 24 25 admit or deny the matter. A denial shall fairly meet the substance of the requested admission, and when good faith requires that a 26 party qualify his an answer or deny only a part of the matter of 27 which an admission is requested, he the party shall specify so much 28 of it as is true and qualify or deny the remainder. An answering 29 party may not give lack of information or knowledge as a reason for 30 failure to admit or deny unless he the party states that he the party 31 has made reasonable inquiry and that the information known or 32 readily obtainable by him the party is insufficient to enable him the 33 party to admit or deny. A party who considers that a matter of 34 which an admission has been requested presents a genuine issue for 35 trial may not, on that ground alone, object to the request; he the 36

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37 party may, subject to the provisions of Rule 37(c), deny the matter
38 or set forth reasons why he the party cannot admit or deny it.

The party who has requested the admissions may move to 39 determine the sufficiency of the answers or objections. Unless the 40 court determines that an objection is justified, it shall order that an 41 answer be served. If the court determines that an answer does not 42 comply with the requirements of this rule, it may order either that 43 the matter is admitted or that an amended answer be served. The 44 court may, in lieu of these orders, determine that final disposition of 45 the request be made at a pre-trial conference or at a designated 46 time prior to trial. The provisions of Rule 37(a)(4) apply to the 47 award of expenses incurred in relation to the motion. 48

EFFECT OF ADMISSION. Any matter admitted under (b) 49 this rule is conclusively established unless the court on motion 50 permits withdrawal or amendment of the admission. Subject to the 51 provision of Rule 16 governing amendment of a pre-trial order, the 52 court may permit withdrawal or amendment when the presentation 53 of the merits of the action will be subserved thereby and the party 54 who obtained the admission fails to satisfy the court that withdrawal 55 or amendment will prejudice him the party in maintaining his the 56 action or defense on the merits. Any admission made by a party 57 under this rule is for the purpose of the pending action only and is 58 not an admission by him the party for any other purpose nor may it 59 be used against him the party in any other proceeding. 60

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 37. Failure to Make or Cooperate in Discovery: Sanctions

(a) MOTION FOR ORDER COMPELLING DISCOVERY. A
 party, upon reasonable notice to other parties and all persons
 affected thereby, may apply for an order compelling discovery as
 follows:

\* \* \* \* \*

5 (2) Motion. If a deponent fails to answer a question 6 propounded or submitted under Rules 30 or 31, or a corporation or other entity fails to make a designation under 7 8 Rule 30(b)(6) or 31(a), or a party fails to answer an interrogatory submitted under Rule 33, or if a party, in 9 10 response to a request for inspection submitted under Rule 34, fails to respond that inspection will be permitted as requested 11 12 or fails to permit inspection as requested, the discovering 13 party may move for an order compelling an answer, or a 14 designation, or an order compelling inspection in accordance 15 with the request. When taking a deposition on oral 16 examination, the proponent of the question may complete or 17 adjourn the examination before he applies applying for an 18 order.

\* \* \* \* \*

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## RULES OF CIVIL PROCEDURE

19

## (b) FAILURE TO COMPLY WITH ORDER.

\* \* \* \* \*

(2) Sanctions by Court in Which Action Is Pending. If 20 a party or an officer, director, or managing agent of a party 21 or a person designated under Rule 30(b)(6) or 31(a) to testify 22 on behalf of a party fails to obey an order to provide or 23 permit discovery, including an order made under subdivision 24 (a) of this rule or Rule 35, or if a party fails to obey an order 25 entered under Rule 26(f), the court in which the action is 26 pending may make such orders in regard to the failure as are 27 just, and among others the following: 28

\* \* \* \* \*

(B) An order refusing to allow the disobedient
party to support or oppose designated claims or
defenses, or prohibiting him that party from
introducing designated matters in evidence;

\* \* \* \* \*

Where a party has failed to comply with (E) 33 an order under Rule 35(a) requiring him, that party to 34 produce another for examination, such orders as are 35 listed in paragraphs (A), (B), and (C) of this subdivision, 36 unless the party failing to comply shows that he that 37 party is unable to produce such person for 38 examination. 39

In lieu of any of the foregoing orders or in 40 addition thereto, the court shall require the party 41 failing to obey the order or the attorney advising him 42 that party or both to pay the reasonable expenses, 43 including attorney's fees, caused by the failure, unless 44 the court finds that the failure was substantially 45 justified or that other circumstances make an award of 46 expenses unjust. 47

(c) EXPENSES ON FAILURE TO ADMIT. If a party fails to 48 admit the genuineness of any document or the truth of any matter as 49 requested under Rule 36, and if the party requesting the admissions 50 thereafter proves the genuineness of the document or the truth of 51 the matter, he the requesting party may apply to the court for an 52 order requiring the other party to pay him the reasonable expenses 53 incurred in making that proof, including reasonable attorney's fees. 54 The court shall make the order unless it finds that (1) the request 55 was held objectionable pursuant to Rule 36(a), or (2) the admission 56 sought was of no substantial importance, or (3) the party failing to 57 admit had reasonable ground to believe that he the party might 58 prevail on the matter, or (4) there was other good reason for the 59 failure to admit. 60

(d) FAILURE OF PARTY TO ATTEND AT OWN DEPOSITION
OR SERVE ANSWERS TO INTERROGATORIES OR RESPOND TO
REQUEST FOR INSPECTION. If a party or an officer, director, or
managing agent of a party or a person designated under Rule 30(b)(f)

1 Sec. 1

or 31(a) to testify on behalf of a party fails (1) to appear before the 65 officer who is to take his the deposition, after being served with a 66 notice, or (2) to serve answers or objections to proper 67 interrogatories submitted under Rule 33, after proper service of the 68 interrogatories, or (3) to serve a written response to a request for 69 inspection submitted under Rule 34, after proper service of the 70 request, the court in which the action is pending on motion may 71 make such orders in regard to the failure as are just, and among 72 others it may take any action authorized under paragraphs (A), (B), 73 and (C) of subdivision (b)(2) of this rule. In lieu of any order or in 74 addition thereto, the court shall require the party failing to act or 75 the attorney advising him that party or both to pay the reasonable 76 expenses, including attorney's fees, caused by the failure, unless the 77 court finds that the failure was substantially justified or that other 78 circumstances make an award of expenses unjust. 79

\* \* \* \* \*

(g) FAILURE TO PARTICIPATE IN THE FRAMING OF A DISCOVERY PLAN. If a party or his a party's attorney fails to participate in good faith in the framing of a discovery plan by agreement as is required by Rule 26(f), the court may, after opportunity for hearing, require such party or his attorney to pay to any other party the reasonable expenses, including attorney's fees, caused by the failure.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 38. Jury Trial of Right

\* \* \* \* \*

(c) SAME: SPECIFICATION OF ISSUES. In his such demand 1 a party may specify the issues which he the party wishes so tried; 2 otherwise he the party shall be deemed to have demanded trial by 3 jury for all the issues so triable. If he the party has demanded trial 4 by jury for only some of the issues, any other party within 10 days 5 after service of the demand or such lesser time as the court may 6 order, may serve a demand for trial by jury of any other or all of the 7 issues of fact in the action. 8

9 (d) WAIVER. The failure of a party to serve a demand as 10 required by this rule and to file it as required by Rule 5(d)constitutes 11 a waiver by him the party of trial by jury. A demand for trial by 12 jury made as herein provided may not be withdrawn without the 13 consent of the parties.

\* \* \* \* \*

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

### Rule 41. Dismissal of Actions

1

## (a) VOLUNTARY DISMISSAL: EFFECT THEREOF.

\* \* \* \* \*

2 (2) By Order of Court. Except as provided in
3 paragraph (1) of this subdivision of this rule, an action shall
4 not be dismissed at the plaintiff's instance save upon order of

#### RULES OF CIVIL PROCEDURE

the court and upon such terms and conditions as the court 5 deems proper. If a counterclaim has been pleaded by a 6 defendant prior to the service upon him the defendant of the 7 plaintiff's motion to dismiss, the action shall not be dismissed 8 against the defendant's objection unless the counterclaim can 9 remain pending for independent adjudication by the court. 10 Unless otherwise specified in the order, a dismissal under this 11 12 paragraph is without prejudice.

(b) INVOLUNTARY DISMISSAL: EFFECT THEREOF. For 13 failure of the plaintiff to prosecute or to comply with these rules or 14 any order of court, a defendant may move for dismissal of an action 15 or of any claim against him the defendant. After the plaintiff, in 16 action tried by the court without a jury, has completed the 17 presentation of his the plaintiff's evidence, the defendant, without 18 waiving his the right to offer evidence in the event the motion is not 19 granted, may move for a dismissal on the ground that upon the facts 20 and the law the plaintiff has shown no right to relief. The court as 21 trier of the facts may then determine them and render judgment 22 against the plaintiff or may decline to render any judgment until the 23 close of all the evidence. If the court renders judgment on the 24 merits against the plaintiff, the court shall make findings as 25 provided in Rule 52(a). Unless the court in its order for dismissal — 26 otherwise specifies, a dismissal under this subdivision and any 27 dismissal not provided for in this rule, other than a dismissal for lack 28

29 of jurisdiction, for improper venue, or for failure to join a party

30 under Rule 19, operates as an adjudication upon the merits.

#### \* \* \* \* \*

## COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 43. Taking of Testimony

\* \* \* \* \*

1 (f) INTERPRETERS. The court may appoint an interpreter 2 of its own selection and may fix his the interpreter's reasonable 3 compensation. The compensation shall be paid out of funds provided 4 by law or by one or more of the parties as the court may direct, and 5 may be taxed ultimately as costs, in the discretion of the court.

#### \* \* \* \* \*

## COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 44. Proof of Official Record

1	(a) AUTHENTICATION.
2	(1) Domestic. An official record kept within the
3	United States, or any state, district, commonwealth,
4	territory, or insular possession thereof, or within the Panama
5	Canal Zone, the Trust Territory of the Pacific Islands, or the
6	Ryukyu Islands, or an entry therein, when admissible for any
7	purpose, may be evidenced by an official publication thereof

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8 or by a copy attested by the officer having the legal custody of the record, or by his the officer's deputy, and accompanied 9 by a certificate that such officer has the custody. 10 The 11 certificate may be made by a judge of a court of record of the district or political subdivision in which the record is 12 13 kept, authenticated by the seal of the court, or may be made by any public officer having a seal of office and having 14 official duties in the district or political subdivision in which 15 the record is kept, authenticated by the seal of his the 16 17 officer's office.

\* \* \* \* \*

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 44.1. Determination of Foreign Law

A party who intends to raise an issue concerning the law of a foreign country shall give notice in his the party's pleadings or other reasonable written notice. The court, in determining foreign law, may consider any relevant material or source, including testimony, whether or not submitted by a party or admissible under the Federal Rules of Evidence. The court's determination shall be treated as a ruling on a question of law.

## COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

#### Rule 45. Subpoena

\* \* \* \* \*

1 (c) SERVICE. A subpoena may be served by the marshal, by his a deputy marshal, or by any other person who is not a party and 2 3 is not less than 18 years of age. Service of a subpoena upon a person named therein shall be made by delivering a copy thereof to such 4 person and by tendering to him that person the fees for one day's 5 attendance and the mileage allowed by law. When the subpoena is 6 issued on behalf of the United States or an officer or agency 7 thereof, fees and mileage need not be tendered. 8

\* \* \* \* \*

9 (f) CONTEMPT. Failure by any person without adequate 10 excuse to obey a subpoena served upon him the person may be 11 deemed a contempt of the court from which the subpoena issued.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 46. Exceptions Unnecessary

Formal exceptions to rulings or orders of the court are unnecessary; but for all purposes for which an exception has heretofore been necessary it is sufficient that a party, at the time the ruling or order of the court is made or sought, makes known to the court the action which he the party desires the court to take or his the party's objection to the action of the court and his the party's grounds therefor; and, if a party has no opportunity to object

8 to a ruling or order at the time it is made, the absence of an

9 objection does not thereafter prejudice him the party.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 49. Special Verdicts and Interrogatories

(a) SPECIAL VERDICTS. The court may require a jury to 1 return only a special verdict in the form of a special written finding 2 upon each issue of fact. In that event the court may submit to the 3 jury written questions susceptible of categorical or other brief 4 answer or may submit written forms of the several special findings 5 which might properly be made under the pleadings and evidence; or 6 it may use such other method of submitting the issues and requiring 7 the written findings thereon as it deems most appropriate. The 8 court shall give to the jury such explanation and instruction 9 concerning the matter thus submitted as may be necessary to enable 10 the jury to make its findings upon each issue. If in so doing the 11 court omits any issue of fact raised by the pleadings or by the 12 evidence, each party waives his the right to a trial by jury of the 13 14 issue so omitted unless before the jury retires he the party demands its submission to the jury. As to an issue omitted without such 15 demand the court may make a finding; or, if it fails to do so, it shall 16 be deemed to have made a finding in accord with the judgment on 17 18 the special verdict.

\* \* \* \* \*

## RULES OF CIVIL PROCEDURE

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 50. Motion for a Directed Verdict and for Judgment Notwithstanding the Verdict

\* \* \* \* \*

1 (b) MOTION FOR JUDGMENT NOTWITHSTANDING THE 2 VERDICT. Whenever a motion for a directed verdict made at the 3 close of all the evidence is denied or for any reason is not granted, the court is deemed to have submitted the action to the jury subject 4 to a later determination of the legal questions raised by the 5 motion. Not later than 10 days after entry of judgment, a party who 6 7 has moved for a directed verdict may move to have the verdict and any judgment entered thereon set aside and to have judgment 8 9 entered in accordance with his the party's motion for a directed 10 verdict; or if a verdict was not returned such party, within 10 days after the jury has been discharged, may move for judgment in 11 12 accordance with his the party's motion for a directed verdict. A 13 motion for a new trial may be joined with this motion, or a new trial 14 may be prayed for in the alternative. If a verdict was returned the 15 court may allow the judgment to stand or may reopen the judgment 16 and either order a new trial or direct the entry of judgment as if the 17 requested verdict had been directed. If no verdict was returned the 18 court may direct the entry of judgment as if the requested verdict 19 had been directed or may order a new trial.

\* \* \* \* \*

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RULES OF CIVIL PROCEDURE

20 (d) SAME: DENIAL OF MOTION. If the motion for judgment notwithstanding the verdict is denied, the party who prevailed on 21 that motion may, as appellee, assert grounds entitling him the party 22 23 to a new trial in the event the appellate court concludes that the 24 trial court erred in denving the motion for judgment notwithstanding the verdict. If the appellate court reverses the judgment, nothing in 25 26 this rule precludes it from determining that the appellee is entitled 27 to a new trial, or from directing the trial court to determine 28 whether a new trial shall be granted.

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

\* \* \* \* \*

### Rule 51. Instructions to Jury: Objection

1 At the close of the evidence or at such earlier time during 2 the trial as the court reasonably directs, any party may file written 3 requests that the court instruct the jury on the law as set forth in 4 the requests. The court shall inform counsel of its proposed action 5 upon the requests prior to their arguments to the jury, but the court 6 shall instruct the jury after the arguments are completed. No party 7 may assign as error the giving or the failure to give an instruction 8 unless he the party objects thereto before the jury retires to 9 consider its verdict, stating distinctly the matter to which he the 10 party objects and the grounds of his the objection. Opportunity shall 11 be given to make the objection out of the hearing of the jury.

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#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 53. Masters

1 (a) APPOINTMENT AND COMPENSATION. The court in 2 which any action is pending may appoint a special master therein. 3 As used in these rules the word "master" includes a referee, an 4 auditor, an examiner, and an assessor. The compensation to be 5 allowed to a master shall be fixed by the court, and shall be charged 6 upon such of the parties or paid out of any fund or subject matter of 7 the action, which is in the custody and control of the court as the 8 court may direct; provided that this provision for compensation shall 9 not apply when a United States magistrate is designated to serve as 10 a master pursuant to Title 28, U.S.C. Section 636(b)(2). The master 11 shall not retain his the master's report as security for his the 12 master's compensation; but when the party ordered to pay the 13 compensation allowed by the court does not pay it after notice and 14 within the time prescribed by the court, the master is entitled to a 15 writ of execution against the delinquent party.

\* \* \* \* \*

(c) POWERS. The order of reference to the master may
 specify or limit his the master's powers and may direct him the
 master to report only upon particular issues or to do or perform
 particular acts or to receive and report evidence only and may fix
 the time and place for beginning and closing the hearings and for the

21 filing of the master's report. Subject to the specifications and 22 limitations stated in the order, the master has and shall exercise the power to regulate all proceedings in every hearing before him the 23 master and to do all acts and take all measures necessary or proper 24 25 for the efficient performance of his the master's duties under the 26 order. He The master may require the production before him the 27 master of evidence upon all matters embraced in the reference. 28 including the production of all books, papers, vouchers, documents, and writings applicable thereto. He The master may rule upon the 29 admissibility of evidence unless otherwise directed by the order of 30 reference and has the authority to put witnesses on oath and may 31 32 himself examine them and may call the parties to the action and 33 examine them upon oath. When a party so requests, the master shall 34 make a record of the evidence offered and excluded in the same 35 manner and subject to the same limitations as provided in the 36 Federal Rules of Evidence for a court sitting without a jury.

37

## (d) PROCEEDINGS.

38 (1) Meetings. When a reference is made, the clerk 39 shall forthwith furnish the master with a copy of the order of 40 reference. Upon receipt thereof unless the order of 41 reference otherwise provides, the master shall forthwith set a 42 time and place for the first meeting of the parties or their 43 attorneys to be held within 20 days after the date of the 44 order of reference and shall notify the parties or their

attorneys. It is the duty of the master to proceed with all 45 reasonable diligence. Either party, on notice to the parties 46 and master, may apply to the court for an order requiring the 47 master to speed the proceedings and to make kis the master's 48 report. If a party fails to appear at the time and place 49 appointed, the master may proceed ex parte or, in his the 50 master's discretion, adjourn the proceedings to a future day. 51 giving notice to the absent party of the adjournment. 52

(2)Witnesses. The parties may procure the 53 attendance of witnesses before the master by the issuance 54 and service of subpoenas as provided in Rule 45. If without 55 adequate excuse a witness fails to appear or give evidence, he 56 the witness may be punished as for a contempt and be 57 subjected to the consequences, penalties, and remedies 58 provided in Rules 37 and 45. 59

(3)Statement of Accounts. When matters of 60 accounting are in issue before the master, he the master may 61 prescribe the form in which the accounts shall be submitted 62 and in any proper case may require or receive in evidence a 63 statement by a certified public accountant who is called as a 64 witness. Upon of a party to any of the items thus 65 submitted or upon a showing that the form of statement is 66 insufficient, the master may require a different form of 67 statement to be furnished, or the accounts or specific items 68

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thereof to be proved by oral examination of the accounting
parties or upon written interrogatories or in such other
manner as he the master directs.

72 (e) REPORT.

(1) Contents and Filing. The master shall prepare a 73 report upon the matters submitted to him the master by the 74 order of reference and, if required to make findings of fact 75 and conclusions of law, he the master shall set them forth in 76 77 the report. He The master shall file the report with the clerk of the court and in an action to be tried without a jury, unless 78 otherwise directed by the order of reference, shall file with it 79 80 a transcript of the proceedings and of the evidence and the original exhibits. The clerk shall forthwith mail to all parties 81 82 notice of the filing.

#### \* \* \* \* \*

(3) In Jury Actions. In an action to be tried by a jury
the master shall not be directed to report the evidence. His
<u>The master's</u> findings upon the issues submitted to him the
<u>master</u> are admissible as evidence of the matters found and
may be read to the jury, subject to the ruling of the court
upon any objections in point of law which may be made to the
report.

\* \* \* \* \*

90 (5) Draft Report. Before filing his the master's
91 report a master may submit a draft thereof to counsel for all
92 parties for the purpose of receiving their suggestions.

\* \* \* \* \*

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 54. Judgments; Costs

\* \* \* \* \*

1 (c) DEMAND FOR JUDGMENT. A judgment by default shall 2 not be different in kind from or exceed in amount that prayed for in 3 the demand for judgment. Except as to a party against whom a 4 judgment is entered by default, every final judgment shall grant the 5 relief to which the party in whose favor it is rendered is entitled, 6 even if the party has not demanded such relief in his the party's 7 pleadings.

#### \* \* \* \* \*

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended,

## Rule 55. Telault

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5 (b) JUDGMENT. Judgment by default may be entered as
 6 follows:

7 (1) By the Clerk. When the plaintiff's claim against a
8 defendant is for a sum certain or for a sum which can by
9 computation be made certain, the clerk upon request of the
10 plaintiff and upon affidavit of the amount due shall enter
11 judgment for that amount and costs against the defendant, if
12 he the defendant has been defaulted for failure to appear and
13 if he is not an infant or incompetent person.

(2)By The Court. In all other cases the party 14 entitled to a judgment by default shall apply to the court 15 therefor; but no judgment by default shall be entered against 16 an infant or incompetent person unless represented in the 17 action by a general guardian, committee, conservator, or 18 other such representative who has appeared therein. If the 19 party against whom judgment by default is sought has 20 appeared in the action, he the party (or, if appearing by 21 representative, his the party's representative) shall be served 22 with written notice of the application for judgment at least 3 23 days prior to the hearing on such application. If, in order to 24 enable the court to enter judgment or to carry it into effect, 25 it is necessary to take an account or to determine the amount 26 of damages or to establish the truth of any averment by 27 evidence or to make an investigation of any other matter, the 28 court may conduct such hearings or order such references as 29 it deems necessary and proper and shall accord a right of trial 30

## RULES OF CIVIL PROCEDURE

by jury to the parties when and as required by any statute of
the United States.

\* \* \* \* \*

(e) JUDGMENT AGAINST THE UNITED STATES. No
judgment by default shall be entered against the United States or an
officer or agency thereof unless the claimant establishes his a claim
or right to relief by evidence satisfactory to the court.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 56. Summary Judgment

1 (a) FOR CLAIMANT. A party seeking to recover upon a 2 claim, counterclaim, or cross-claim or to obtain a declaratory 3 judgment may, at any time after the expiration of 20 days from the 4 commencement of the action or after service of a motion for 5 summary judgment by the adverse party, move with or without 6 supporting affidavits for a summary judgment in his the party's favor 7 upon all or any part thereof.

8 (b) FOR DEFENDING PARTY. A party against whom a 9 claim, counterclaim, or cross-claim is asserted or a declaratory 10 judgment is sought may, at any time, move with or without 11 supporting affidavits for a summary judgment in his the party's l'avor 12 as to all or any part thereof.

\* \* \* \* \*

13 FORM OF AFFIDAVITS; FURTHER TESTIMONY; (e) 14 DEFENSE REQUIRED. Supporting and opposing affidavits shall be 15 made on personal knowledge, shall set forth such facts as would be 16 admissible in evidence, and shall show affirmatively that the affiant 17 is competent to testify to the matters stated therein. Sworn or 18 certified copies of all papers or parts thereof referred to in an 19 affidavit shall be attached thereto or served therewith. The court 20 may permit affidavits to be supplemented or opposed by depositions, 21 answers to interrogatories, or further affidavits. When a motion for 22 summary judgment is made and supported as provided in this rule, an 23 adverse party may not rest upon the mere allegations or denials of 24 his the adverse party's pleading, but his the adverse party's response, 25 by affidavits or as otherwise provided in this rule, must set forth 26 specific facts showing that there is a genuine issue for trial. If he 27 the adverse party does not so respond, summary judgment, if 28 appropriate, shall be entered against him the adverse party.

(f) WHEN AFFIDAVITS ARE UNAVAILABLE. Should it
appear from the affidavits of a party opposing the motion that he
<u>the party</u> cannot for reasons stated present by affidavit facts
essential to justify his the party's opposition, the court may refuse
the application for judgment or may order a continuance to permit
affidavits to be obtained or depositions to be taken or discovery to
be had or may make such other order as is just.

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36	(g) AFFIDAVITS MADE IN BAD FAITH. Should it appear to
37	the satisfaction of the court at any time that any of the affidavits
38	presented pursuant to this rule are presented in bad faith or solely
39	for the purpose of delay, the court shall forthwith order the party
40	employing them to pay to the other party the amount of the
41	reasonable expenses which the filing of the affidavits caused him the
42	other party to incur, including reasonable attorney's fees, and any
43	offending party or attorney may be adjudged guilty of contempt.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 60. Relief From Judgment or Order

#### \* \* \* \* \*

1 MISTAKES; INADVERTENCE; EXCUSABLE NEGLECT; (b) 2 NEWLY DISCOVERED EVIDENCE; FRAUD, ETC. On motion and 3 upon such terms as are just, the court may relieve a party or his a party's legal representative from a final judgment, order, or 4 5 proceeding for the following reasons: (1) mistake, inadvertence, 6 surprise, or excusable neglect; (2) newly discovered evidence which 7 by due diligence could not have been discovered in time to move for a new trial under Rule 59(b); (3) fraud (whether heretofore 8 9 denominated intrinsic or extrinsic), misrepresentation, or other 10 misconduct of an adverse party; (4) the judgment is void; (5) the 11 judgment has been satisfied, released, or discharged, or a prior 12 judgment upon which it is based has been reversed or otherwise vacated, or it is no longer equitable that the judgment should have 13 prospective application; or (6) any other reason justifying relief from 14

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#### RULES OF CIVIL PROCEDURE

the operation of the judgment. The motion shall be made within a 15 reasonable time, and for reasons (1), (2), and (3) not more than one 16 year after the judgment, order, or proceeding was entered or 17 A motion under this subdivision (b) does not effect the taken. 18 finality of a judgment or suspend its operation. This rule does not 19 limit the power of a court to entertain an independent action to 20 relieve a party from a judgment, order, or proceeding, or to grant 21 relief to a defendant not actually personally notified as provided in 22 Title 28, U.S.C., § 1655, or to set aside a judgment for fraud upon 23 the court. Writs of coram nobis, coram vobis, audita guerela, and 24 bills of review and bills in the nature of a bill of review, are 25 abolished, and the procedure for obtaining any relief from a 26 judgment shall be by motion as prescribed in these rules or by an 27 independent action. 28

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#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

# Rule 62. Stay of Proceedings to Enforce a Judgment

\* \* \* \* \*

1 (f) STAY ACCORDING TO STATE LAW. In any state in 2 which a judgment is a lien upon the property of the judgment debtor 3 and in which the judgment debtor is entitled to a stay of execution, 4 a judgment debtor is entitled, in the district court held therein, to

such stay as would be accorded him the judgment debtor had the
action been maintained in the courts of that state.

## \* \* \* \* \*

## COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

## Rule 63. Disability of a Judge

**619** 

1 If by reason of death, sickness, or other disability, a judge 2 before whom an action has been tried is unable to perform the duties 3 to be performed by the court under these rules after a verdict is 4 returned or findings of fact and conclusions of law are filed, then 5 any other judge regularly sitting in or assigned to the court in which 6 the action was tried may perform those duties; but if such other 7 judge is satisfied that he such other judge cannot perform those 8 duties because he such other judge did not preside at the trial or for 9 any other reason, he such other judge may in his such other judge's 10 discretion grant a new trial.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

#### Rule 65. Injunctions

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(b) TEMPORARY RESTRAINING ORDER; NOTICE;
 HEARING; DURATION. A temporary restraining order may be

3 granted without written or oral notice to the adverse party or his that party's attorney only if (1) it clearly appears from specific facts 4 5 shown by affidavit or by the verified complaint that immediate and irreparable injury, loss, or damage will result to the applicant before 6 7 the adverse party or his that party's attorney can be heard in opposition, and (2) the applicant's attorney certifies to the court in 8 writing the efforts, if any, which have been made to give the notice 9 and the reasons supporting his the claim that notice should not be 10 required. Every temporary restraining order granted without notice 11 shall be indorsed with the date and hour of issuance; shall be filed 12 forthwith in the clerk's office and entered of record; shall define the 13 injury and state why it is irreparable and why the order was granted 14 without notice; and shall expire by its terms within such time after 15 entry, not to exceed 10 days, as the court fixes, unless within the 16 time so fixed the order, for good cause shown, is extended for a like 17 period or unless the party against whom the order is directed 18 consents that it may be extended for a longer period. The reasons 19 for the extension shall be entered of record. In case a temporary 20 restraining order is granted without notice, the motion for a 21 preliminary injunction shall be set down for hearing at the earliest 22 possible time and takes precedence of all matters except older 23 matters of the same character; and when the motion comes on for 24

hearing the party who obtained the temporary restraining order shall 25 proceed with the application for a preliminary injunction and, if he 26 the party does not do so, the court shall dissolve the temporary 27 restraining order. On 2 day's notice to the party who obtained the 28 temporary restraining order without notice or on such shorter notice 29 to that party as the court may prescribe, the adverse party may 30 appear and move its dissolution or modification and in that event the 31 court shall proceed to hear and determine such motion as 32 expeditiously as the ends of justice require. 33

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## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 65.1. Security: Proceedings Against Sureties

Whenever these rules, including the Supplemental Rules for 1 Certain Admiralty and Maritime Claims, require or permit the 2 giving of security by a party, and security is given in the form of a 3 bond or stipulation or other undertaking with one or more sureties, 4 each surety submits himself to the jurisdiction of the court and 5 irrevocably appoints the clerk of the court as his the surety's agent 6 upon whom any papers affecting his the surety's liability on the bond 7 or undertaking may be served. His The surety's liability may be 8 enforced on motion without the necessity of an independent action. Y The motion and such notice of the motion as the court prescribes 10

11 may be served on the clerk of the court, who shall forthwith mail

12 copies to the sureties if their addresses are known.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 68. Offer of Judgment

At any time more than 10 days before the trial begins, a 1 2 party defending against a claim may serve upon the adverse party an offer to allow judgment to be taken against him the party for the 3 money or property or to the effect specified in his the offer, with 4 5 costs then accrued. If within 10 days after the service of the offer 6 the adverse party serves written notice that the offer is accepted. 7 either party may then file the offer and notice of acceptance 8 together with proof of service thereof and thereupon the clerk shall 9 enter judgment. An offer not accepted shall be deemed withdrawn 10 and evidence thereof is not admissible except in a proceeding to 11 determine costs. If the judgment finally obtained by the offeree is 12 not more favorable than the offer, the offeree must pay the costs 13 incurred after the making of the offer. The fact that an offer is 14 made but not accepted does not preclude a subsequent offer. When 15 the liability of one party to another has been determined by verdict 16 or order or judgment, but the amount or extent of the liability remains to be determined by further proceedings, the party adjudged 17 liable may make an offer of judgment, which shall have the same 19

#### RULES OF CIVIL PROCEDURE

effect as an offer made before trial if it is served within a
reasonable time not less than 10 days prior to the commencement of
hearings to determine the amount or extent of liability.

### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 69. Execution

(a) IN GENERAL. Process to enforce a judgment for the 1 payment of money shall be a writ of execution, unless the court 2 directs otherwise. The procedure on execution, in proceedings 3 supplementary to and in aid of a judgment, and in proceedings on and 4 in aid of execution shall be in accordance with the practice and 5 procedure of the state in which the district court is held, existing at 6 the time the remedy is sought, except that any statute of the United 7 States governs to the extent that it is applicable. In aid of the 8 judgment or execution, the judgment creditor or his a successor in 9 interest when that interest appears of record, may obtain discovery 10 from any person, including the judgment debtor, in the manner 11 provided in these rules or in the manner provided by the practice of 12 the state in which the district court is held. 13

(b) AGAINST CERTAIN PUBLIC OFFICERS. When a
 judgment has been entered against a collector or other officer of
 revenue under the circumstances stated in Title 28, U.S.C., Section
 2006, or against an officer of Congress in an action mentioned in the

Act of March 3, 1875, ch. 130, Sec. 8 (18 Stat. 401), U.S.C., Title 2, Section 118, and when the court has given the certificate of probable cause for his the officer's act as provided in those statutes, execution shall not issue against the officer or his the officer's property but the final judgment shall be satisfied as provided in such statutes.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 71. Process in Behalf of and Against Persons Not Parties

1	When an order is made in favor of a person who is not a party
2	to the action, he the person may enforce obedience to the order by
3	the same process as if he the person were a party; and, when
4	obedience to an order may be lawfully enforced against a person who
5	is not a party, he the person is liable to the same process for
6	enforcing obedience to the order as if he the person were a party.

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 71A. Condemnation of Property

\* \* \* \* \*

(d) PROCESS.

1

\* \* \* \* \*

2 (2) Same; Form. Each notice shall state the court, 3 the title of the action, the name of the defendant to whom it 4 is directed, that the action is to condemn property, a description of his the defendant's property sufficient for its 5 б identification, the interest to be taken, the authority for the taking, the uses for which the property is to be taken, that 7 8 the defendant may serve upon the plaintiff's attorney an answer within 20 days after service of the notice, and that 9 the failure so to serve an answer constitutes a consent to the 10 taking and to the authority of the court to proceed to hear 11 the action and to fix the compensation. The notice shall 12 conclude with the name of the plaintiff's attorney and an 13 address within the district in which action is brought where 14 15 he the attorney may be served. The notice need contain a description of no other property than that to be taken from 16 17 the defendants to whom it is directed.

(3) Service of Notice.

18

\* \* \* \* \*

19(ii) Service by Publication. Upon the filing of20a certificate of the plaintiff's attorney stating that he21the attorney believes a defendant cannot be personally22served, because after diligent inquiry within the state23in which the complaint is filed his the defendant's24place of residence cannot be ascertained by the

plaintiff or, if ascertained, that it is beyond the 25 territorial limits of personal service as provided in this 26 rule, service of the notice shall be made on this 27 defendant by publication in a newspaper published in 28 the county where the property is located, or if there is 29 no such newspaper, then in a newspaper having a 30 general circulation where the property is located, once 31 a week for not less than three successive weeks. Prior 32 33 to the last publication, a copy of the notice shall also be mailed to a defendant who cannot be personally 34 served as provided in this rule but whose place of 35 residence is then known. Unknown owners may be 36 served by publication in like manner by a notice 37 adressed to "Unknown Owners." 38

39 Service by publication is complete upon the date 40 of the last publication. Proof of publication and 41 mailing shall be made by certificate of the plantiff's 42 attorney, to which shall be attached a printed copy of 43 the published notice with the name and dates of the 44 newspaper marked thereon.

#### \* \* \* \* \*

45 (e) Appearance or Answer. If a defendant has no objection or
46 defense to the taking of his the defendants property, he the
47 defendant may serve a notice of appearance designating the

48 property in which he the defendant claims to be interested. 49 Thereafter, he the defendant shall receive notice of all proceedings 50 affecting it. If a defendant has any objection or defense to the 51 taking of his the property, he the defendant shall serve his an answer 52 within 20 days after the service of notice upon him the defendant. 53 The answer shall identify the property in which he the defendant 54 claims to have an interest, state the nature and extent of the 55 interest claimed, and state all his the defendant's objections and 56 defenses to the taking of his the property. A defendant waives all 57 defenses and objections not so presented, but at the trial of the issue 58 of just compensation, whether or not he the defendant has previously 59 appeared or answered, he the defendant may present evidence as to 60 the amount of the compensation to be paid for his the property, and 61 he the defendant may share in the distribution of the award. No 62 other pleading or motion asserting any additional defense or 63 objection shall be allowed.

64 (f) Amendment of Pleadings. Without leave of court, the 65 plaintiff may amend the complaint at any time before the trial of 66 the issue of compensation and as many times as desired, but no 67 amendment shall be made which will result in a dismissal forbidden б8 by subdivision (i) of this rule. The plaintiff need not serve a copy of an amendment, but shall serve notice of the filing, as provided in 69 70 Rule 5(b), upon any party affected thereby who has appeared and, in 71 the manner provided in subdivision (d) of this rule, upon any party 72 affected thereby who has not appeared. The plaintiff shall furnish

to the clerk of the court for the use of the defendants at least one copy of each amendment, and he shall furnish additional copies on the request of the clerk or of a defendant. Within the time allowed by subdivision (e) of this rule a defendant may serve his an answer to the amended pleading, in the form and manner and with the same effect as there provided.

(g) Substitution of Parties. If a defendant dies or becomes
incompetent or transfers his an interest after his the defendant's
joinder, the court may order substitution of the proper party upon
motion and notice of hearing. If the motion and notice of hearing
are to be served upon a person not already a party, service shall be
made as provided in subdivision (d)(3) of this rule.

#### \* \* \* \* \*

85 (j) Deposit and Its Distribution. The plaintiff shall deposit 86 with the court any money required by law as a condition to the exercise of the power of eminent domain; and, although not so 87 88 required, may make a deposit when permitted by statute. In such 89 cases the court and attorneys shall expedite the proceedings for the 90 distribution of the money so deposited and for the ascertainment and 91 payment of just compensation. If the compensation finally awarded 92 to any defendant exceeds the amount which has been paid to him that defendant- on distribution of the deposit, the court shall enter 93 94 judgment against the plaintiff and in favor of that defendant for the 95 deficiency. If the compensation finally awarded to any defendant is less than the amount which has been paid to him that defendant, the 96

97 court shall enter judgment against him that defendant and in favor
98 of the plaintiff for the overpayment.

#### \* \* \* \* \*

## COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

# Rule 73. Magistrates; Trial by Consent and Appeal Options

\* \* \* \* \*

(b) Consent. When a magistrate has been designated to exercise
civil trial jurisdiction, the clerk shall give written notice to the parties of
their opportunity to consent to the exercise by a magistrate of civil
jurisdiction over the case, as authorized by Title 28, U.S.C. \$ 636(c). If,
within the period specified by local rule, the parties agree to a magistrate's
exercise of such authority, they shall execute and file a joint form of
consent or separate forms of consent setting forth such election.

8 No district judge, magistrate, or other court official shall attempt to 9 persuade or induce a party to consent to a reference of a civil matter to a 10 magistrate under this rule, nor shall a district judge or magistrate be 11 informed of a party's reponse to the clerk's notification, unless all parties 12 have consented to the referral of the matter to a magistrate.

The district judge, for good cause shown, on his own motion the judge's motion, or under extraordinary circumstances shown by a party, may vacate a reference of a civil matter to a magistrate under this subdivision.

\* \* \* \* \*
#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

# Rule 75. Proceedings on Appeal from Magistrate to District Judge under Rule 73(d)

\* \* \* \* \*

1

(b) Record on Appeal.

\* \* \* \* \*

(2) Transcript. Within 10 days after filing the notice 2 of appeal the appellant shall make arrangements for the 3 production of a recercipt of such parts of the proceedings as 4 he the appellant deems necessary. 5 Unless the entire 6 transcript is to be included, the appellant, within the time 7 provided above, shall serve on the appellee and file with the court a description of the parts of the transcript which he the 8 appellant intends to present on the appeal. If the appellee 9 deems a transcript of other parts of the proceedings to be 10 necessary, within 10 days after the service of the statement 11 of the appellant, he the appellee shall serve on the appellant 12 and file with the court a designation of additional parts to be 13 included. The appellant shall promptly make arrangements 14 for the inclusion of all such parts unless the magistrate, upon 15 motion, exempts the appellant from providing certain parts, 16 which case 17 in the appellee may provide for their transcription. 18

\* \* \* \* \*

19 (c) Time for Filing Briefs. Unless a local rule or court order otherwise provides, the following time limits for filing briefs shall 20 21 apply. 22 The appellant shall serve and file his the (1)23 appellant's brief within 20 days after the filing of the 24 transcript, statement of the case, or statement of the 25 evidence. 26 (2) The appellee shall serve and file his the appellee's brief within 20 days after service of the brief of the 27 28 appellant. \* \* \* \* 29 (4) If the appellee has filed a cross-appeal, he the appellee may file a reply brief limited to the issues on 30 the cross-appeal within 10 days after service of the reply 31 32 brief of the appellant.

\* \* \* \*

#### COMMITTEE NOTE

The amendments are technical. No substantive change is intended.

## Rule 77. District Courts and Clerks

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\* \* \* \* \*

(c) Clerk's Office and Orders By Clerk. The clerk's office
 with the clerk or a deputy in attendance shall be open during
 business hours on all days except Saturdays, Sundays, and legal

4	holidays, but a district court may provide by local rule or order that
5	its clerk's office shall be open for specified hours on Saturdays or
6	particular legal holidays other than New Year's Day, Birthday of
7	Martin Luther King, Jr., Washington's Birthday, Memorial Day,
8	Independence Day, Labor Day, Columbus Day, Veterans Day,
9	Thanksgiving Day, and Christmas Day. All motions and applications
10	in the clerk's office for issuing mesne process, for issuing final
11	process to enforce and execute judgments, for entering defaults or
12	judgments by default, and for other proceedings which do not require
13	allowance or order of the court are grantable of course by the clerk;
14	but his the clerk's action may be suspended or altered or rescinded
15	by the court upon cause shown.

#### \* \* \* \* \*

### COMMITTEE NOTE

The amendments are technical. No substantive change is intended. The Birthday of Martin Luther King, Jr. is added to the list of national holidays in Rule 77.

## Rule 78. Motion Day

1Unless local conditions make it impracticable, each district2court shall establish regular times and places, at intervals3sufficiently frequent for the prompt dispatch of business, at which4motions requiring notice and hearing may be heard and disposed of;5but the judge at any time or place and on such notice, if any, as he6the judge considers reasonable may make orders for the7advancement, conduct, and hearing of actions.

#### \* \* \* \* \*

#### COMMITTEE NOTE

The amendment is technical. No substantive change is intended.

### Rule 81. Applicability in General

\* \* \* \* \*

1 Removed Actions. These rules apply to civil actions (c) removed to the United States district courts from the state courts 2 and govern procedure after removal. Repleading is not necessary 3 unless the court so orders. In a removed action in which the 4 defendant has not answered, he the defendant shall answer or 5 6 present the other defenses or objections available to him the defendant under these rules within 20 days after the receipt through 7 8 service or otherwise of a copy of the initial pleading setting forth the claim for relief upon which the action or proceeding is based, or 9 10 within 20 days after the service of summons upon such initial pleading, then filed, or within 5 days after the filing of the petition 11 for removal, whichever period is longest. If at the time of removal 12 all necessary pleadings have been served, a party entitled to trial by 13 14 jury under Rule 38 shall be accorded it, if his the party's demand therefor is served within 10 days after the petition for removal is 15 filed if he the party is the petitioner, of if he the party is not the 16 petitioner within 10 days after service on him the party of the 17 notice of filing the petition. A party who, prior to removal, has 18 19 made an express demand for trial by jury in accordance with state

law, need not make a demand after removal. If state law applicable 21 in the court from which the case is removed does not require the 22 parties to make express demands in order to claim trial by jury, they 23 need not make demands after removal unless the court directs that 24 they do so within a specified time if they desire to claim trial by 25 jury. The court may make this direction on its own motion and shall 26 do so as a matter of course at the request of any party. The failure 27 of a party to make demand as directed constitutes a waiver by him 28 the party of trial by jury. 29

\* \* \* \* \*

#### RULES OF CIVIL PROCEDURE

#### SUPPLEMENTAL RULES FOR CERTAIN ADMIRALTY AND MARITIME CLAIMS

#### Rule B. Attachment and Garnishment: Special Provisions

1 (1)When Available; Complaint, Affidavit, Judicial Authorization, and Process. With respect to any admiralty or 2 3 maritime claim in personam a verified complaint may contain a 4 prayer for process to attach the defendant's goods and chattels, or 5 credits and effects in the hands of garnishees to be named in the 6 process to the amount sued for, if the defendant shall not be found 7 within the district. Such a complaint shall be accompanied by an 8 affidavit signed by the plaintiff or his the plaintiff's attorney that, to the affiant's knowledge, or to the best of his the affiant's 9 information and belief, the defendant cannot be found within the 10 district. The verified complaint and affidavit shall be reviewed by 11 the court and, if the conditions set forth in this rule appear to exist, 12 an order so stating and authorizing process of attachment and 13 14 garnishment shall issue. Supplemental process enforcing the court's order may be issued by the clerk upon application without further 15 order of the court. If the plaintiff or his the plaintiff's attorney 16 17 certifies that exigent circumstances make review by the court impracticable, the clerk shall issue a summons and process of 18 attachment and garnishment and the plaintiff shall have the burden 19 on a post-attachment hearing under Rule E(4)(f) to show that exigent 20 circumstances existed. In addition, or in the alternative, the 21

plaintiff may, pursuant to Rule 4(e), invoke the remedies provided by
state law for attachment and garnishment or similar seizure of the
defendant's property. Except for Rule E(8) these Supplemental
Rules do not apply to state remedies so invoked.

(2) Notice to Defendant. No judgment by default shall be 26 entered except upon proof, which may be by affidavit, (a) that the 27 plaintiff or the garnishee has given notice of the action to the 28 defendant by mailing to him the defendant a copy of the complaint, 29 summons, and process of attachment or garnishment using any form 30 of mail requiring a return receipt or (b) that the complaint, 31 summons, and process of attachment or garnishment have been 32 served on the defendant in a manner authorized by Rule 4(d) or (i), 33 or (c) that the plaintiff or the garnishee has made diligent efforts to 34 give notice of the action to the defendant and has been unable to do 35 36 so.

37

(3) Answer.

38 (a) By Garnishee. The garnishee shall serve his an answer, together with answers to any interrogatories served 39 with the complaint, within 20 days after service of process 40 upon him the garnishee. Interrogatories to the garnishee may 41 be served with the complaint without leave of court. If the 42 garnishee refuses or neglects to answer on oath as to the 43 debts, credits, or effects of the defendant in his the 44 garnishee's hands, or any interrogatories concerning such 45 46 debts, credits, and effects that may be propounded by the

plaintiff, the court may award compulsory process against
him the garnishee. If he the garnishee admits any debts,
credits, or effects, they shall be held in his the garnishee's
hands or paid into the registry of the court, and shall be held
in either case subject to the further order of the court.

52 (5) By Defendant. The defendant shall serve his an 53 answer within 30 days after process has been executed, 54 whether by attachment of property or service on the 55 garnishee.

#### Rule C. Actions in Rem: Special Provisions

#### \* \* \* \* \*

1 (3) Judicial Authorization and Process. Except in actions by 2 the United States for forfeitures for federal statutory violations, the 3 verified complaint and any supporting papers shall be reviewed by 4 the court and, if the conditions for an action in rem appear to exist, 5 an order so stating and authorizing a warrant for the arrest of the 6 vessel or other property that is the subject of the action shall issue 7 and be delivered to the clerk who shall prepare the warrant and 8 deliver it to the marshal for service. If the property that is the 9 subject of the action consists in whole or in part of freight, or the 10 proceeds of property sold, or other intangible property, the clerk 11 shall issue a summons directing any person having control of the 12 funds to show cause why they should not be paid into court to abide 13 the judgment. Supplemental process enforcing the court's order may 14 be issued by the clerk upon application without further order of the

15 court. If the plaintiff or his the plaintiff's attorney certifies that exigent circumstances make review by the court impracticable, the 16 17 clerk shall issue a summons and warrant for the arrest and the plaintiff shall have the burden on a post-arrest hearing under Rule 18 19 E(4)(f) to show that exigent circumstances existed. In actions by the 20 United States for forfeitures for federal statutory violations, the clerk, upon filing of the complaint, shall forthwith issue a summons 21 22 and warrant for the arrest of the vessel or other property without 23 requiring a certification of exigent circumstances.

24

#### \* \* \* \* \*

25 (6) Claim and Answer; Interrogatories. The claimant of 26 property that is the subject of an action in rem shall file his a claim 27 within 10 days after process has been executed, or within such 28 additional time as may be allowed by the court, and shall serve his 29 an answer within 20 days after the filing of the claim. The claim 30 shall be verified on oath or solemn affirmation, and shall state the 31 interest in the property by virtue of which the claimant demands its 32 restitution and the right to defend the action. If the claim is made 33 on behalf of the person entitled to possession by an agent, bailee, or 34 attorney, it shall state that he the agent, bailee, or attorney is duly 35 authorized to make the claim. At the time of answering the 36 claimant shall also serve answers to any interrogatories served with 37 the complaint. In actions in rem interrogatories may be so served 38 without leave of court.

\* \* \* \* \*

Rule E. Actions in Rem and Quasi in Rem: General Provisions

\* \* \* \* \*

1 (2) Complaint; Security. \*\* \* 2 (b) Security for Costs. Subject to the provisions of 3 Rule 54(d) and of relevant statutes, the court may, on the 4 filing of the complaint or on the appearance of any 5 defendant, claimant, or any other party, or at any later time, 6 require the plaintiff, defendant, claimant, or other party to 7 give security, or additional security, in such sum as the court 8 shall direct to pay all costs and expenses that shall be 9 awarded against him the party by any interlocutory order or 10 by the final judgment, or on appeal by any appellate court.

\* \* \* \* \*

(4) Execution of Process; Marshal's Return; Custody of
 Property; Procedures for Release.

\* \* \* \* \*

13 Tangible Property. If tangible property is to be (b) 14 attached or arrested, the marshal shall take it into his the marshal's possession for safe custody. If the character or 15 16 situation of the property is such that the taking of actual 17 possession is impracticable, the marshal shall execute the 18 process by affixing a copy thereof to the property in a 19 conspicuous place and by leaving a copy of the complaint and 20 process with the person having possession or his the person's 21agent. In furtherance of his the marshal's custody of any22vessel the marshal is authorized to make a written request to23the collector of customs not to grant clearance to such vessel24until notified by the marshal or his a deputy marshal or by the25clerk that the vessel has been released in accordance with26these rules.

27 (c) Intangible Property. If intangible property is to be attached or arrested the marshal shall execute the process 28 29 by leaving with the garnishee or other obligor a copy of the 30 complaint and process requiring him the garnishee or other 31 obligor to answer as provided in Rules B(3)(a) and C(6); or he the marshal may accept for payment-into the registry of the 32 court the amount owed to the extent of the amount claimed 33 34 by the plaintiff with interest and costs, in which event the garnishee or other obligor shall not be required to answer 35 36 unless alias process shall be served.

\* \* \* \* \*

37 (5) Release of Property.

\* \* \* \* \*

39 (c) Release by Consent or Stipulation; Order of Court
39 or Clerk; Costs. Any vessel, cargo, or other property in the
40 custody of the marshal may be released forthwith upon his
41 <u>the marshal's</u> acceptance and approval of a stipulation, bond,
42 or other security, signed by the party on whose behalf the

43 property is detained or his the party's attorney and expressly authorizing such release, if all costs and charges of the court 44 and its officers shall have first been paid. Otherwise no 45 property in the custody of the marshal or other officer of the 46 court shall be released without an order of the court; but such 47 order may be entered as of course by the clerk, upon the 48 giving of approved security as provided by law and these 49 rules, or upon the dismissal or discontinuance of the action; 50 but the marshal shall not deliver any property so released 51 until the costs and charges of the officers of the court shall 52 first have been paid. 53

\* \* \* \* \*

54 (9) Disposition of Property; Sales.

\* \* \* \* \*

55 Interlocutory Sales. If property that has been (b) attached or arrested is perishable, or liable to deterioration, 56 decay, or injury by being detained in custody pending the 57 action, or if the expense of keeping the property is excessive 58 or disproportionate, or if there is unreasonable delay in 59 securing the release of property, the court, on application of 60 any party or of the marshal, may order the property or any 51 portion thereof to be sold; and the proceeds, or so much 62 thereof as shall be adequate to satisfy any judgment, may be 63 ordered brought into court to abide the event of the action; 64

or the court may, on motion of the defendant or claimant,
order delivery of the property to him the defendant or
claimant, upon the giving of security in accordance with
these rules.

69 (c) Sales, Proceeds. All sales of property shall be
70 made by the marshal or his a deputy marshal, or other proper
71 officer assigned by the court where the marshal is a party in
72 interest; and the proceeds of sale shall be forthwith paid into
73 the registry of the court to be disposed of according to law.

#### Rule F. Limitation of Liability

(1) Time for Filing Complaint; Security. Not later than six 1 months after his receipt of a claim in writing, any vessel owner may 2 file a complaint in the appropriate district court, as provided in 3 subdivision (9) of this rule, for limitation of liability pursuant to 4 statute. The owner (a) shall deposit with the court, for the benefit 5 of claimants, a sum equal to the amount or value of his the owner's 6 interest in the vessel and pending freight, or approved security 7 therefor, and in addition such sums, or approved security therefor, 8 as the court may from time to time fix as necessary to carry out the 9 provisions of the statutes as amended; or (b) at his the owner's 10 option shall transfer to a trustee to be appointed by the court, for 11 the benefit of claimants, his the owner's interest in the vessel and 12 pending freight, together with such sums, or approved security 13

14 therefor, as the court may from time to time fix as necessary to 15 carry out the provisions of the statutes as amended. The plaintiff 16 shall also give security for costs and, if he the plaintiff elects to 17 give security, for interest at the rate of 6 percent per annum from 18 the date of the security.

(2) Complaint. The complaint shall set forth the facts on the 19 basis of which the right to limit liability is asserted and all facts 20 necessary to enable the court to determine the amount to which the 21 22 owner's liability shall be limited. The complaint may demand 23 exoneration from as well as limitation of liability. It shall state the voyage if any, on which the demands sought to be limited arose, with 24 25 the date and place of its termination; the amount of all demands 26 including all unsatisfied liens or claims of lien, in contract or in tort 27 or otherwise, arising on that voyage, so far as known to the plaintiff, 28 and what actions and proceedings, if any, are pending thereon; whether the vessel was damaged, lost, or abandoned, and, if so, when 29 and where; the value of the vessel at the close of the voyage or, in 30 case of wreck, the value of her wreckage, strippings, or proceeds, if 31 any, and where and in whose possession they are; and the amount of 32 any pending freight recovered or recoverable. If the plaintiff elects 33 to transfer his the plaintiff's interest in the vessel to a trustee, the 34 complaint must further show any prior paramount liens thereon, and 35 what voyages or trips, if any, she has made since the voyage or trip 36 on which the claims sought to be limited arose, and any existing 37

38 liens arising upon any such subsequent voyage or trip, with the 39 amounts and causes thereof, and the names and addresses of the 40 lienors, so far as known; and whether the vessel sustained any injury 41 upon or by reason of such subsequent voyage or trip.

(3) Claims Against Owner; Injunction. Upon compliance by 42 the owner with the requirements of subdivision (1) of this rule all 43 claims and proceedings against the owner or his the owner's property 44 with respect to the matter in question shall cease. On application of 45 the plaintiff the court shall enjoin the further prosecution of any 46 action or proceeding against the plaintiff or his the plaintiff's 47 property with respect to any claim subject to limitation in the 48 action. 49

(4) Notice to Claimants. Upon the owner's compliance with 50 subdivision (1) of this rule the court shall issue a notice to all 51 persons asserting claims with respect to which the complaint seeks 52 limitation, admonishing them to file their respective claims with the 53 clerk of the court and to serve on the attorneys for the plaintiff a 54 copy thereof on or before a date to be named in the notice. The 55 date so fixed shall not be less than 30 days after issuance of the 56 notice. For cause shown, the court may enlarge the time within 57 which claims may be filed. The notice shall be published in such 58 newspaper or newspapers as the court may direct once a week for 59 four successive weeks prior to the date fixed for the filing of 60 claims. The plaintiff not later than the day of second publication 61 shall also mail a copy of the notice to every person known to have 62 made any claim against the vessel or the plaintiff arising out of the 63

64 voyage or trip on which the claims sought to be limited arose. In
65 cases involving death a copy of such notice shall be mailed to the
66 decedent at his the decedent's last known address, and also to any
67 person who shall be known to have made any claim on account of
68 such death.

(5) Claims and Answer. Claims shall be filed and served on 69 or before the date specified in the notice provided for in subdivision 70 (4) of this rule. Each claim shall specify the facts upon which the 71 claimant relies in support of his the claimant's claim, the items 72 thereof, and the dates on which the same accrued. If a claimant 73 desires to contest either the right to exoneration from or the right 74 to limitation of liability he the claimant shall file and serve an 75 answer to the complaint unless his the claimant's claim has included 76 77 an answer.

(6) Information to be Given Claimants. Within 30 days after 78 the date specified in the notice for filing claims, or within such time 79 as the court thereafter may allow, the plaintiff shall mail to the 80 attorney for each claimant (or if the claimant has no attorney to the 81 claimant himself) a list setting forth (a) the name of each claimant, 82 (b) the name and address of his the claimant's attorney (if he the 83 claimant is know to have one), (c) the nature of his the claimant's 84 claim, i.e., whether property loss, property damage, death, personal 85 86 injury etc., and (d) the amount thereof.

\* \* \* \* \*

## COMMITTEE NOTE

The amendments are technical. No substantive change is in ended.

Agenda G-7 APPENDIX C March 1986

# 99TH CONGRESS 1ST SESSION H. R. 3550

IN THE SENATE OF THE UNITED STATES

DECEMBER 11 (legislative day, DECEMBER 9), 1985 Received; read twice and referred to the Committee on the Judiciary

# AN ACT

To amend the provisions of titles 18 and 28 of the United States Code commonly called the "enabling Acts" to make modifications in the system for the promulgation of certain rules for certain Federal judicial proceedings, and for other purposes.

Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,
 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Rules Enabling Act of 5 1985".

6 SEC. 2. RULES ENABLING ACT AMENDMENTS.

7 (a) IN GENERAL.—Title 28 of the United States Code 8 is amended by striking out section 2072 and all that follows 9 through section 2076 and inserting in lieu thereof the 10 following: 1 "\$ 2072. Rules of procedure and evidence; power to pre 2 scribe

3 "(a) The Supreme Court shall have the power to pre-4 scribe general rules of practice and procedure and rules of 5 evidence for cases (including all bankruptcy matters) in the 6 United States district courts (including proceedings before 7 magistrates thereof) and courts of appeals.

8 "(b) Such rules shall not abridge, enlarge, or modify any 9 substantive right or supersede any provision of a law of the 10 United States except any rule of practice or procedure or 11 evidence in effect on the day before the date of the enactment 12 of the Rules Enabling Act of 1985 or prescribed under this 13 chapter.

14 "§ 2073. Rules of procedure and evidence; method ofprescribing

16 "(a)(1) The Judicial Conference shall prescribe and pub17 lish the procedures for the consideration of proposed rules
18 under this section.

19 "(2) The Judicial Conference may authorize the ap-20 pointment of committees to assist the Conference by recom-21 mending rules to be prescribed under section 2072 of this 22 title. Each such committee shall consist of a balanced cross 23 section of bench and bar, and trial and appellate judges.

24 "(b) The Judicial Conference shall authorize the ap-25 pointment of a standing committee on rules of practice, pro-26 cedure, and evidence under subsection (a) of this section.

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1 Such standing committee shall review each recommendation 2 of any other committees so appointed and recommend to the 3 Judicial Conference rules of practice, procedure, and evi-4 dence and such changes in rules proposed by a committee 5 appointed under subsection (a)(2) of this section as may be 6 necessary to maintain consistency and otherwise promote the 7 interest of justice.

"(c)(1) Each meeting for the transaction of business Ň under this chapter by any committee appointed under this 9 section shall be open to the public, except when the commit-10 tee so meeting, in open session and with a majority present, 11 determines that it is in the public interest that all or part of 12the remainder of the meeting on that day shall be closed to 13 the public, and states the reason for so closing the meeting. 14 Minutes of each meeting for the transaction of business under 15this chapter shall be maintained by the committee and made 16available to the public, except that any portion of such min-17utes, relating to a closed meeting and made available to the 1819 public, may contain such deletions as may be necessary to avoid frustrating the purposes of closing the meeting. 20

"(2) Any meeting for the transaction of business under
this chapter by a committee appointed under this section
shall be preceded by sufficient notice to enable all interested
persons to attend.

1 "(d) In making a recommendation under this section or 2 under section 2072, the body making that recommendation 3 shall provide a proposed rule, an explanatory note on the 4 rule, and a written report explaining the body's action, in-5 cluding any minority or other separate views.

6 "(e) Failure to comply with this section does not invali-7 date a rule prescribed under section 2072 of this title.

8 "\$ 2074. Rules of procedure and evidence; submission to
9 Congress; effective date

"(a) The Supreme Court shall transmit to the Congress 10 11 not later than May 1 of the year in which a rule prescribed under section 2072 is to become effective a copy of the pro-- 12 13posed rule. Such rule shall take effect no earlier than December 1 of the year in which such rule is so transmitted unless 14 otherwise provided by law. The Supreme Court may fix the 15extent such rule shall apply to proceedings then pending. 16 17except that the Supreme Court shall not require the application of such rule to further proceedings then pending to the 18 extent that, in the opinion of the court in which such pro-19 ceedings are pending, the application of such rule in such 20proceedings would not be feasible or would work injustice, in 2122which event the former rule applies.

23 "(b) Any such rule creating, abolishing, or modifying an
24 evidentiary privilege shall have no force or effect unless ap25 proved by Act of Congress.".

(b) ADVISORY COMMITTEES FOR COURTS.—Section
 2 2077(b) of title 28, United States Code, is amended—

3 (1) by striking out "of appeals" the first place it
4 appears and inserting ", except the Supreme Court,
5 that is authorized to prescribe rules of the conduct of
6 such court's business under section 2071 of this title"
7 in lieu thereof; and

8 (2) by striking out "the court of appeals" the 9 second place it appears and inserting "such court" in 10 lieu thereof.

11 (c) CLERICAL AMENDMENT.—The table of sections at 12 the beginning of chapter 131 of title 28 of the United States 13 Code is amended by striking out the item relating to section 14 2072 and all that follows through the item relating to section

15 2076 and inserting in lieu thereof the following:

"2072. Rules of procedure and evidence; power to prescribe. "2073. Rules of procedure and evidence; method of prescribing.

"2074. Rules of procedure and evidence; submission to Congress; effective date.".

16 SEC. 3. COMPILATION AND REVIEW OF LOCAL RULES.

17 (a) COMPILATION.—Section 604(a) of title 28 of the 18 United States Code is amended by adding at the end the 19 following:

20 "(18) Periodically compile—

21 "(A) the rules which are prescribed under
22 section 2071 of this title by courts other than the
23 Supreme Court;

1	"(B) the rules which are prescribed under
2	section 372(c)(11) of this title; and
3	"(C) the orders which are required to be
4	publicly available under section $372(c)(15)$ of this
5	title;
6	so as to provide a current record of such rules and
7	orders.".
8	(b) REVIEW.—Section 331 of title 28 of the United
9	States Code is amended by inserting after the fifth paragraph
10	the following:
11	"The Judicial Conference shall review rules prescribed
12	under section 2071 of this title by the courts of appeals for
13	consistency with rules prescribed under section 2072 of this
14	title. The Judicial Conference may modify or abrogate any
15	such rule prescribed by a court of appeals found inconsistent
16	in the course of such a review.".
17	SEC. 4. RULES BY CERTAIN COURTS AND ORDERS BY CIRCUIT
18	JUDICIAL COUNCILS AND THE JUDICIAL CON-
19	FERENCE.
20	(a) RULES BY CERTAIN COURTS(1) Section 2071 of
21	title 28 of the United States Code is amended-
22	(A) by inserting "(a)" before "The";
23	(B) by striking out "by the Supreme Court" and
24	inserting "under section 2072 of this title" in lieu
25	thereof; and

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(C) by adding at the end the following:

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2 "(b) Any rule prescribed by a court, other than the Su-3 preme Court, under subsection (a) shall be prescribed only 4 after giving appropriate public notice and an opportunity for 5 comment. Such rule shall take effect upon the date specified 6 by the prescribing court and shall have such effect on pending 7 proceedings as the prescribing court may order.

8 "(c)(1) A rule of a district court prescribed under subsec-9 tion (a) shall remain in effect unless modified or abrogated by 10 the judicial council of the relevant circuit.

"(2) Any other rule prescribed by a court other than the
Supreme Court under subsection (a) shall remain in effect
unless modified or abrogated by the Judicial Conference.

14 "(d) Copies of rules prescribed under subsection (a) by a 15 district court shall be furnished to the judicial council, and 16 copies of all rules prescribed by a court other than the Su-17 preme Court under subsection (a) shall be furnished to the 18 Director of the Administrative Office of the United States 19 Courts and made available to the public.

"(e) If the prescribing court determines that there is an
immediate need for a rule, such court may proceed under this
section without public notice and opportunity for comment,
but such court shall promptly thereafter afford such notice
and opportunity for comment.

"(f) No rule may be prescribed by a district court other
 than under this section.".

3 (2) Section 332(d) of title 28 of the United States Code
4 is amended by adding at the end the following new para5 graph:

6 "(4) Each judicial council shall periodically review the 7 rules which are prescribed under section 2071 of this title by 8 district courts within its circuit for consistency with rules pre-9 scribed under section 2072 of this title. Each council may 10 modify or abrogate any such rule found inconsistent in the 11 course of such a review.".

(b) Orders by Circuit Judicial Councils.-Sec-12tion 332(d)(1) of title 28 of the United States Code is amend-13 ed by inserting after the first sentence the following new sen-14 tence: "Any general order relating to practice and procedure 15shall be made or amended only after giving appropriate 16public notice and an opportunity for comment. Any such 17order so relating shall take effect upon the date specified by 18 such judicial council. Copies of such orders so relating shall 19 20be furnished to the Judicial Conference and the Administrative Office of the United States Courts and be made available 2122to the public.".

23 (c) RULES BY JUDICIAL CONFERENCE AND CIRCUIT
24 JUDICIAL COUNCILS.—Section 372(c)(11) of title 28 of the
25 United States Code is amended by inserting before "Any rule

promulgated" the following new sentence: "Any such rule
 shall be made or amended only after giving appropriate
 public notice and an opportunity for comment.".

4 SEC. 5. CONFORMING AND OTHER TECHNICAL AMENDMENTS.

5 (a) CONFORMING REPEAL OF CRIMINAL RULES ENA6 BLING PROVISIONS.—(1) Title 18 of the United States Code
7 is amended by striking out chapter 237.

8 (2) The table of chapters for part II of title 18 of the 9 United States Code is amended by striking out the item 10 relating to chapter 237.

(b) CONFORMING REPEALS RELATING TO MAGISTRATES.—(1) Section 3402 of title 18 of the United States
Code is amended by striking out the second paragraph.

(2) Section 636(d) of title 28 of the United States Code
is amended by striking out "section 3402 of title 18, United
States Code" and inserting "section 2072 of this title" in lieu
thereof.

18 (c) CROSS REFERENCE TECHNICAL AMENDMENT.— 19 Section 9 of the Act entitled "An Act to provide an adequate 20 basis for the administration of the Lake Mead National 21 Recreation Area, Arizona and Nevada, and for other pur-22 poses" approved October 8, 1964 (Public Law 88–639) is 23 amended by striking out the sentence beginning "The provi-24 sions of title 18, section 3402".

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1 SEC. 6. SAVINGS PROVISION.

The rules prescribed in accordance with law before the taking effect of this Act and in effect on the date of such taking effect shall remain in force until changed pursuant to the law as modified by this Act.

6 SEC. 7. EFFECTIVE DATE.

7 This Act shall take effect December 1, 1986.

Passed the House of Representatives December 9, 1985.

Attest: BENJAMIN J. GUTHRIE,

Clerk.

Agenda G-7 APPENDIX D March 1986

# 99TH CONGRESS 1ST Session H. R. 4007

To amend section 3500 of title 18, United States Code, to provide more useful discovery rights for defendants in criminal cases.

## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 20 (legislative day, DECEMBER 19), 1985 Mr. CONVERS introduced the following bill; which was referred to the Committee on the Judiciary

# A BILL

- To amend section 3500 of title 18, United States Code, to provide more useful discovery rights for defendants in criminal cases.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

**3** SECTION 1. SHORT TITLE.

4 This ....t may be cites as the "Jencks Act Amendments 5 Act of 1985".

6 SEC. 2. TIMING FOR AN EXCEPTIONS TO DISCOVERY.

Section 3500 of title 18, United States Code, is amended by striking out subsection (a) and all that follows through
subsection (b) and inserting in lieu thereof the following.

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1	"(a) In any criminal prosecution by the Government, on
2	request of a defendant, the Government shall promptly,
3	except as provided in this section, make available-
4	"(1) the name and last known address of each
5	person known by the Government to have knowledge
6	of facts relevant to the offense charged; and
7	"(2) a copy of any statement (and of any summary
8	of the substance of any statement) or report of, or re-
9	lating to, each such person that—
10	"(A) is in the possession of the Government;
11	and
12	"(B) relates to the subject matter about
13	which that person may called by the Government
14	to testify.
15	"(b)(1) If upon motion of the Government, which may
16	be made ex parte, the court finds that a disclosure under
17	subsection (a) would—
18	"(A) constitute an imminent danger to another
19	person; or
20	"(B) constitute a threat to the intergity of the ju-
21	dicial process;
22	the Court may deny, restrict, or defer such disclosure, or
23	make such other orders as the court considers necessary to
24	assure disclosure would not have that effect.

1 "(2) After a witness called by the Government has testi-2 fied on direct examination, the court shall, on request of the 3 defendant, order the Government to produce any statement 4 which has been subject of an order under paragraph (1) and 5 which relates to the subject matter as to which the witness 6 has testified.".

7 SEC. 3. CONFORMING AMENDMENTS.

8 Section 3500 of title 18, United States Code, is 9 amended—

(1) in subsection (d), by striking out "under subsection (b)" and all that follows through "court may
direct" and inserting "to make available material under
this section" in lieu thereof;

14 (2) in subsection (e), by striking out "subsections
15 (b), (c), and (d) of"; and

(3) by striking out "United States" each place it
appears and inserting "Government" in lieu thereof.

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# 99TH CONGRESS 1ST SESSION H.R. 3998

To amend the Federal Rules of Civil Procedure with respect to offers of judgment.

### IN THE HOUSE OF REPRESENTATIVES

DECEMBER 19, 1985

Mr CONVERS introduced the following bill; which was referred to the Committee on the Judiciary

# A BILL

To amend the Federal Rules of Civil Procedure with respect to offers of judgment.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the fourth sentence of rule 68 of the Federal Rules of Civil Procedure is amended by inserting "(as defined in section 1920 of title 28, United States Code)" after "costs".

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